

STATUS OF VERMONT'S INLAND LAKES: PHOSPHORUS TRENDS AND PROTECTION

KELLIE MERRELL, OLIVER PIERSON

CLEAN WATER LECTURE SERIES

3 June 2021

Virtual

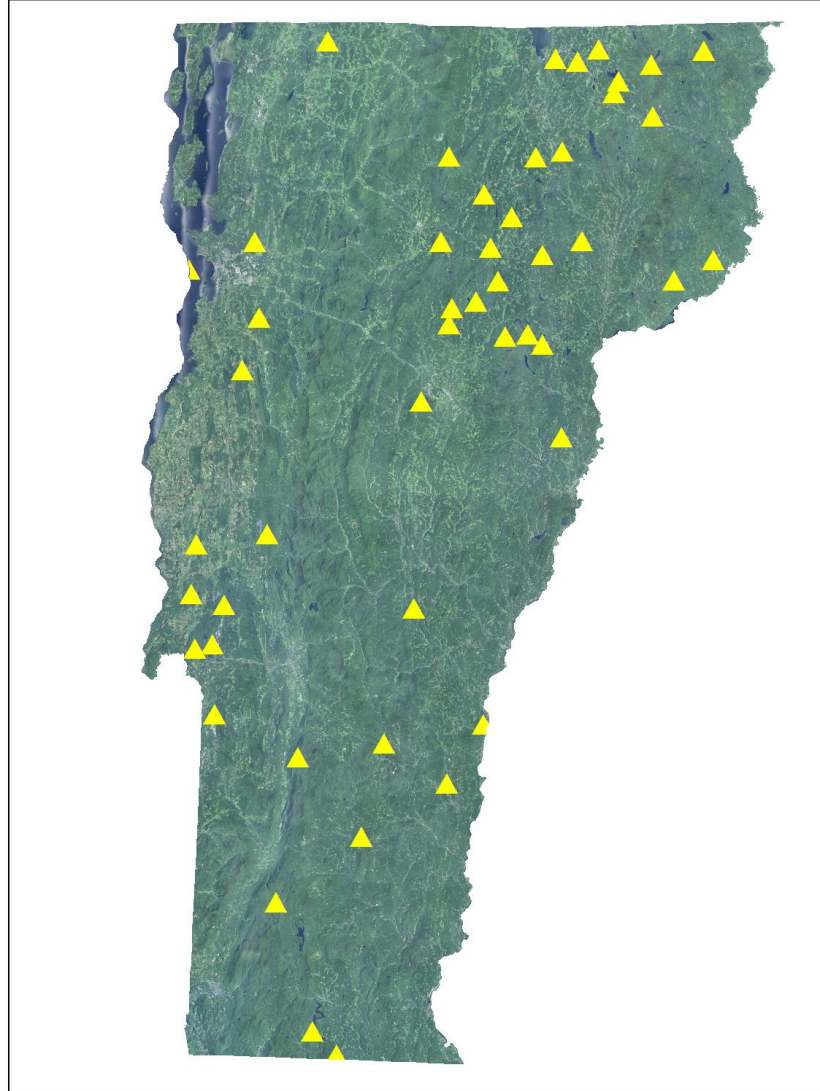


VERMONT DEPARTMENT OF
ENVIRONMENTAL CONSERVATION
WATERSHED
MANAGEMENT DIVISION
LAKES & PONDS PROGRAM

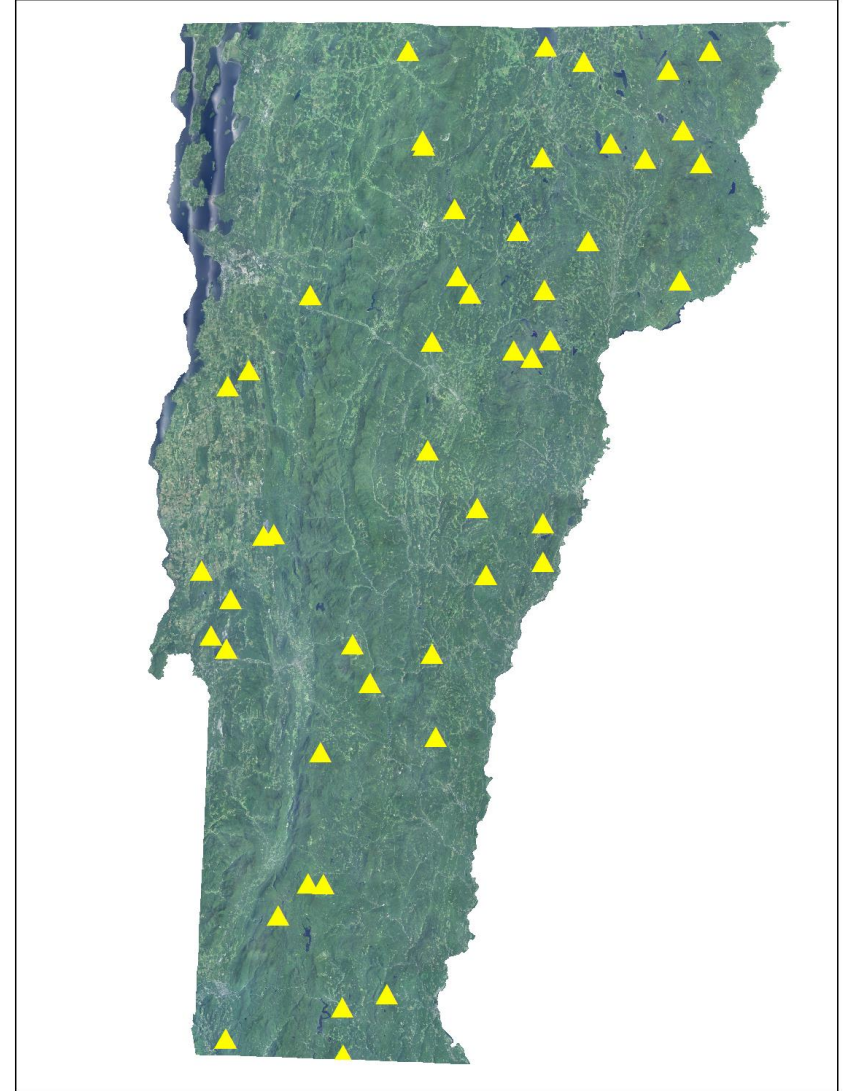
National Lake Assessment (NLA)



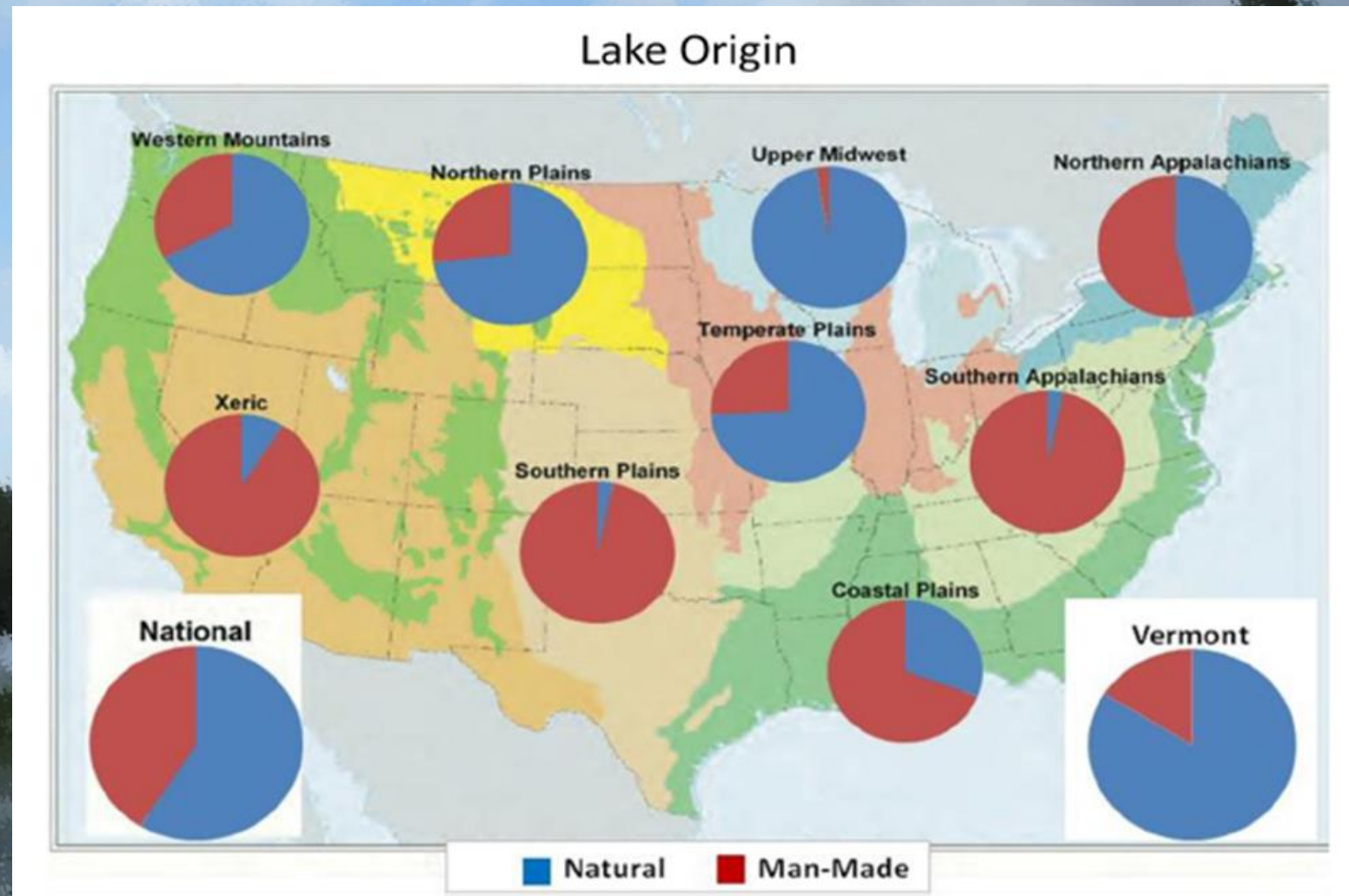
2007/2008



2012



Vermont has a higher proportion of natural lakes than the nation and 8 other ecoregions



Vermont is Stewarding a Higher Proportion of Oligotrophic Lakes than the Nation, 2007 NLA

Oligotrophic Lakes



- Low nutrient enrichment = very little plant and algae growth
- Clear water
- Supports coldwater fish species

Mesotrophic Lakes

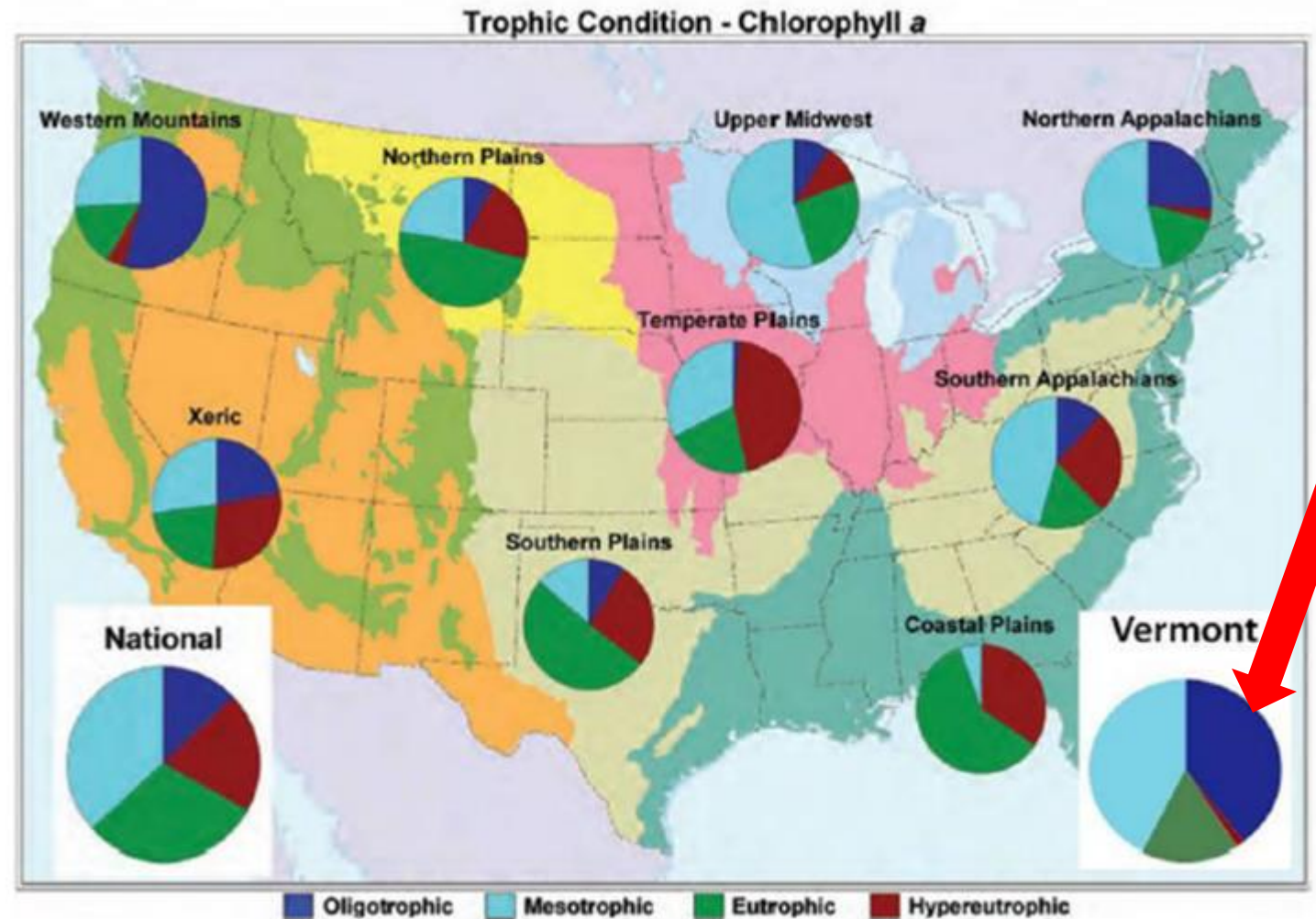


- Moderate nutrient enrichment = some plant and algae growth
- Moderate water clarity
- Supports mostly warmwater fish species

Eutrophic Lakes



- High nutrient enrichment = abundant plant and algae growth
- Reduced water clarity
- Only supports warmwater fish species



Vermont is Stewarding a High Proportion of Lakes in Good Condition for Phosphorus, 2007 NLA

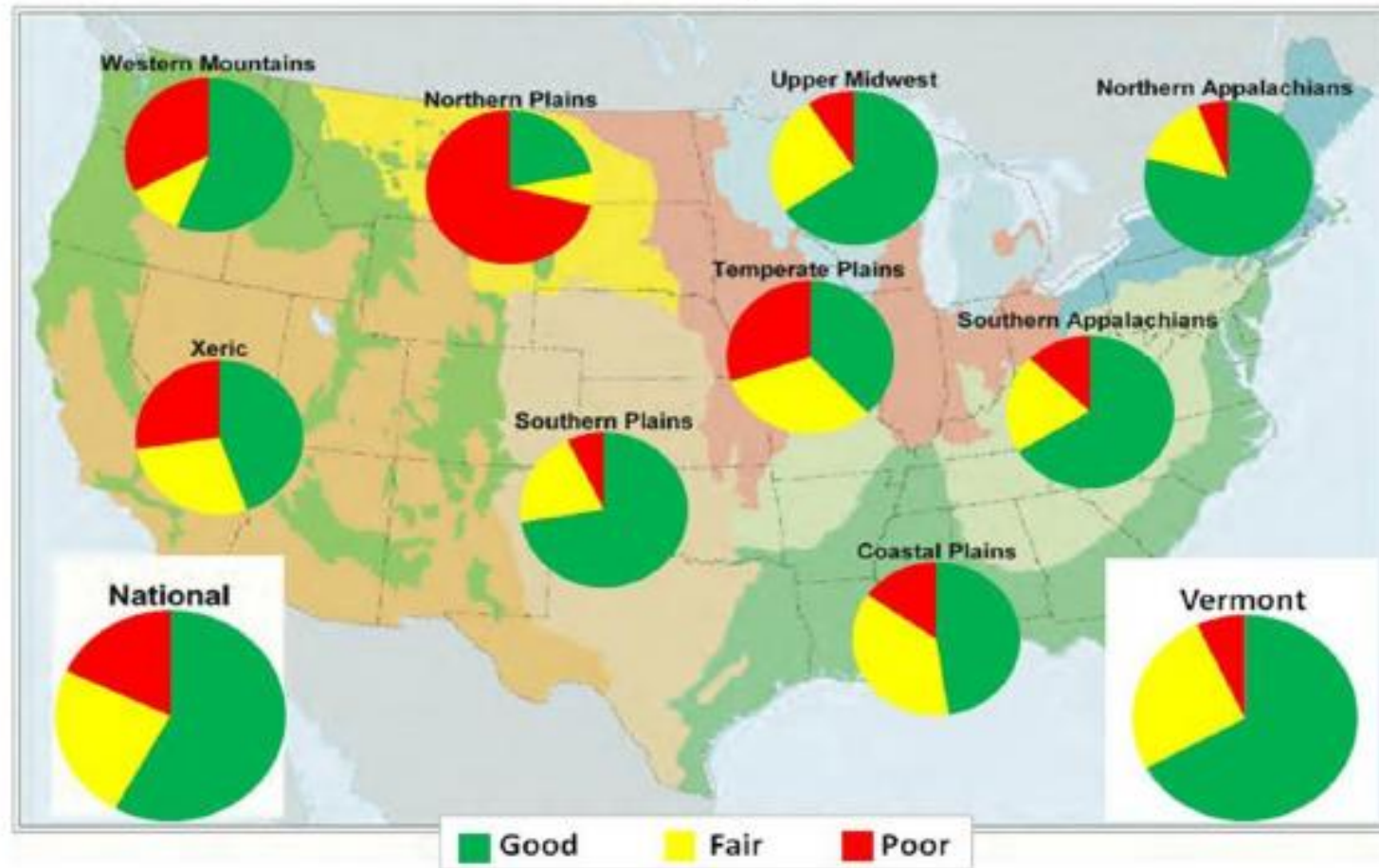
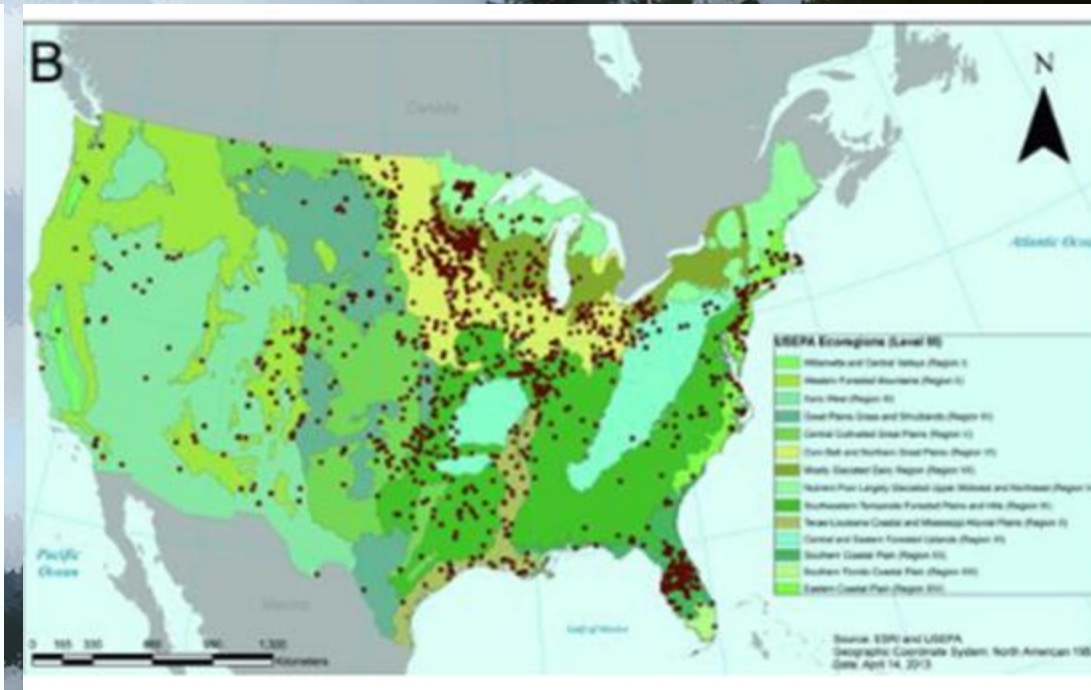
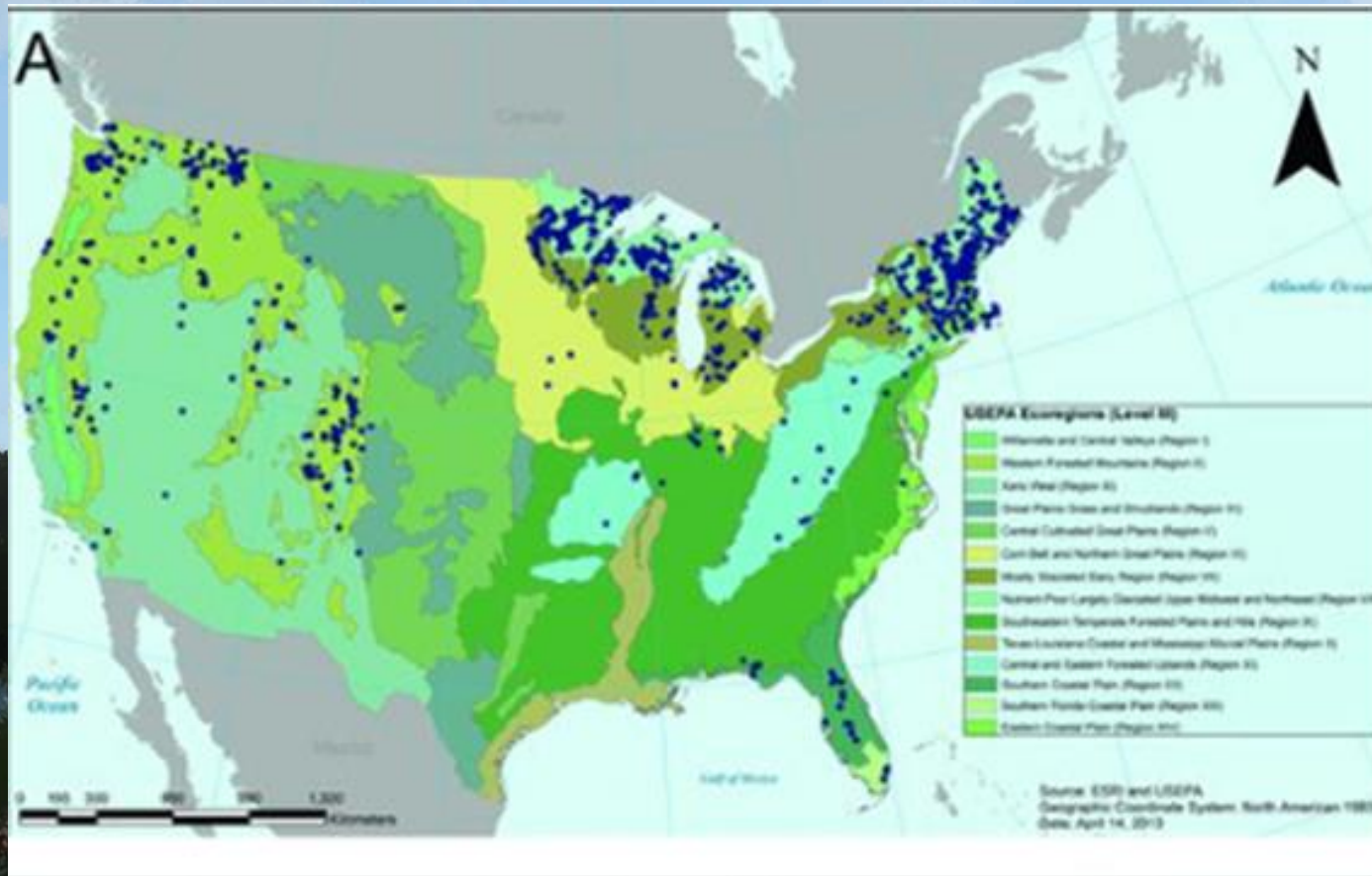


Figure 15. Proportion of lakes in Good, Fair, or Poor condition for Total Phosphorus across 9 Ecoregions, the Nation and Vermont.

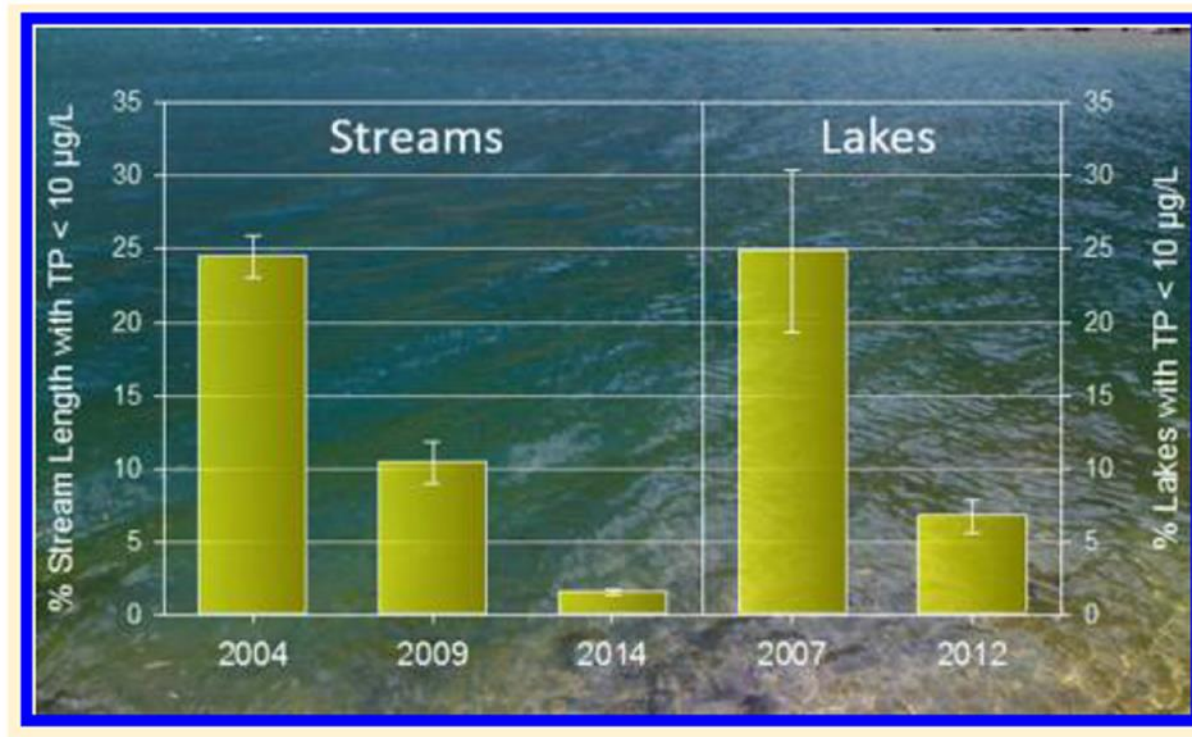
Vermont is Stewarding Some of the Clearest Lakes in the Nation



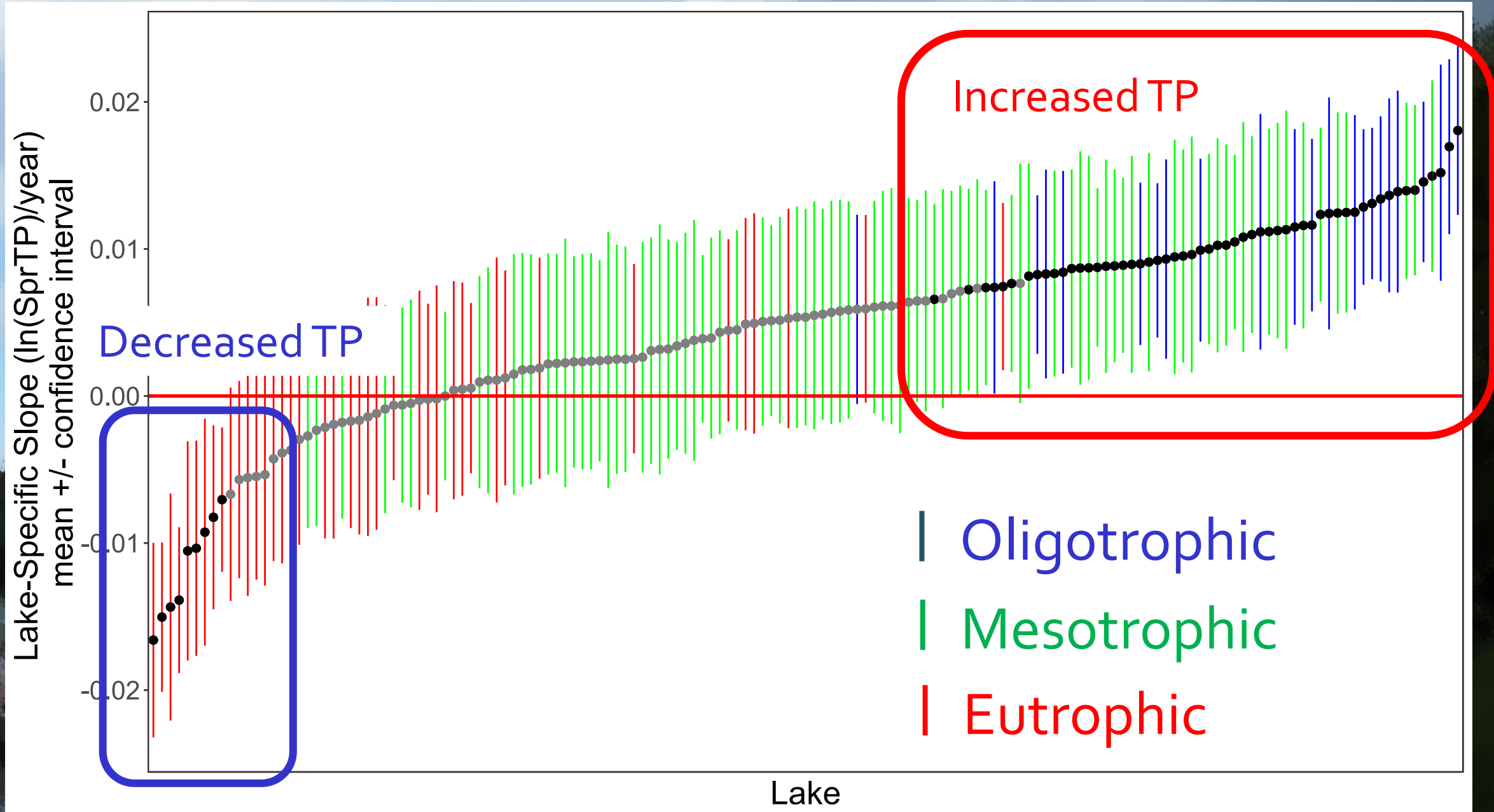
Stephens, et al., 2015

Continental-Scale Increase in Lake and Stream Phosphorus: Are Oligotrophic Systems Disappearing in the United States?

John L. Stoddard,^{*,†} John Van Sickle,^{†,‡} Alan T. Herlihy,[§] Janice Brahney,^{||} Steven Paulsen,[†]
David V. Peck,[†] Richard Mitchell,[⊥] and Amina I. Pollard[⊥]



Estimated trends (slopes) from linear mixed effects model



Summer Total Phosphorus



43 Lakes with continuous
TP data going back to the
late 1980s or 1990s:

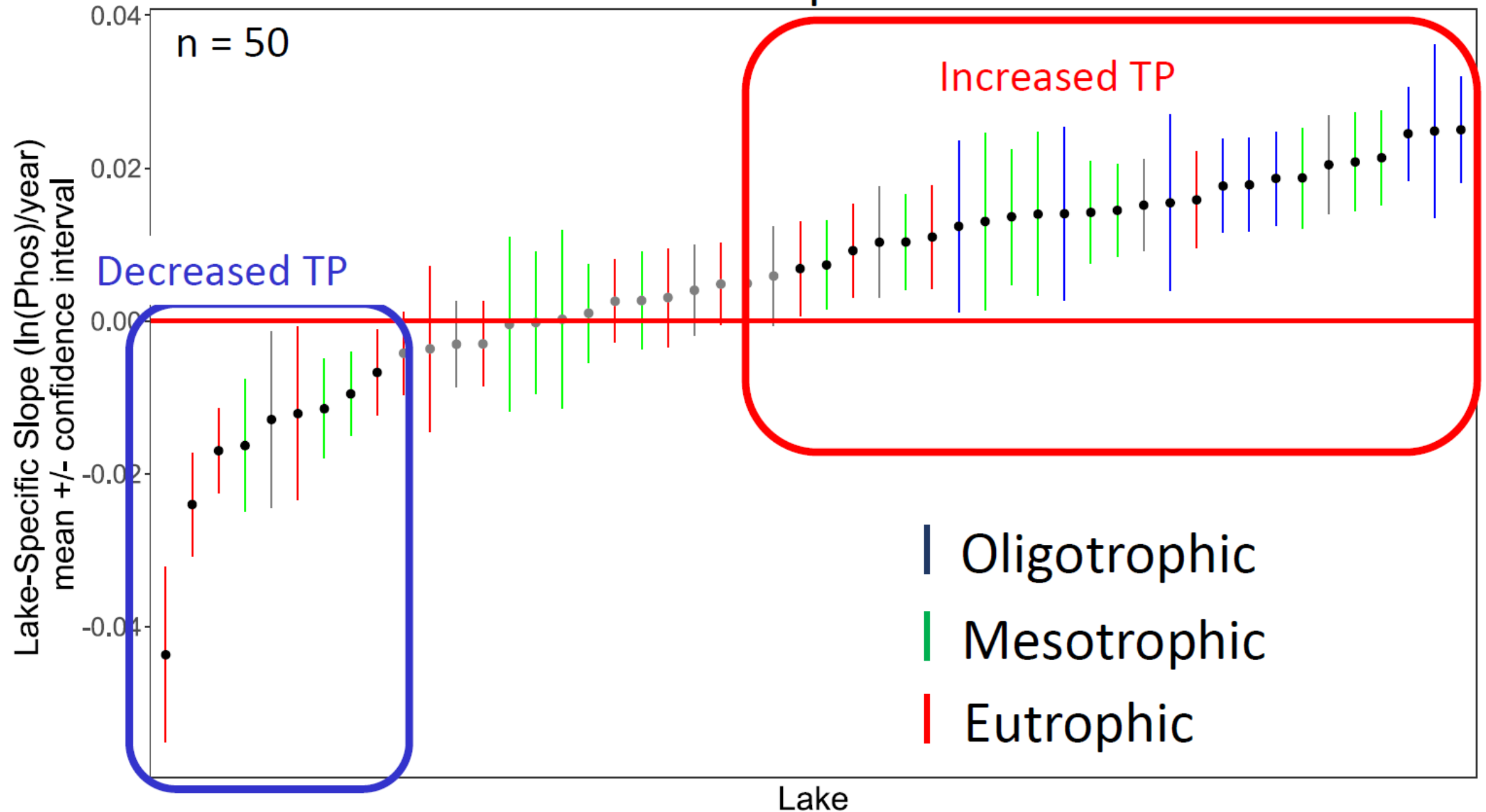
15 Eutrophic

19 Mesotrophic

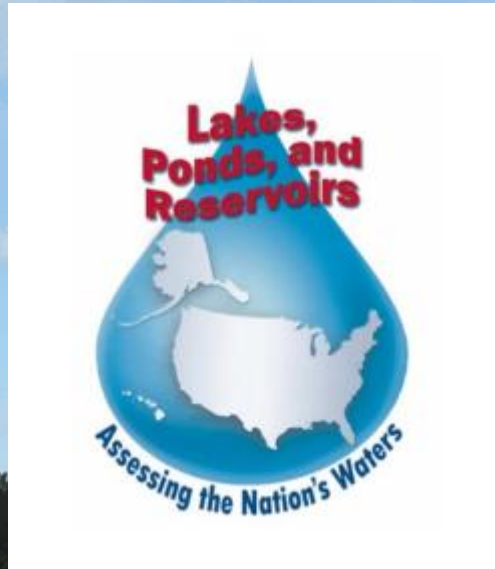
9 Oligotrophic



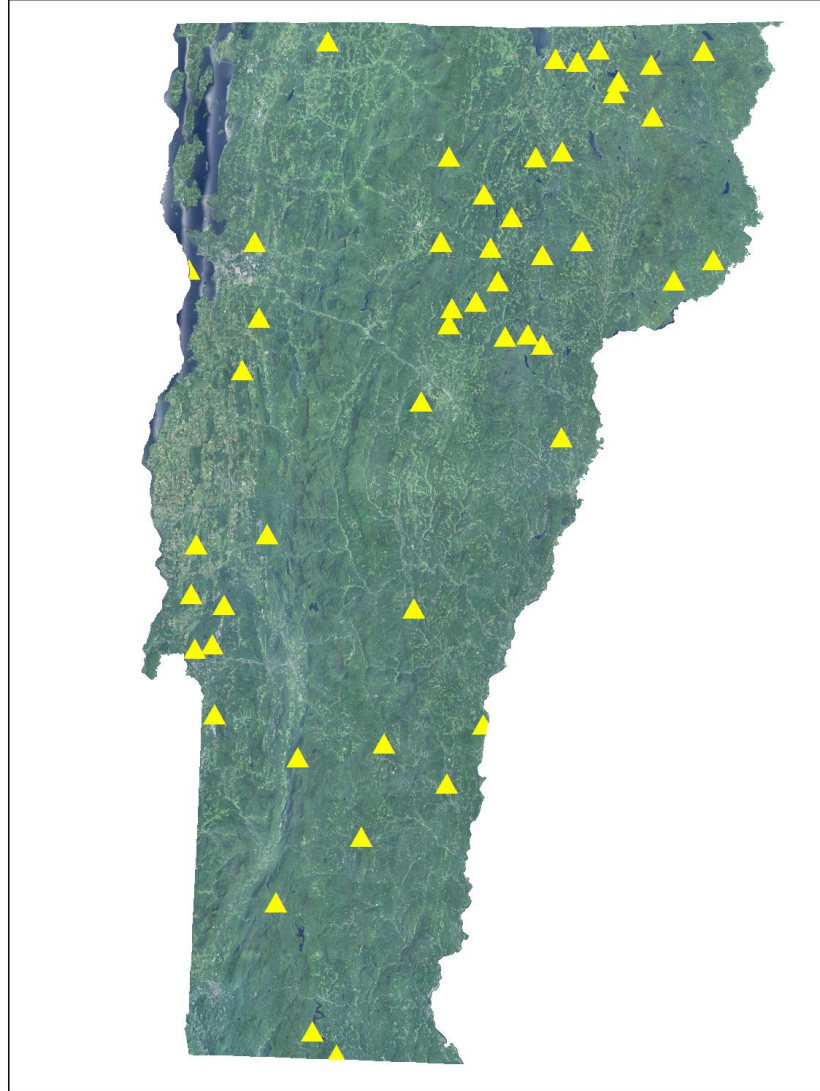
Summer Total Phosphorus Trends



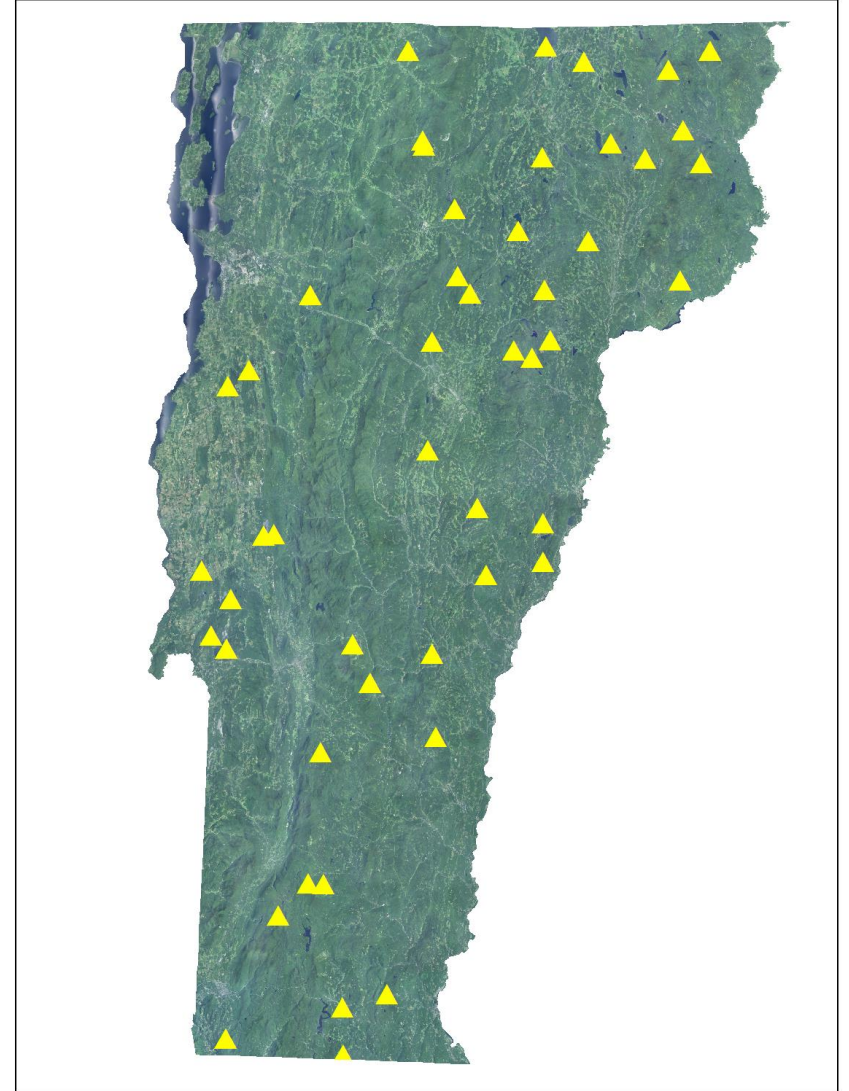
National Lake Assessment (NLA)



2007/2008



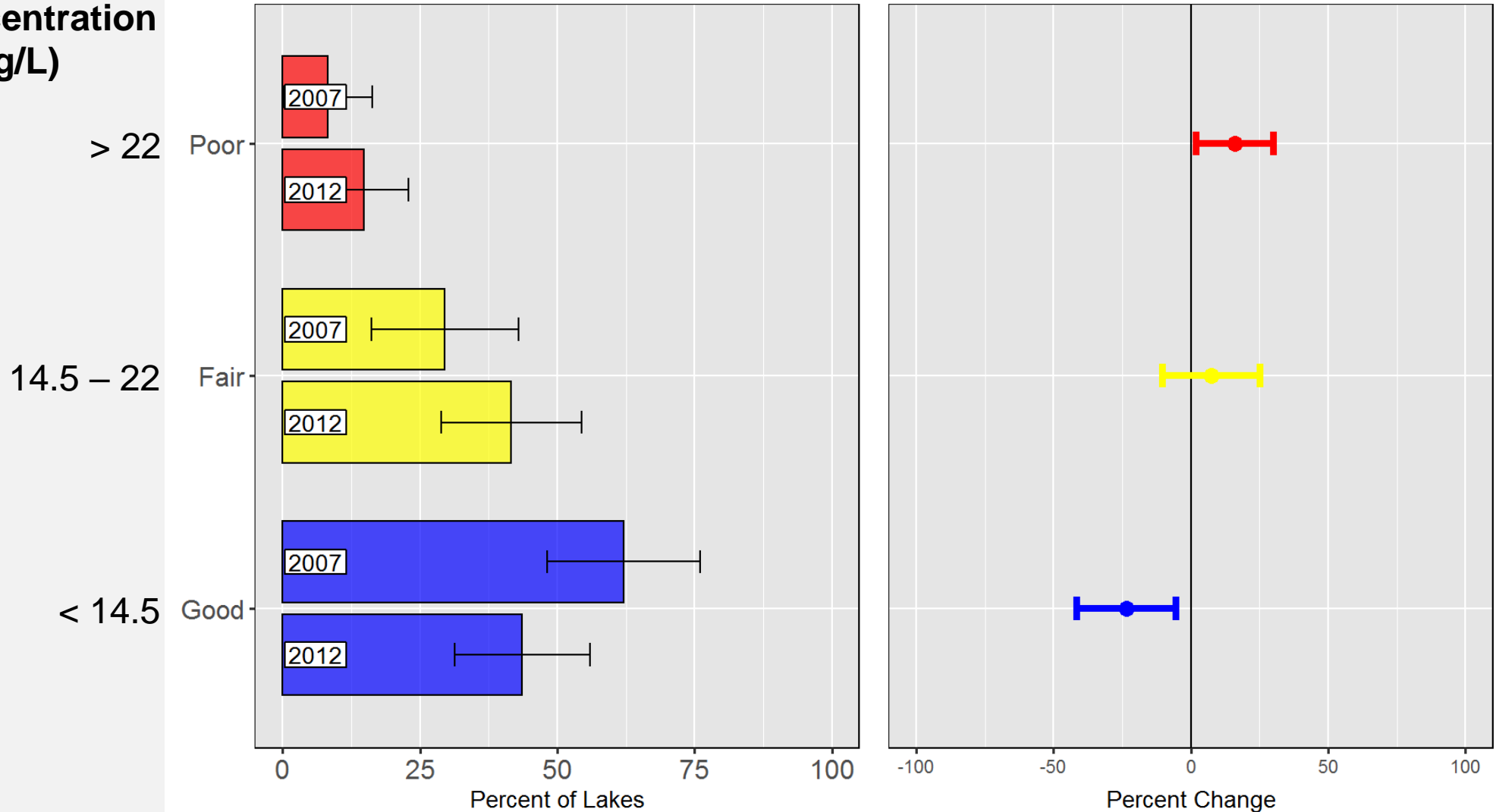
2012



***Total Phosphorus, Lakes Greater Than 10 Acres**

2012 Northern Appalachian Region Thresholds

**TP concentration
(ug/L)**



**Preliminary results, Leslie J Matthews, leslie.matthews@vermont.gov*

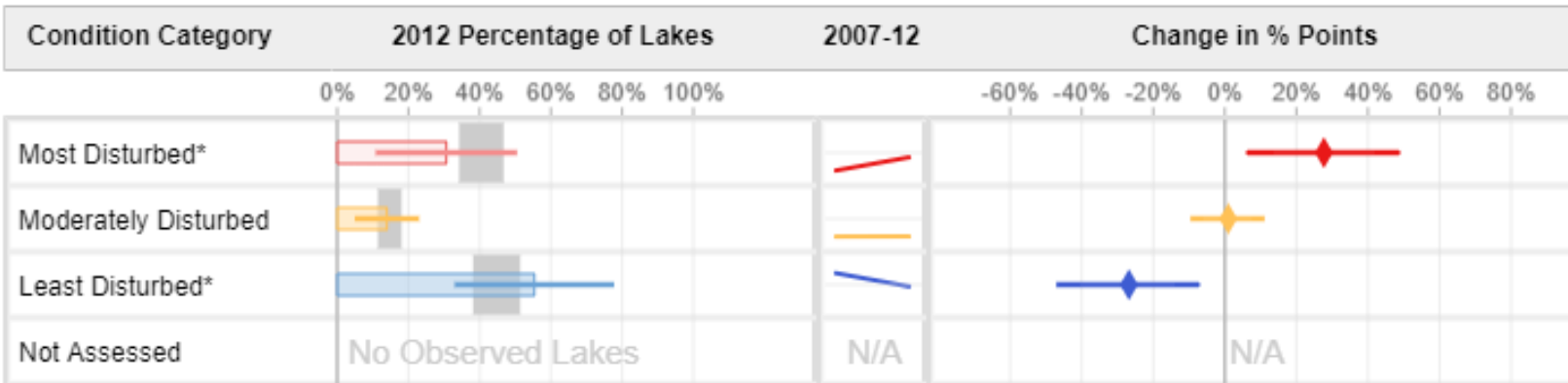
*Total Phosphorus, Lakes Greater Than 10 Acres 2012 Northern Appalachian Region Thresholds

U.S. EPA National Lakes Assessment 2012

Percentage of Lakes in Each Condition Category

2012 Estimates and Change from 2007

Phosphorus (Total) | Northern Appalachians

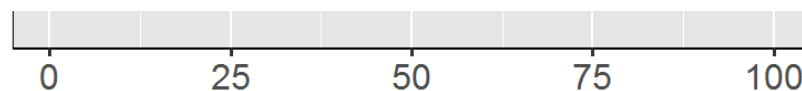


U.S. Environmental Protection Agency (USEPA). 2016. *National Lakes Assessment 2012: A Collaborative Survey of Lakes in the United States*.
Interactive NLA Dashboard. <https://nationallakesassessment.epa.gov/>

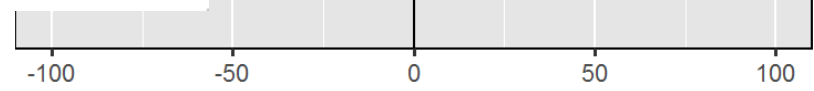
* Reflects a statistically significant change at 95% between 2007 and 2012. Such changes are also indicated using darker colors.



Close



Percent of Lakes



Percent Change

*Preliminary results, Leslie J Matthews, leslie.matthews@vermont.gov

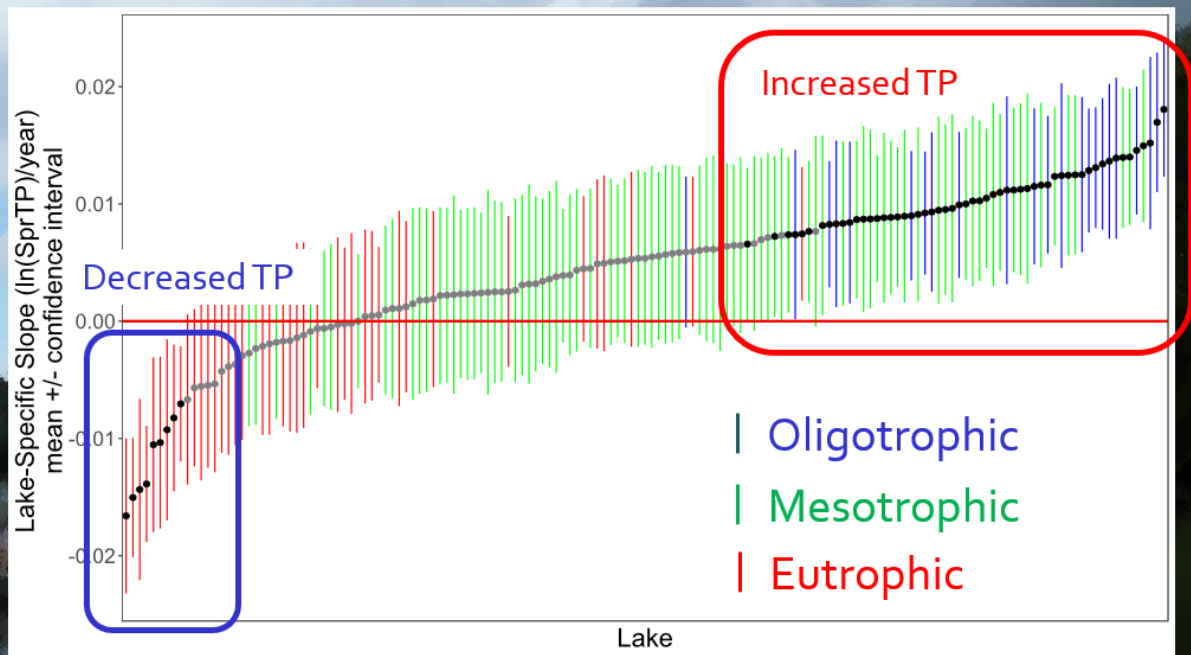
In 2007 HALF of the Nation's Lakes were Eutrophic or Hypereutrophic

Preliminary results from the 2017 NLA found 2/3rds of the Nation's Lakes are Eutrophic or Hypereutrophic

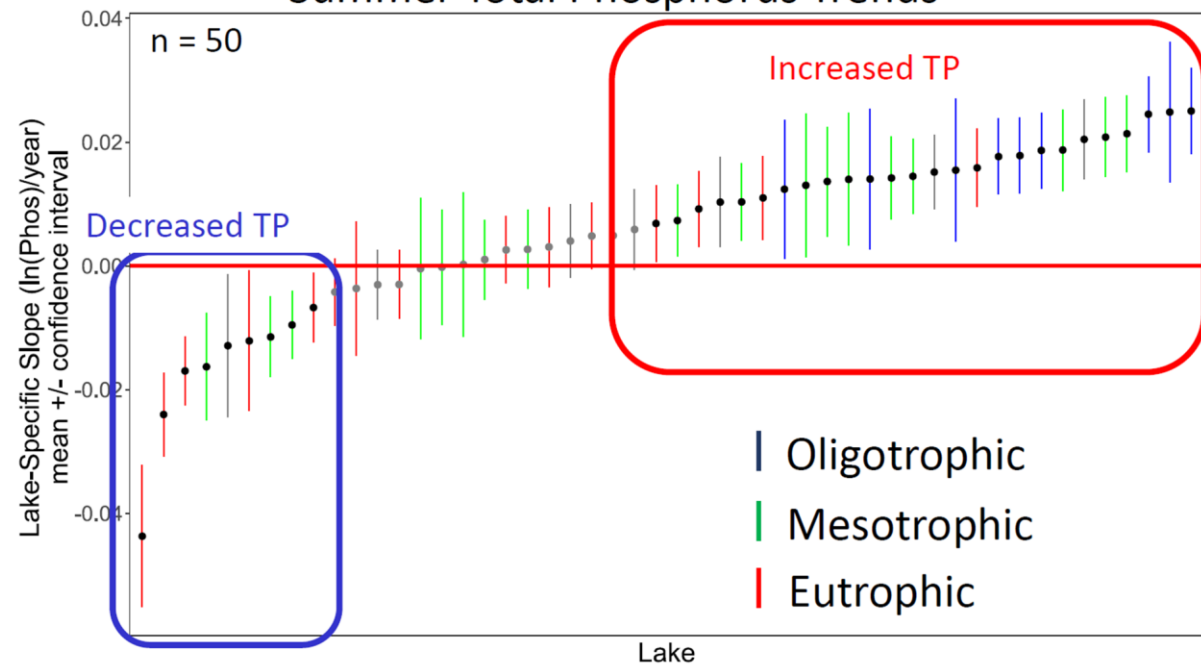
Only 10% of the Nation's Lakes are Oligotrophic



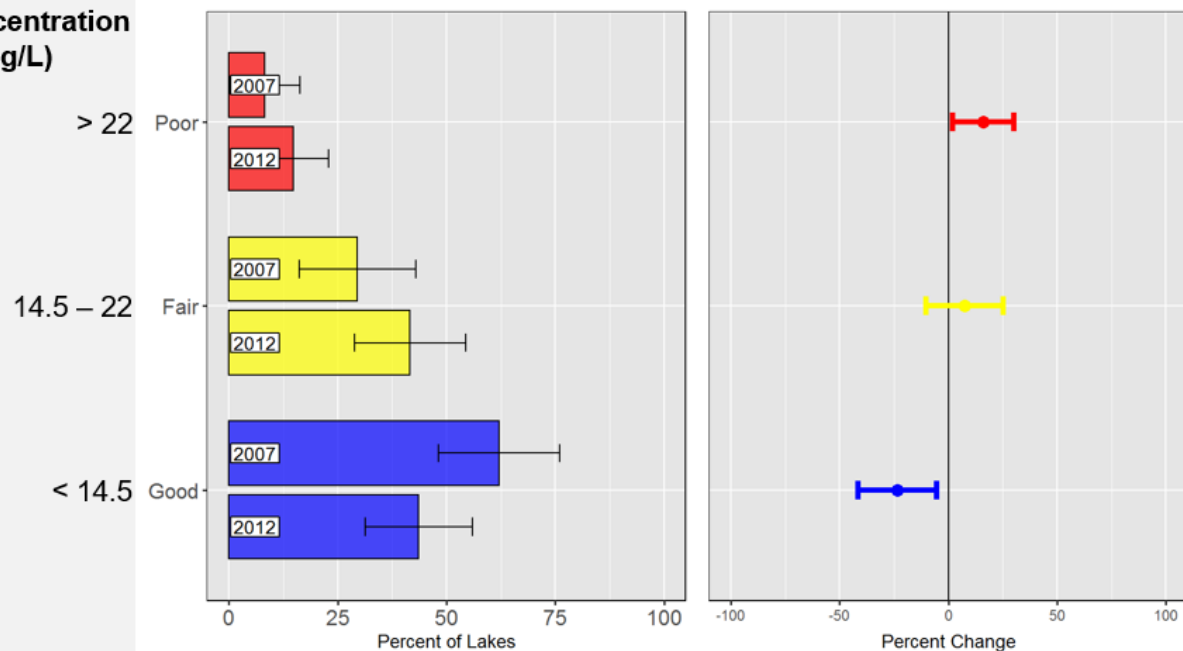
Estimated trends (slopes) from linear mixed effects model



Summer Total Phosphorus Trends



TP concentration (ug/L)



SO NOW WHAT



DO WE DO?

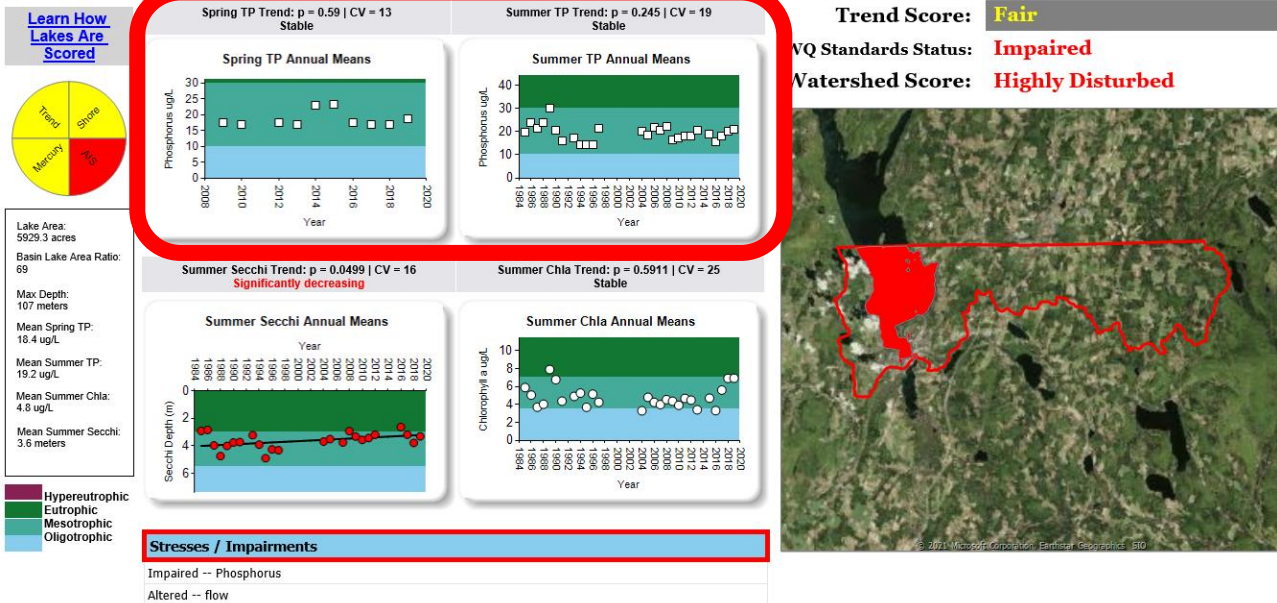


The primary goal of the Clean Water Act

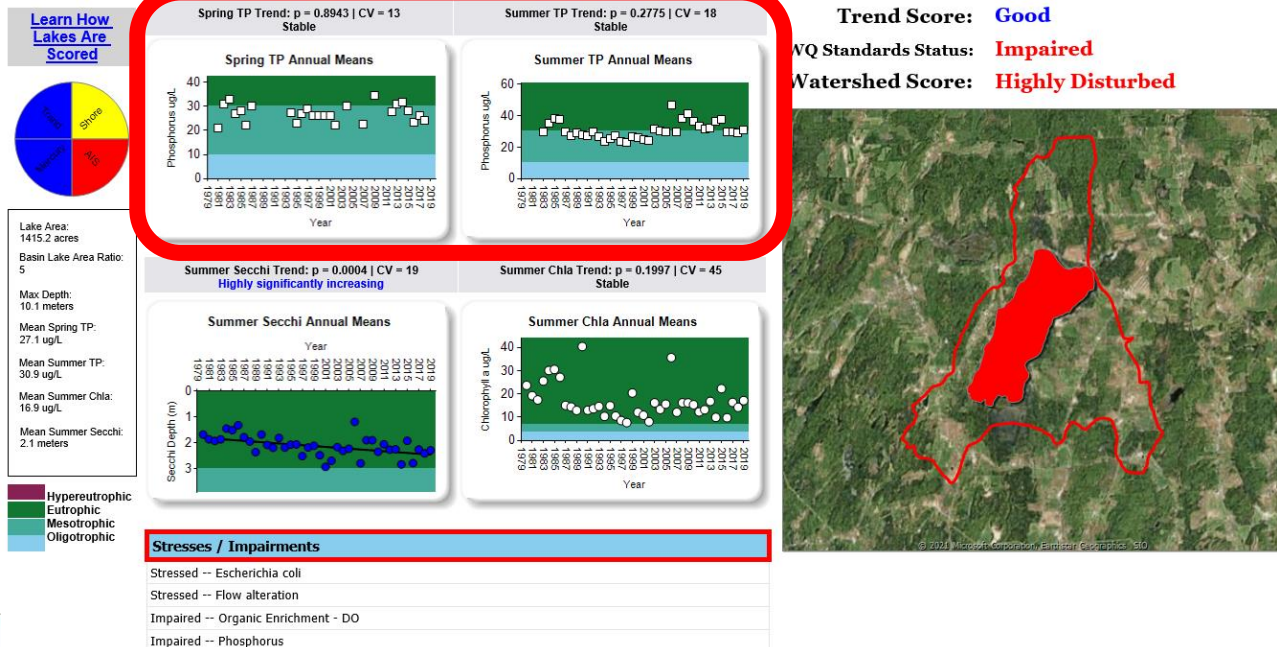
“restore and maintain the chemical, physical, and biological integrity of the Nation’s waters”

VT's 4 Inland Lakes that are/had been listed as impaired for phosphorus have stable or decreasing phosphorus trends

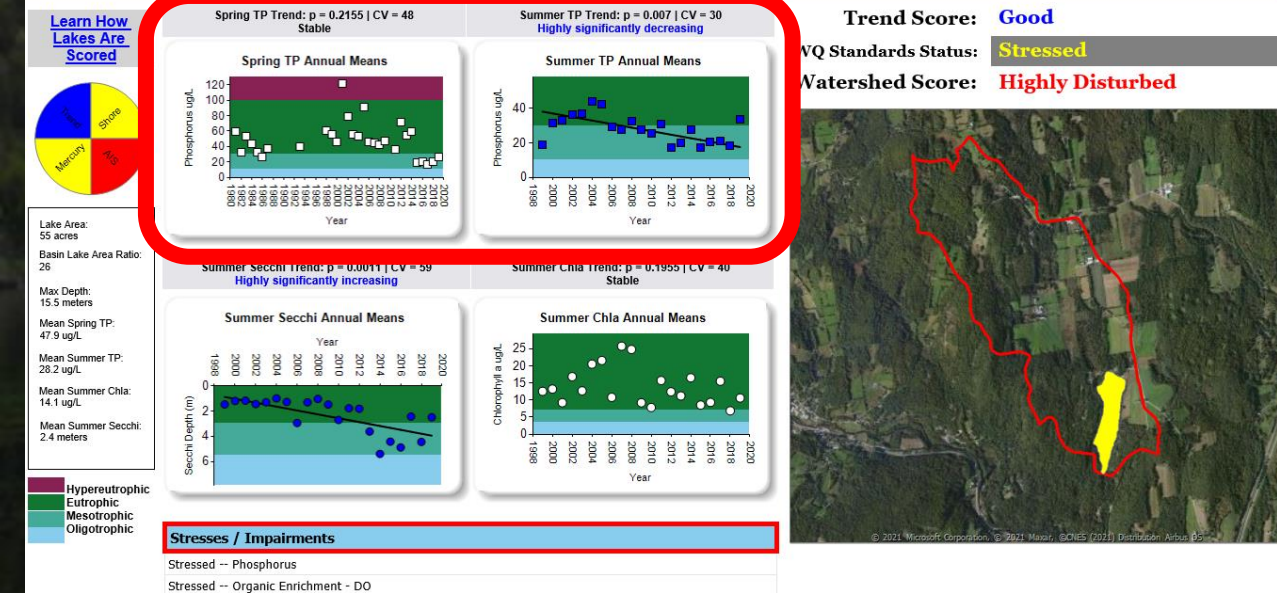
MEMPHREMAGOG - data through 2019



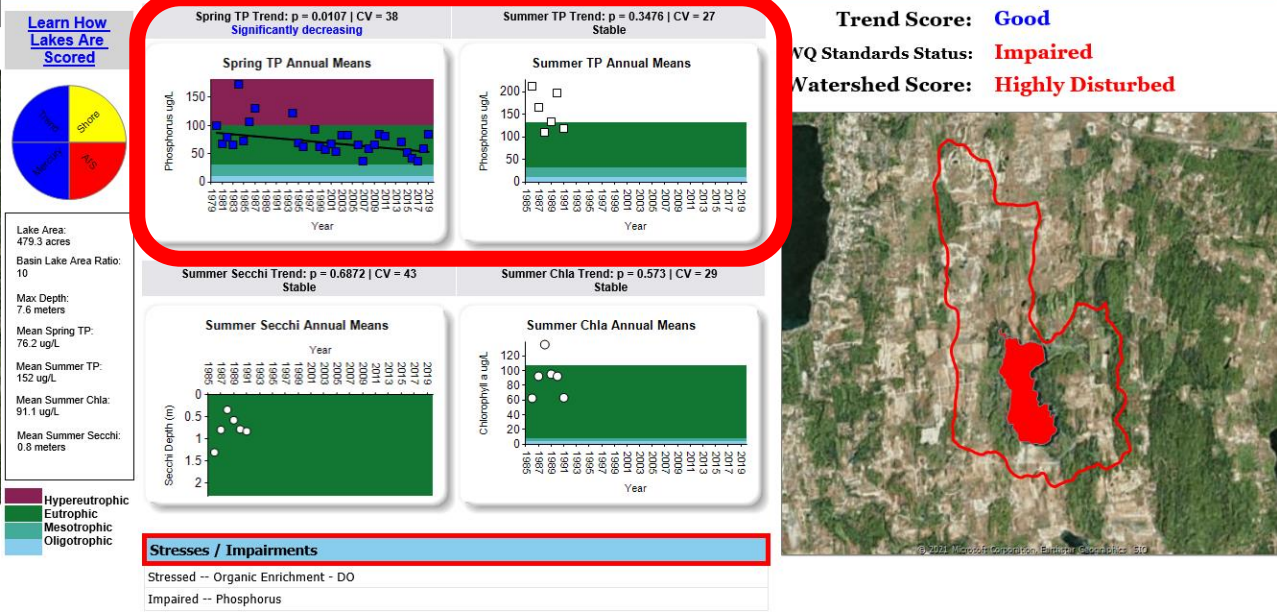
CARMI - data through 2019



TICKLENAKED - data through 2019



SHELBURNE - data through 2019



Is Vermont Losing Its Oligotrophic Lakes?

Leslie Matthews, Kelli Merrell, and Perry Thomas

In the early 1970s, a series of experiments conducted in several small lakes in northeastern Ontario established the critical role phosphorus plays in lake ecology. In one of these experiments, now a classic in the history of limnological science, a harp-shaped lake was divided into two separate but similar bays using a vinyl curtain installed in the narrow middle section. One bay of the lake was fertilized with nitrogen and carbon, while the other was fertilized with both those nutrients, but in addition, phosphorus. Only the bay fertilized with phosphorus developed algal blooms, turning the bay into pea soup, while the other bay remained clear.

One year after D.W. Schindler published this classic paper on the results of the Ontario experiments (Schindler 1977), the current Vermont Lakes and Ponds Management and Protection Program (LPMPP) began monitoring phosphorus. Each year, the LPMPP samples 40-500 lakes and ponds greater than 10 acres (more recently including lakes greater than 10 acres) during spring runovers, following the progression of ice-out from south to north, and from low to high elevation, throughout the state. The goal is to collect water samples for phosphorus testing when the lakes are well mixed, after ice out but before the lakes become stratified by wind and warming temperatures. The phosphorus concentrations in these samples give an indication of the availability of phosphorus for the coming growing season and allow us to measure trends in phosphorus concentrations over time. The aim of the program is to visit each lake on an approximately five-year rotation – some lakes have been sampled with even greater frequency.

Lake scientists classify lakes into trophic levels based on the amount of available nutrients in the water that support lake productivity. Nutrients such as phosphorus are necessary to support the growth of algae and aquatic plants. These algae and plants, in turn, support the rest of the lake's inhabitants, including fish, that depend directly or indirectly on these primary producers. Eutrophic lakes have the highest nutrient levels. These lakes support abundant algae and plant growth. Mesotrophic lakes have moderate nutrient enrichment, supporting moderate algae and plant growth. Both eutrophic and mesotrophic lakes support warm water fisheries (e.g., bass, perch, and pickerel). Oligotrophic lakes, in contrast, have low nutrient enrichment. These lakes are clear and deep. They remain well oxygenated to the bottom throughout the summer and they support coldwater fish species (e.g., lake trout, brook trout, and herring).

Although nutrients provide necessary enrichment for the lake ecosystem, nutrients can also become too much of a good thing. Phosphorus becomes a significant pollutant when human activity in a watershed leads to levels that exceed a lake's natural condition. The Clean Water Act facilitated substantial reductions in phosphorus pollution by regulating treatment of waste water and other point sources. However, non-point sources of phosphorus pollution, such as urban and agricultural run-off, remain a concern.

In 2018, Stockner et al. reported disturbing evidence from the 2007 and 2012 National Lakes Assessments that the total phosphorus (TP) in lakes and ponds has increased on a continental scale. The increases were particularly acute for oligotrophic lakes – those with initial phosphorus levels less than 10

µg/L. Similarly, in updating the Vermont Lake Status Card (<http://data.vermont.gov/dataset/vlsc>), we observed that many oligotrophic lakes in Vermont appeared to be exhibiting increases in TP levels, when examined individually. Prompted by these results, we undertook a more thorough analysis of phosphorus trends in Vermont lakes and ponds over the last few decades.

We examined phosphorus trends in 148 lakes and ponds greater than 20 acres in size that were sampled at least once during the 1980s, at least once since 2000, and have been sampled at least three times with a median of 11 sampling events per lake over 37 years. We defined trophic conditions based on the average spring TP for the lake during the 1980s using Vermont's thresholds. The dataset includes 24 oligotrophic (1-7 µg/L TP), 47 mesotrophic (7-15 µg/L TP) and 77 eutrophic lakes (>15 µg/L TP). The 148 lakes in the study data set aren't a random sample. However, they do not significantly differ from the overall population of Vermont lakes greater than 20 acres with respect to elevation, alkalinity, watershed human disturbance or watershed lake acre ratio (lake not shown). Therefore, the study lakes are reasonably representative of all 298 Vermont lakes greater than 20 acres in size.

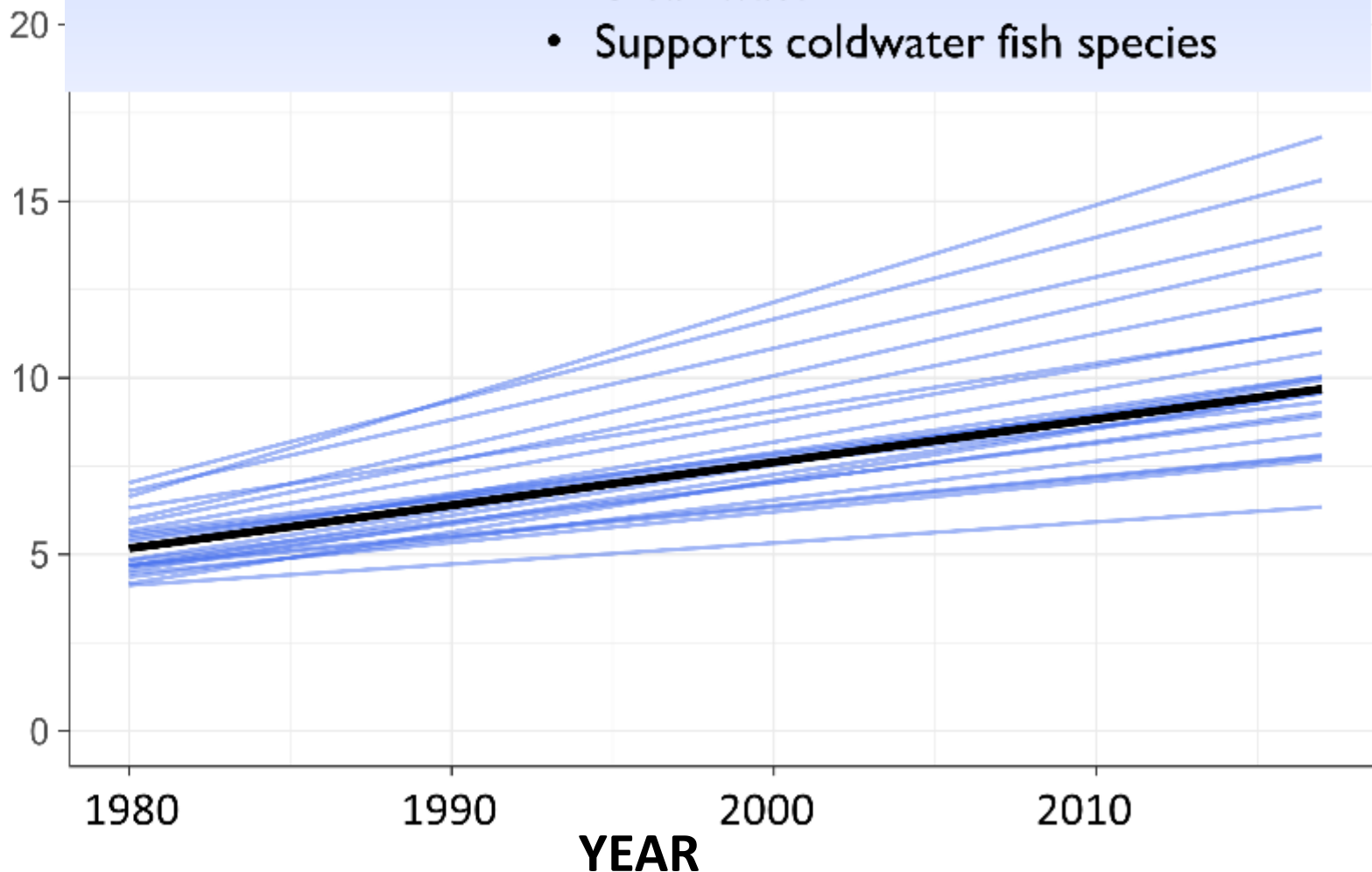
Figure 1 reorganizes the median and average spring TP concentrations for the study lakes during the decade of the 1980s versus the current decade. The average spring TP for the mesotrophic lakes has declined significantly, while the oligotrophic lakes have increased dramatically relative to their starting point in the 1980s.

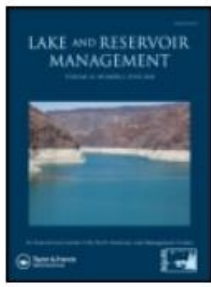
Oligotrophic Lakes



- Low nutrient enrichment = very little plant and algae growth
- Clear water
- Supports coldwater fish species

Spring Total Phosphorus (µg/L)





Deriving nutrient criteria to minimize false positive and false negative water use impairment determinations

Water Quality Standard	Lake User Survey Response
Natural condition	The user survey was not used to define natural condition.
Excellent or very good aesthetic value	(1) Beautiful, could not be any nicer, <u>or</u> (2) Very minor aesthetic problems; excellent for swimming, boating, enjoyment.
Good aesthetic value	(3) Swimming and aesthetic enjoyment slightly impaired because of algae levels.
Non-attainment	(4) Desire to swim and level of enjoyment of the lake substantially reduced because of algae levels, <u>or</u> (5) Swimming and aesthetic enjoyment of the lake nearly impossible because of algae levels.

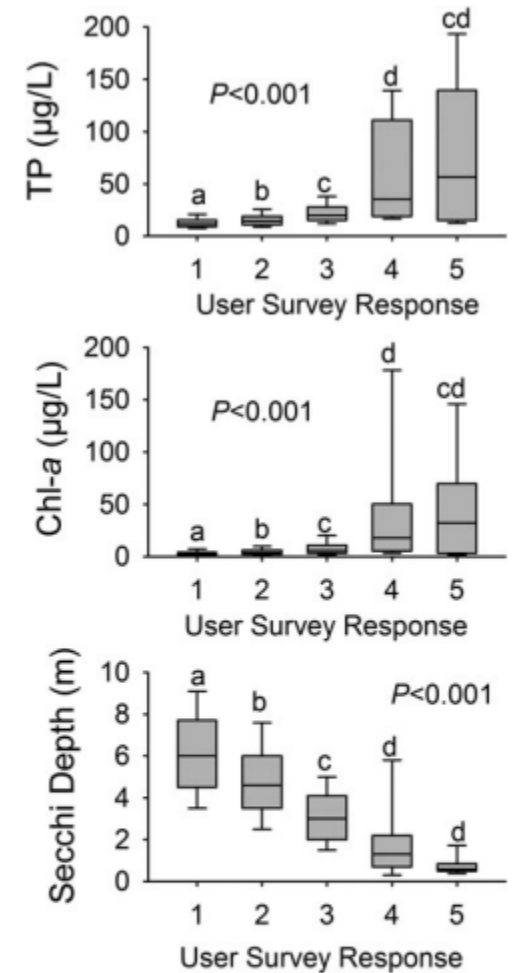


Figure 2. Distributions of individual TP, Chl-a, and Secchi depth observations associated with each lake user survey response choice from Table 1 (1 = excellent, 2 = good, 3 = slightly impaired, 4 = enjoyment substantially reduced, 5 = enjoyment nearly impossible). Box plots show the 25th, 50th, and 75th percentiles; 5th and 95th percentiles are shown as whiskers. Overall significance values (*P*) were based on a Kruskal–Wallis one-way analysis of variance on ranks. Medians without letters in common were significantly different, based on individual pairwise comparisons (Dunn's method, $\alpha = 0.05$).

Table 3. Combined Nutrient Criteria for Aesthetics Uses in Lakes, Ponds, and Reservoirs Except for Lake Champlain and Lake Memphremagog^{1,2}

	Class A(1)	Classes A(2) and B(1)	Class B(2)
Nutrient Concentrations			
Total Phosphorus ³ (µg/L)	12	17	18
Nutrient Response Conditions			
Secchi Disk Depth (meters) ⁴	5.0	3.2	2.6
Chlorophyll-a (µg/L) ³	2.6	3.8	7.0
pH	Not to exceed 8.5 standard units.		
Turbidity	Consistent with the criteria in § 29A-302(4) of these rules.		
Dissolved Oxygen	Consistent with the criteria in § 29A-302(5) of these rules.		

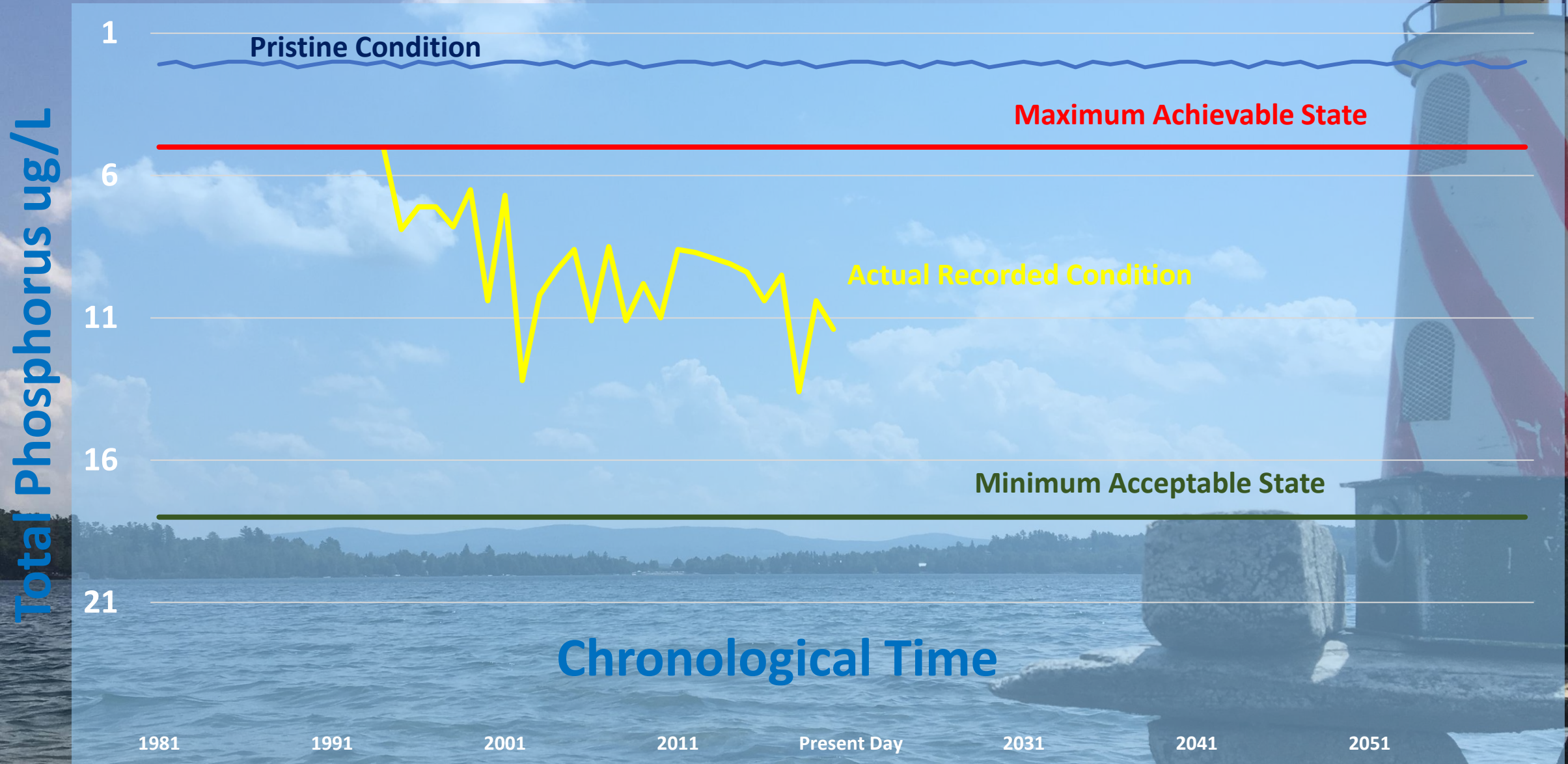
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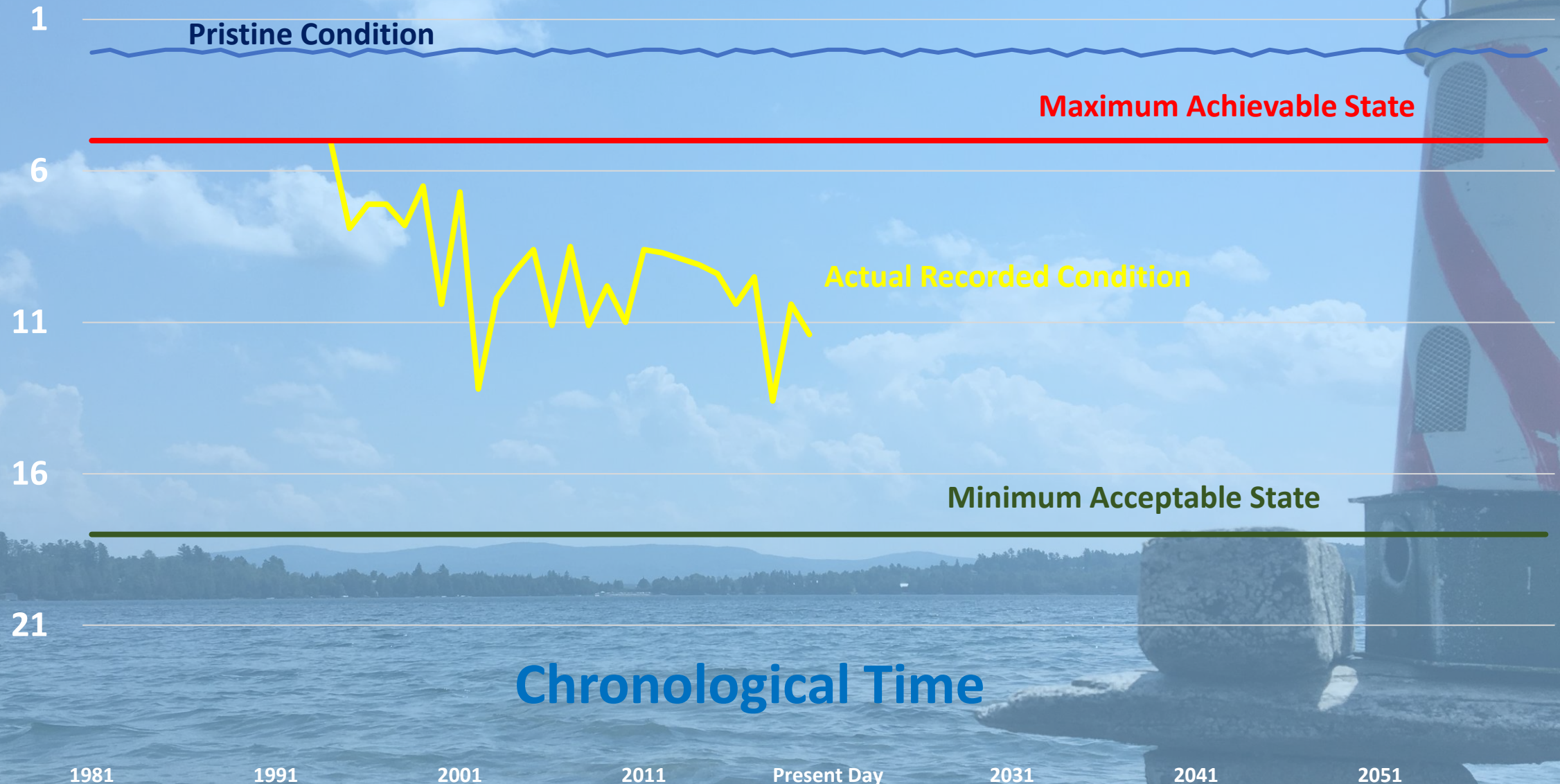
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Monitoring the Health of an Ecosystem Over Time

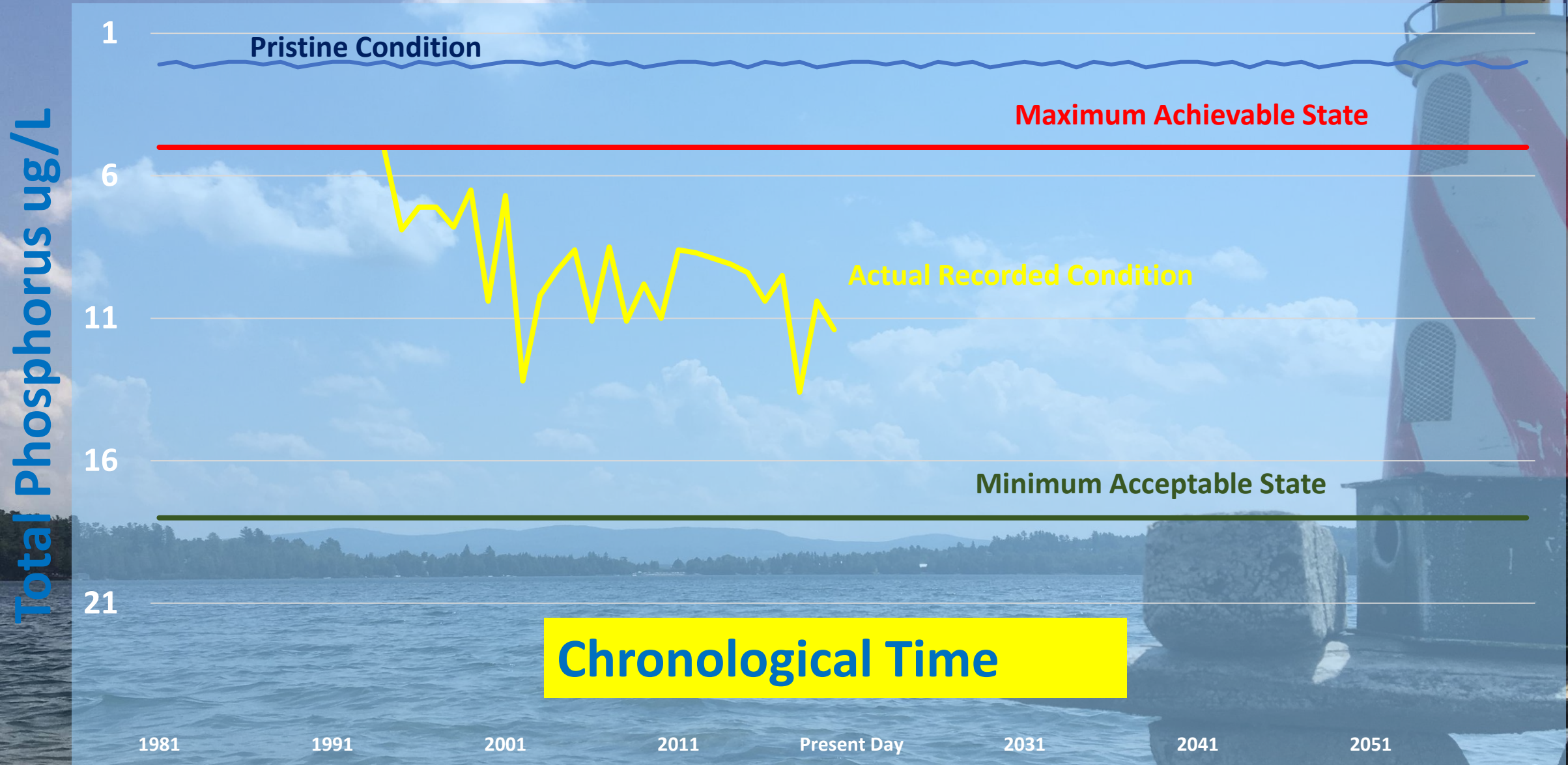


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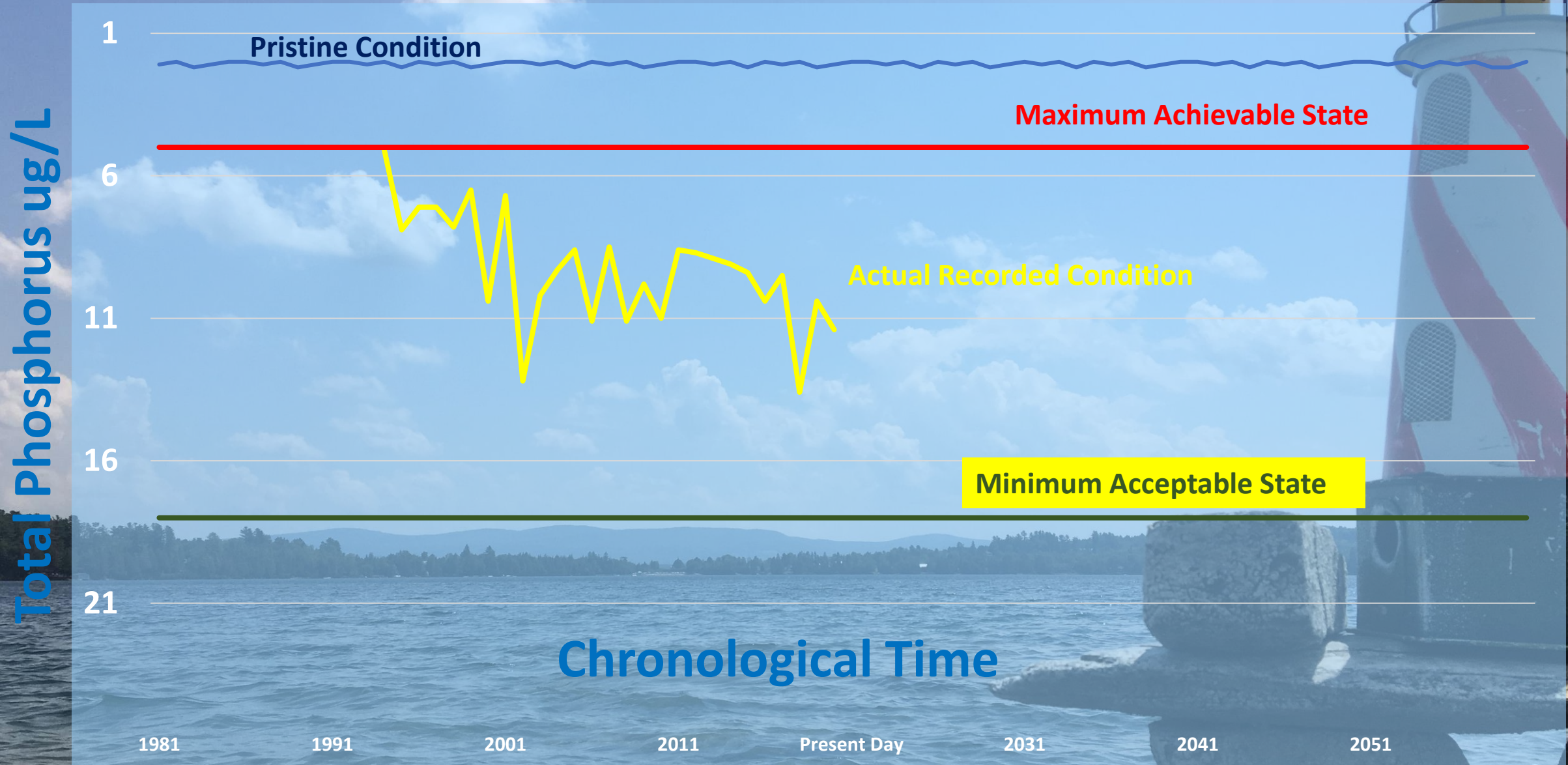
Total Phosphorus ug/L



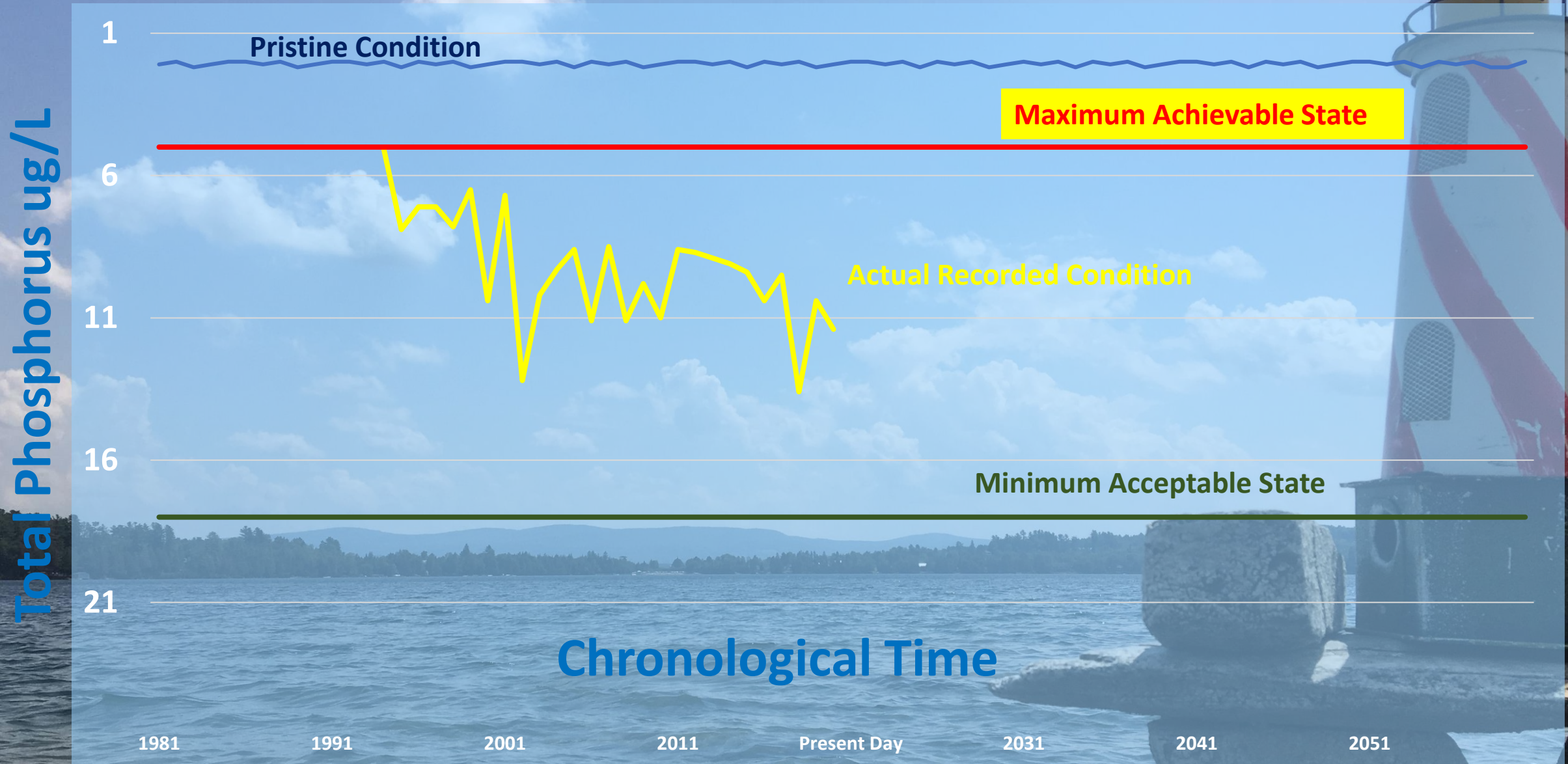
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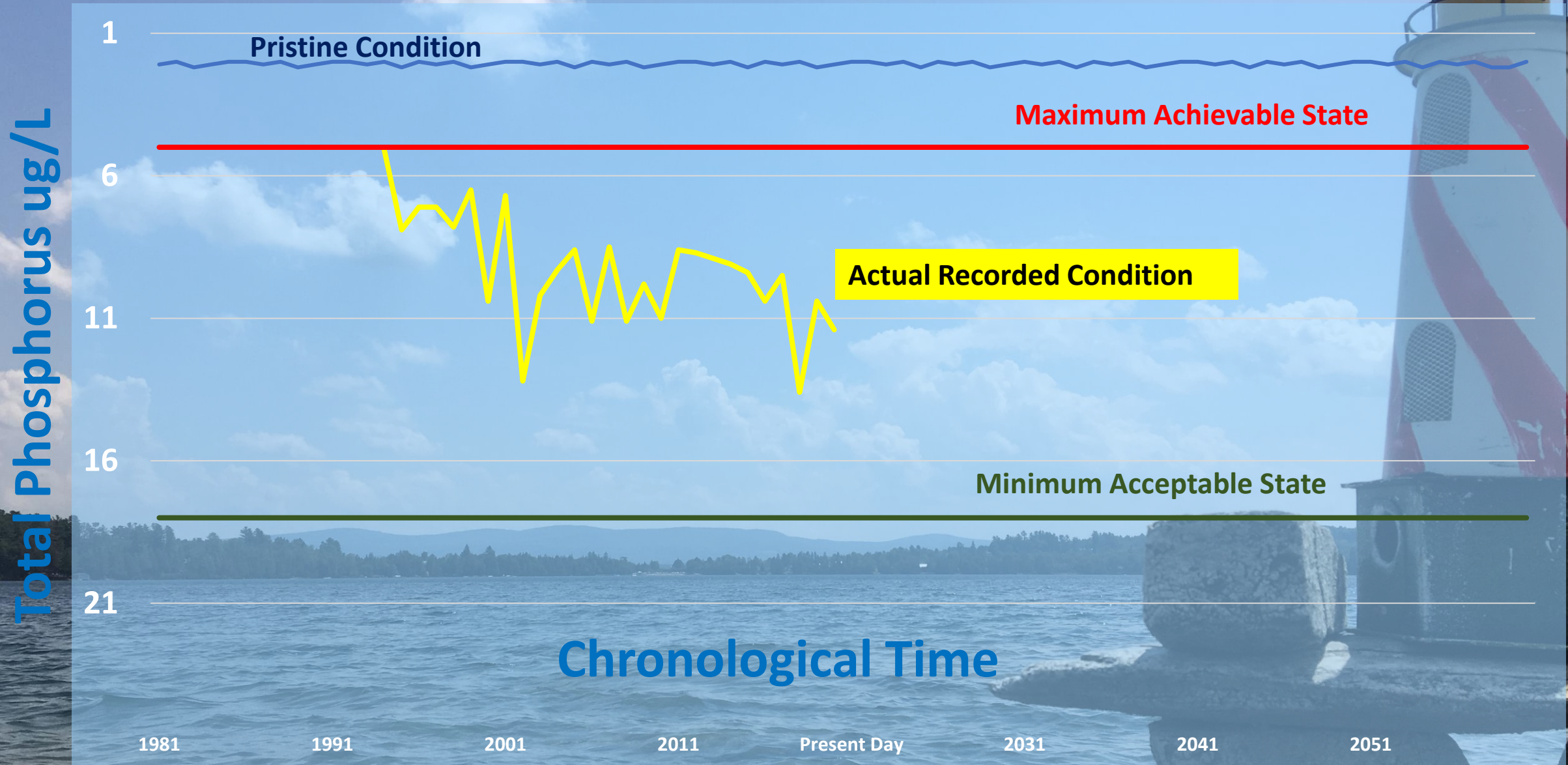
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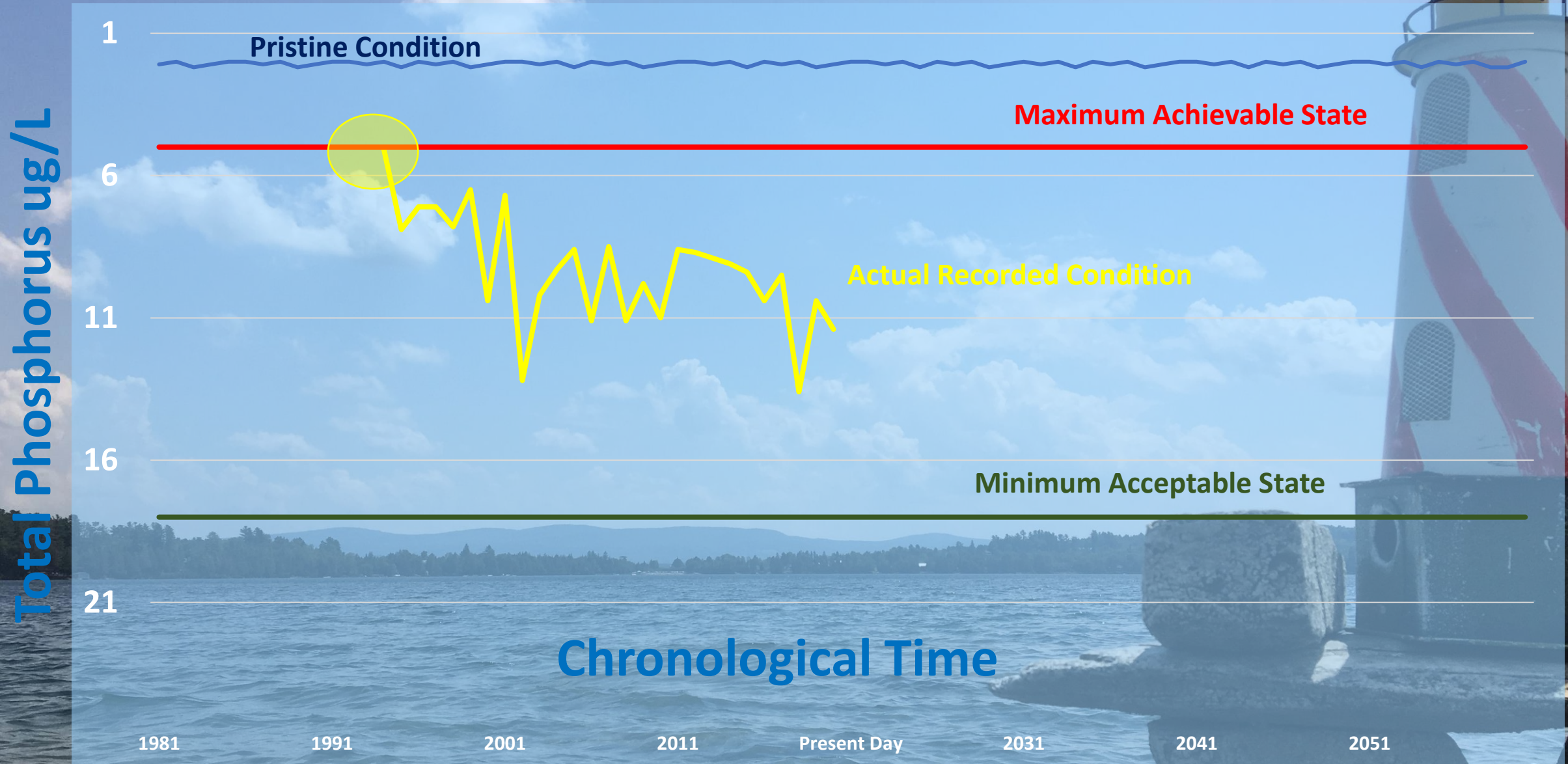
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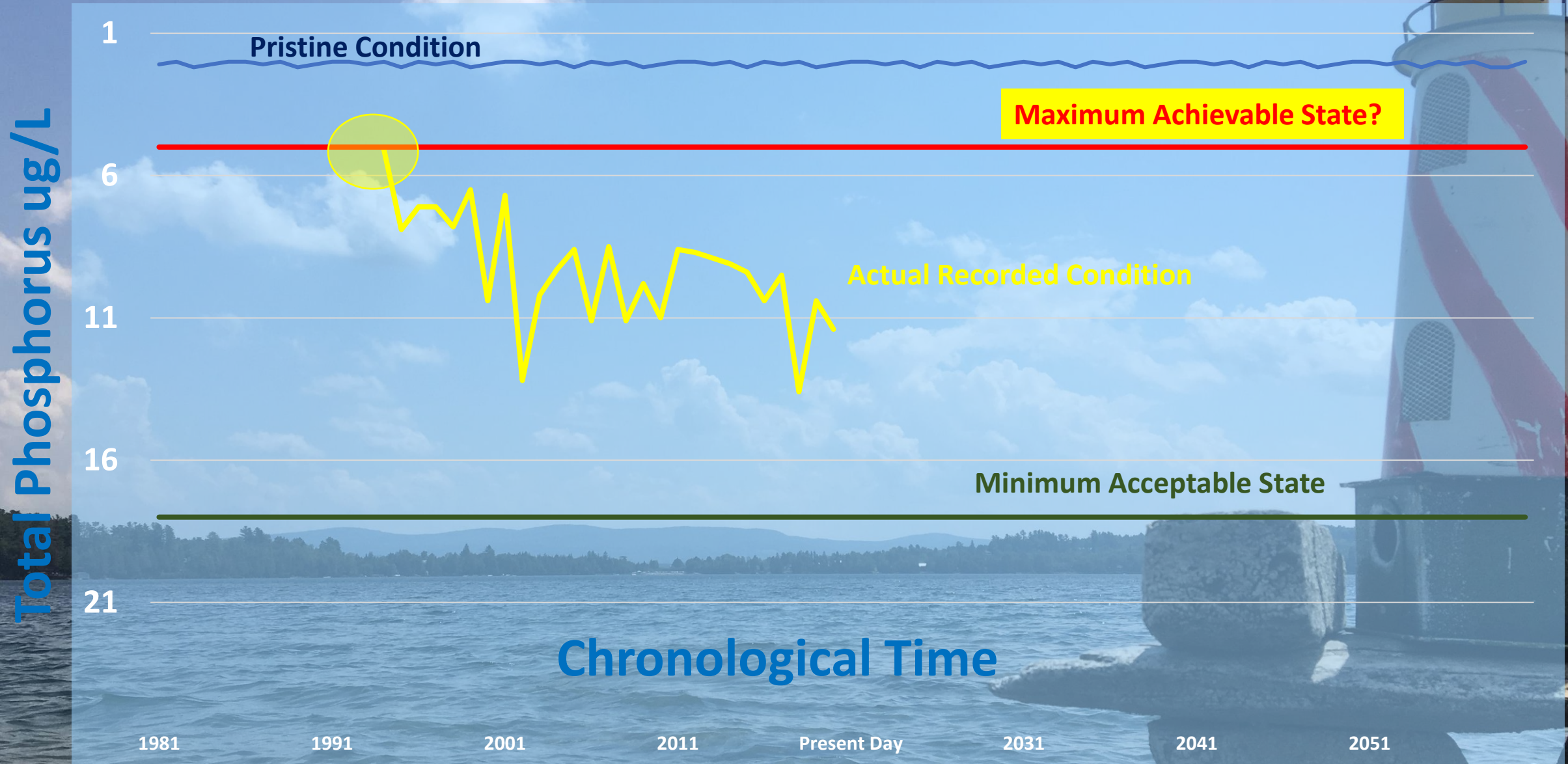
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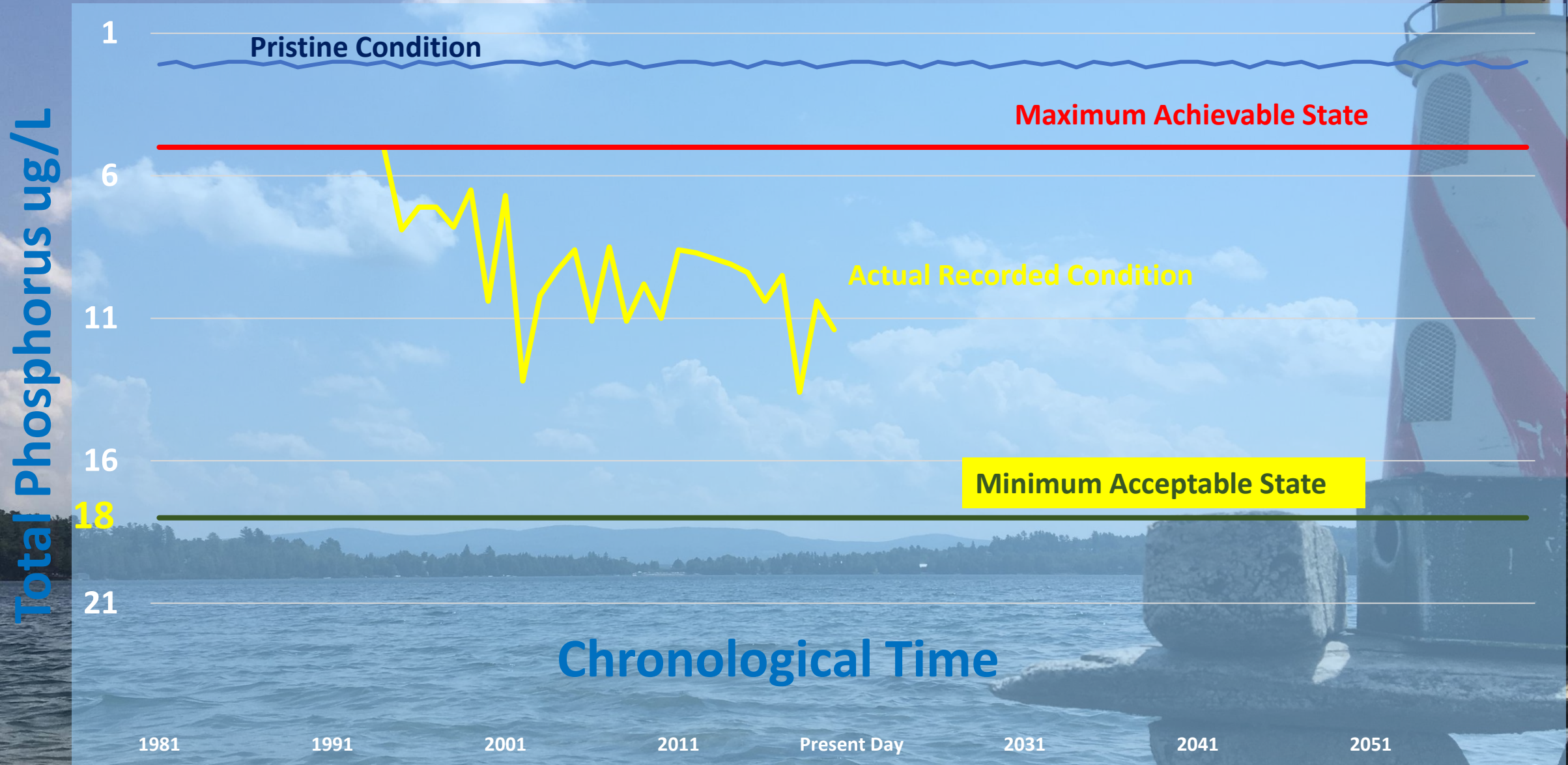
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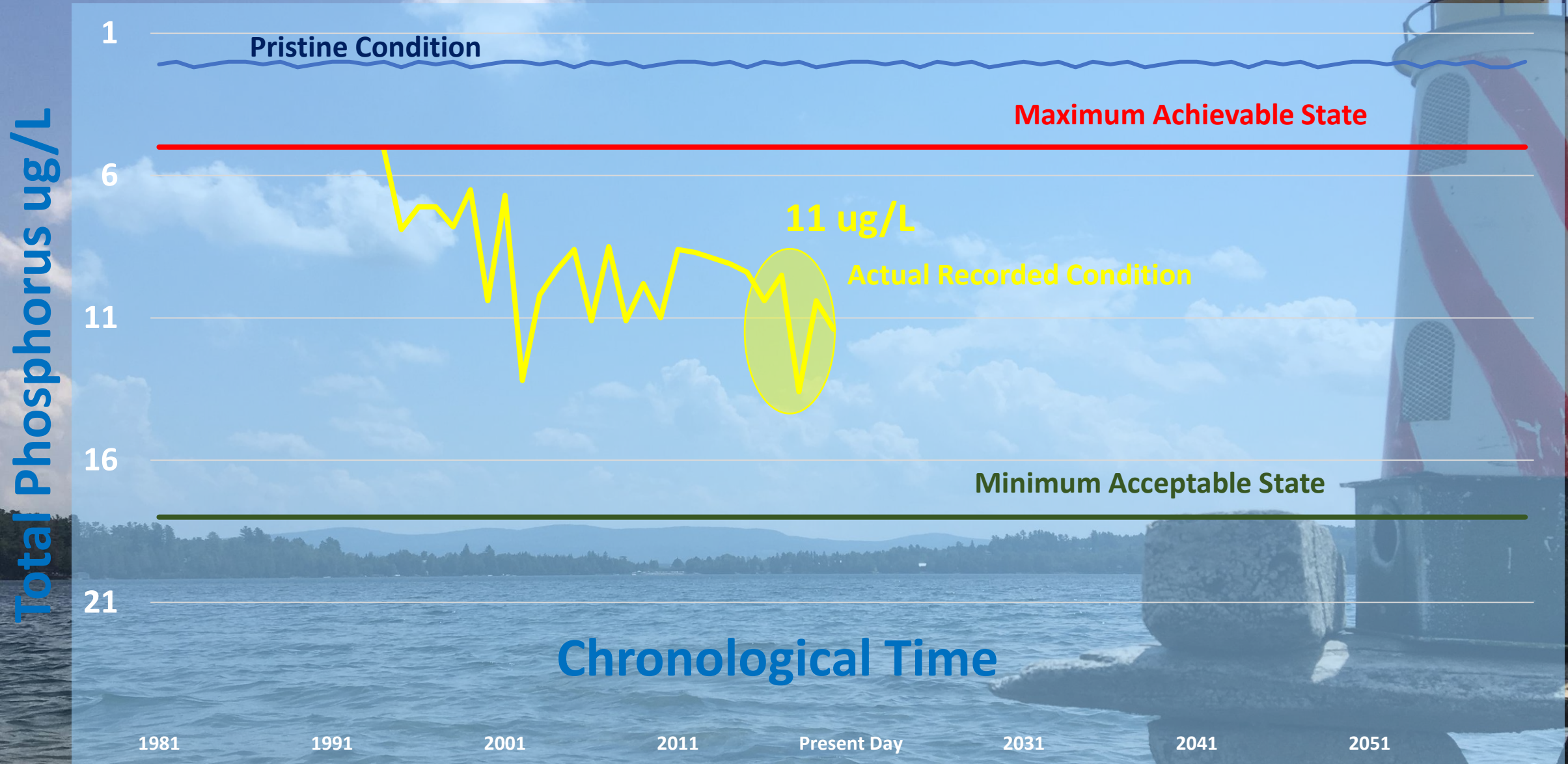
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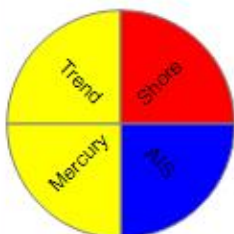


Monitoring the Health of an Ecosystem Over Time



CASPIAN - data through 2020

[Learn How
Lakes Are
Scored](#)



Lake Area:
789.8 acres

Basin Lake Area Ratio:
6

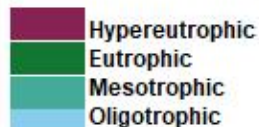
Max Depth:
43.3 meters

Mean Spring TP:
7.4 ug/L

Mean Summer TP:
9.4 ug/L

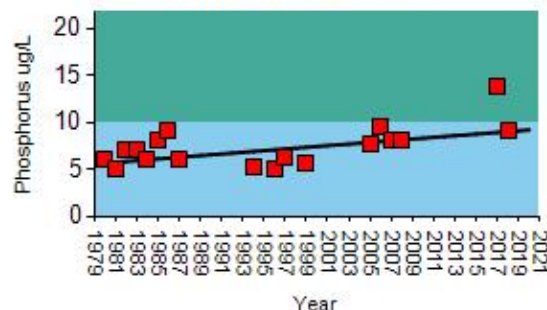
Mean Summer Chla:
2.1 ug/L

Mean Summer Secchi:
7.7 meters



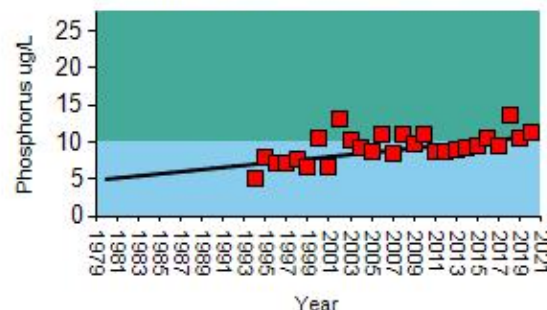
Spring TP Trend: $p = 0.0182$ | $CV = 29$
Significantly increasing

Spring TP Annual Means



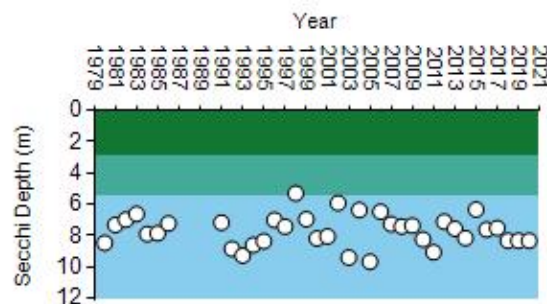
Summer TP Trend: $p = 0.0012$ | $CV = 21$
Highly significantly increasing

Summer TP Annual Means



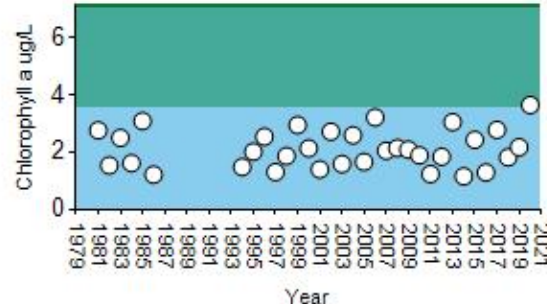
Summer Secchi Trend: $p = 0.4632$ | $CV = 13$
Stable

Summer Secchi Annual Means



Summer Chla Trend: $p = 0.6421$ | $CV = 31$
Stable

Summer Chla Annual Means



Trend Score: Fair

WQ Standards Status: Stressed

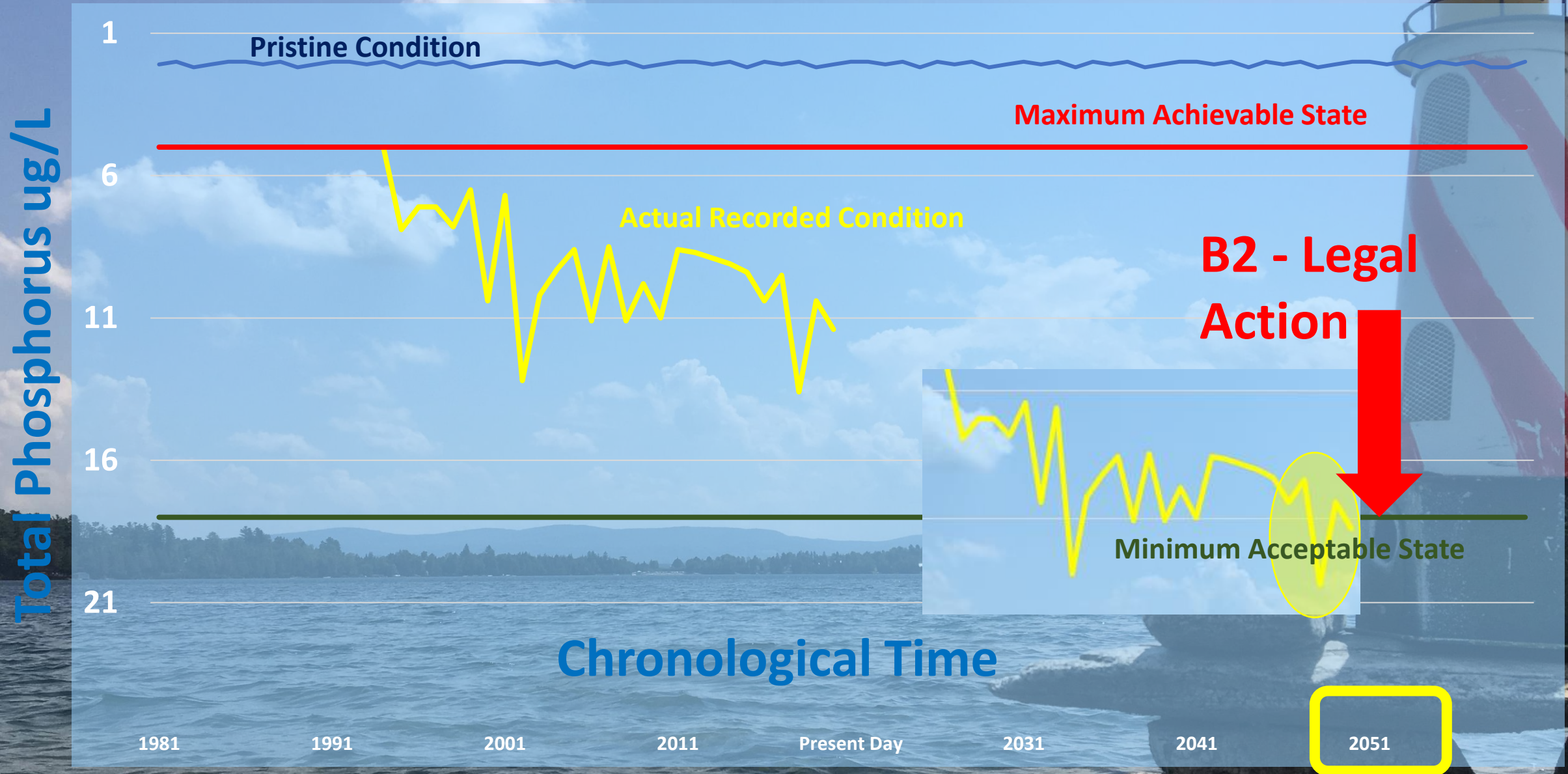
Watershed Score: Highly Disturbed



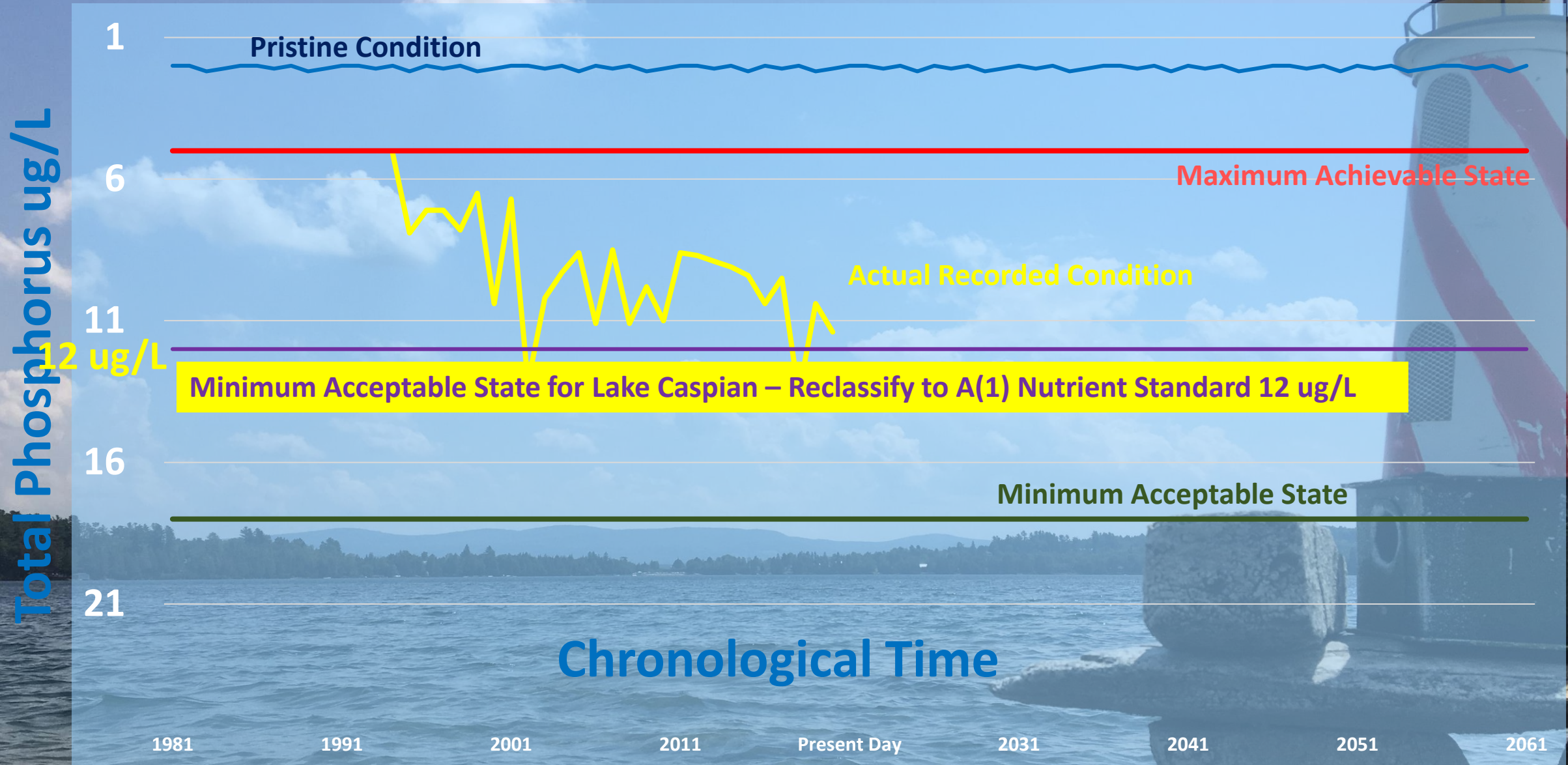
Stresses / Impairments

Stressed -- Flow alteration

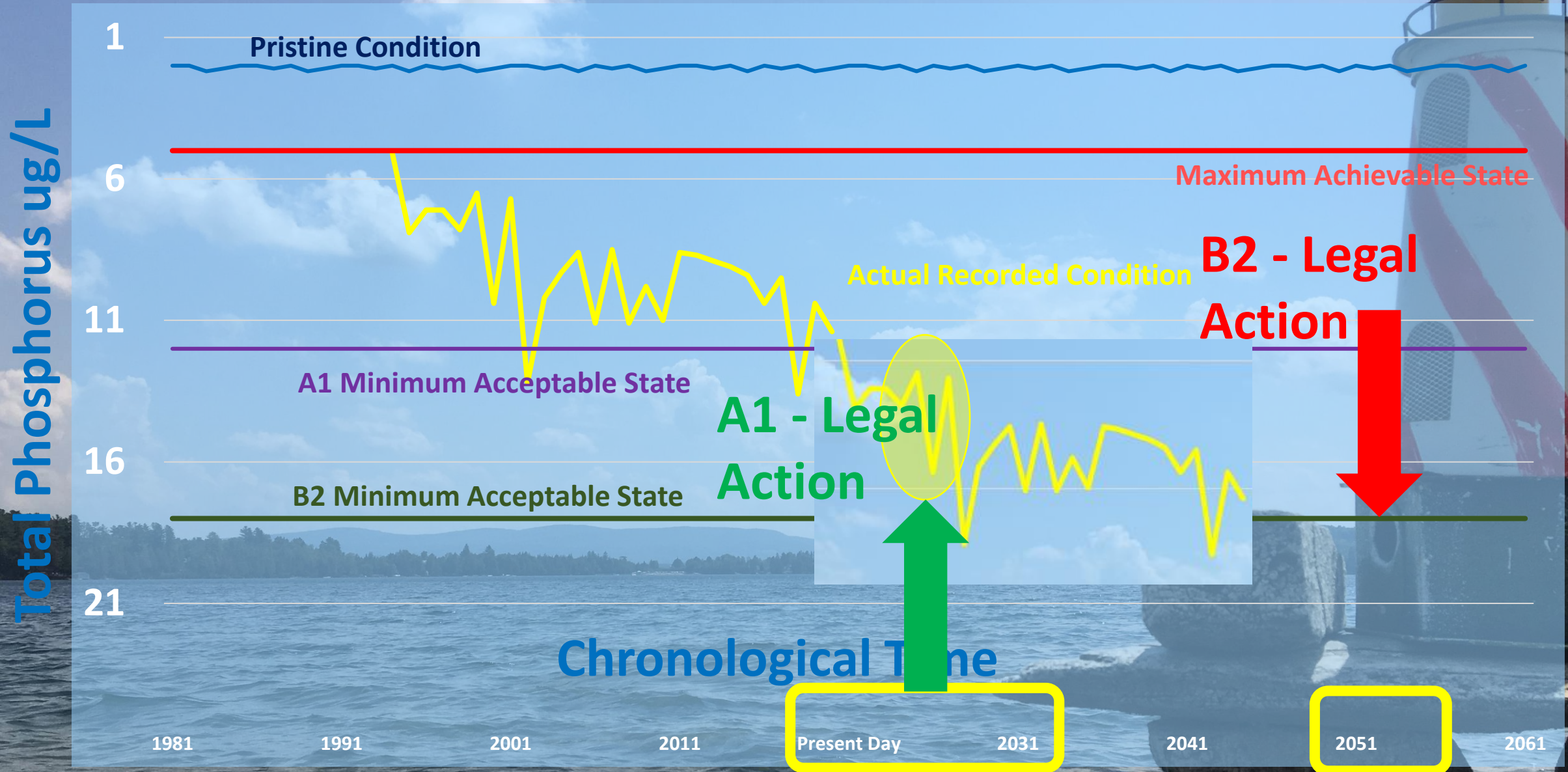
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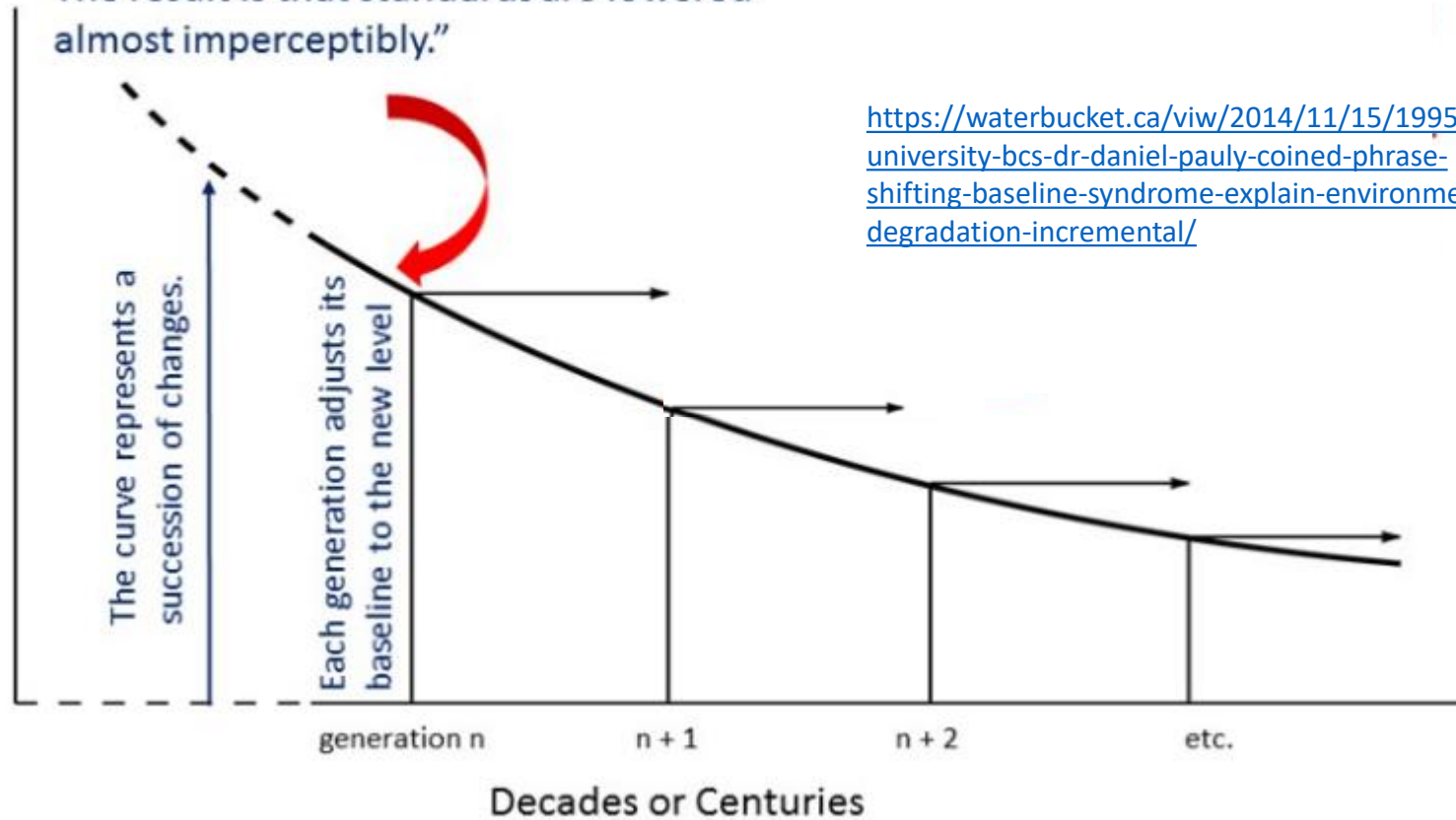


In 1995, Dr. Daniel Pauly coined the phrase
“Shifting Baseline Syndrome”



“With each new generation, the expectation of various ecological conditions shifts. The result is that standards are lowered almost imperceptibly.”

Some Good Thing = Driver for Action
(Aquatic Habitat, Salmon, Clean Water or...)



<https://waterbucket.ca/viw/2014/11/15/1995-university-bcs-dr-daniel-pauly-coined-phrase-shifting-baseline-syndrome-explain-environmental-degradation-incremental/>

Vermont is Stewarding a Higher Proportion of Oligotrophic Lakes than the Nation, 2007 NLA

Oligotrophic Lakes



- Low nutrient enrichment = very little plant and algae growth
- Clear water
- Supports coldwater fish species

Mesotrophic Lakes

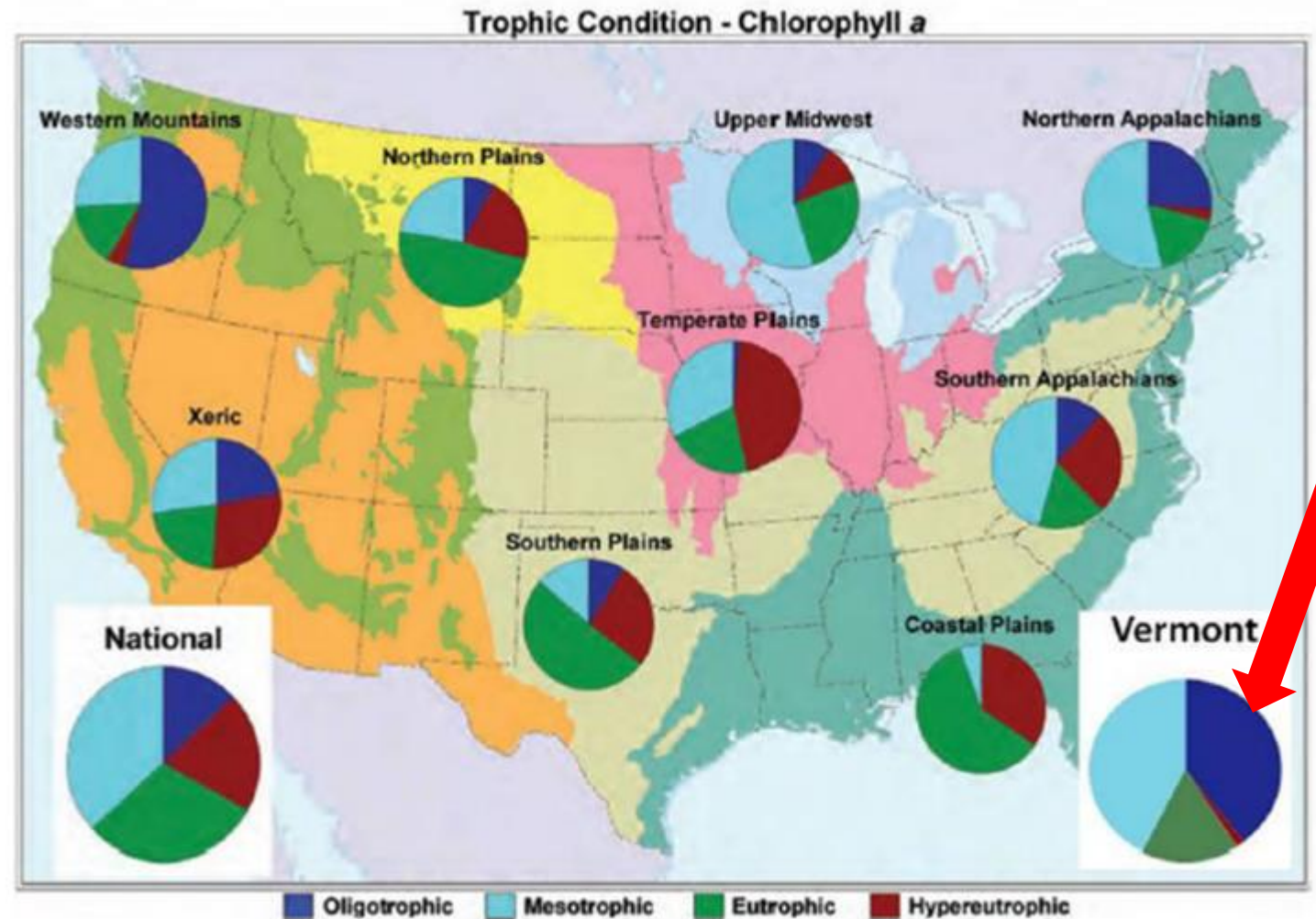


- Moderate nutrient enrichment = some plant and algae growth
- Moderate water clarity
- Supports mostly warmwater fish species

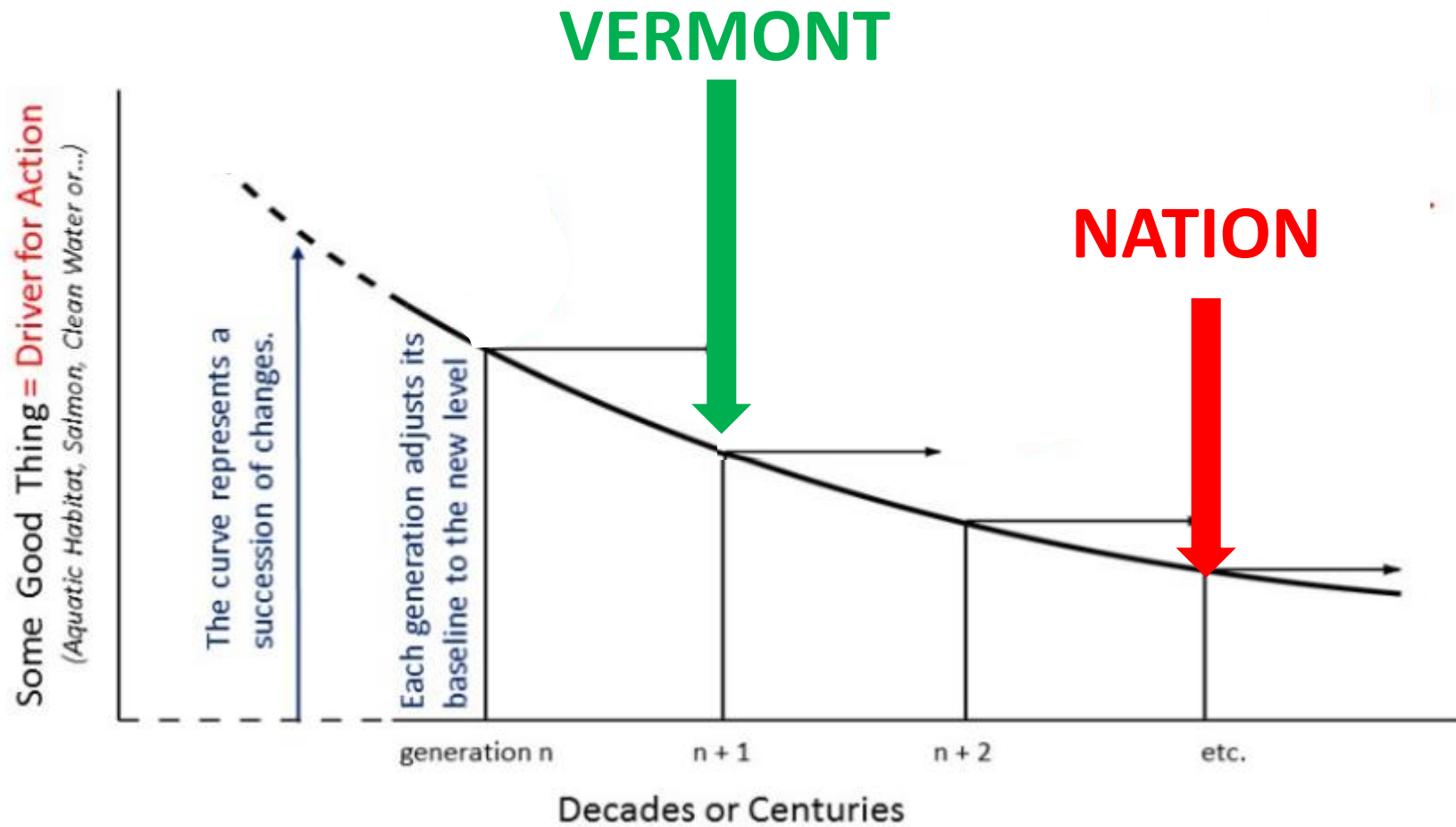
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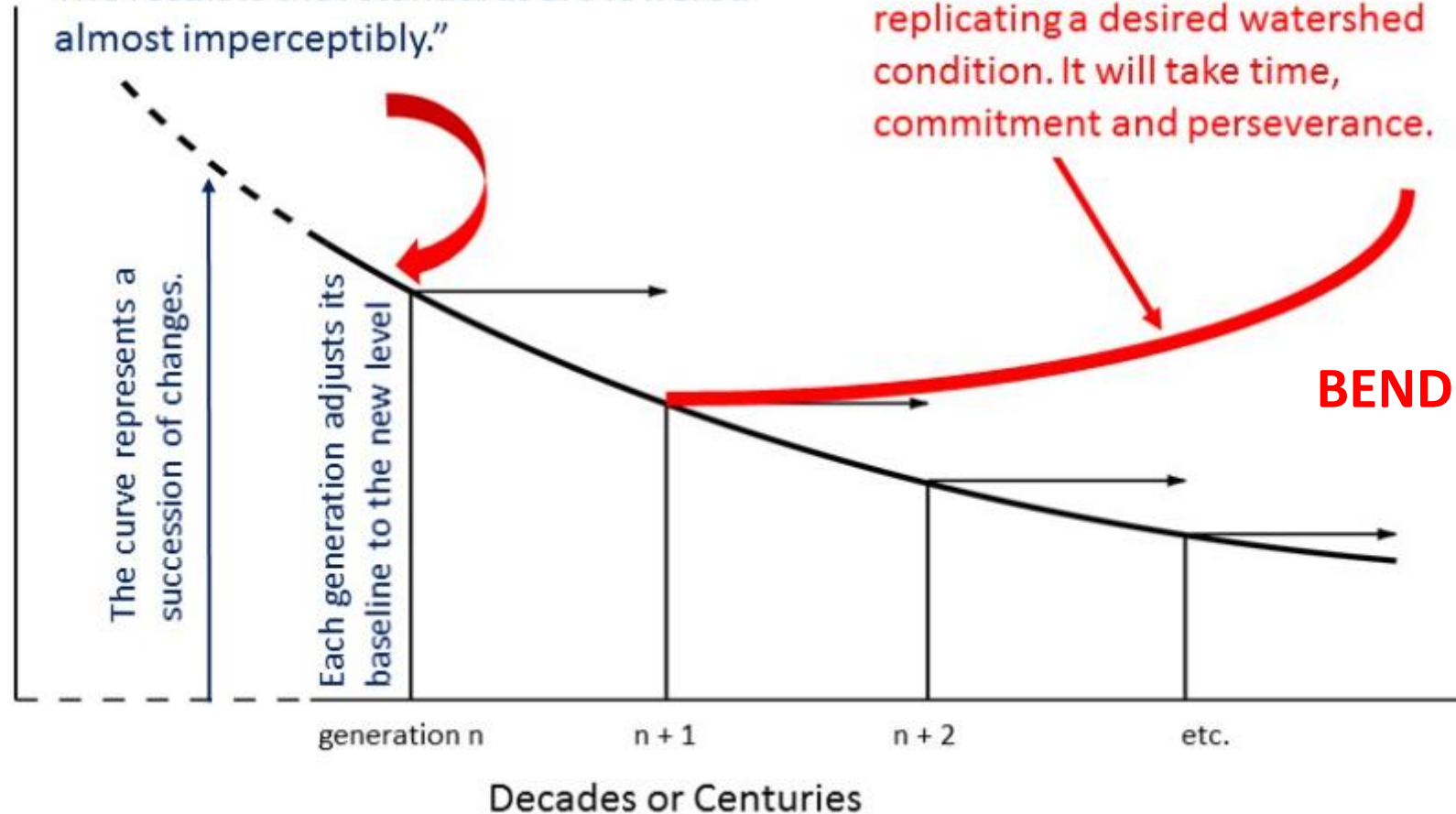


“With each new generation, the expectation of various ecological conditions shifts. The result is that standards are lowered almost imperceptibly.”

We can shift the baseline by replicating a desired watershed condition. It will take time, commitment and perseverance.

Some Good Thing = Driver for Action

(Aquatic Habitat, Salmon, Clean Water or...)



BEND THE Trend!

Carmi is not Champlain is not Memphremagog
is not Ticklenaked

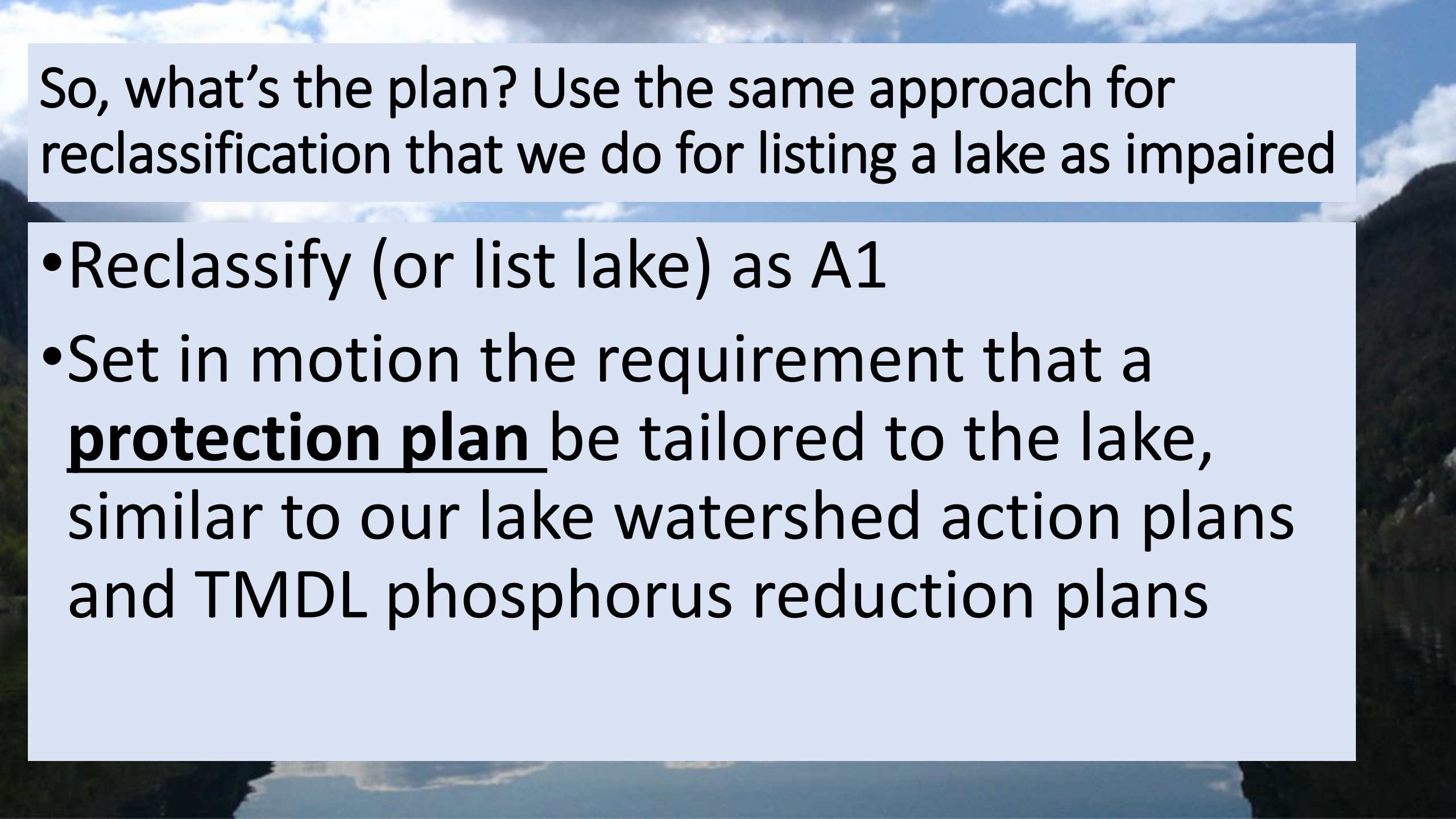
“You’ve Seen One
Lake.....You’ve Seen
One Lake”

Terry Rees - Executive Director -

Federation of Ontario Cottagers' Associations GLEON Plenary 2019

Similarly, Willoughby is not Raponda is not
Maidstone is not Caspian

‘One size fits all’ does not work for
those lakes we list as not meeting
the aesthetic criteria, nor will it work
for lakes we list as meeting Tier 2
aesthetic A1 antidegradation criteria

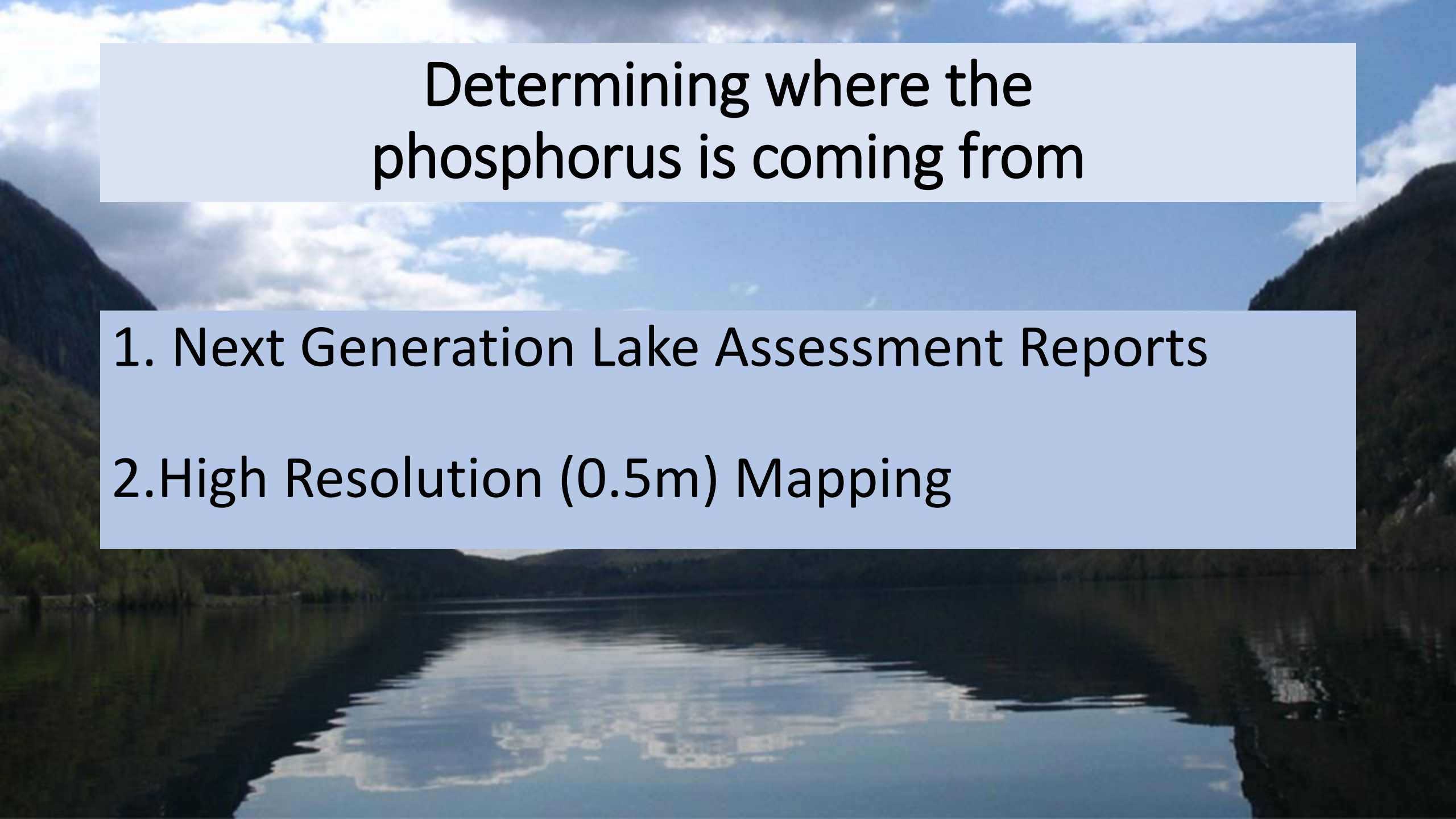


So, what's the plan? Use the same approach for reclassification that we do for listing a lake as impaired

- Reclassify (or list lake) as A1
- Set in motion the requirement that a **protection plan** be tailored to the lake, similar to our lake watershed action plans and TMDL phosphorus reduction plans

Example Protection Plan Steps

1. **Determine where the phosphorus is coming from** and develop an action plan for the lake
2. Develop remedial intervention options
3. Implement the preferred options
4. Monitor for compliance and effectiveness

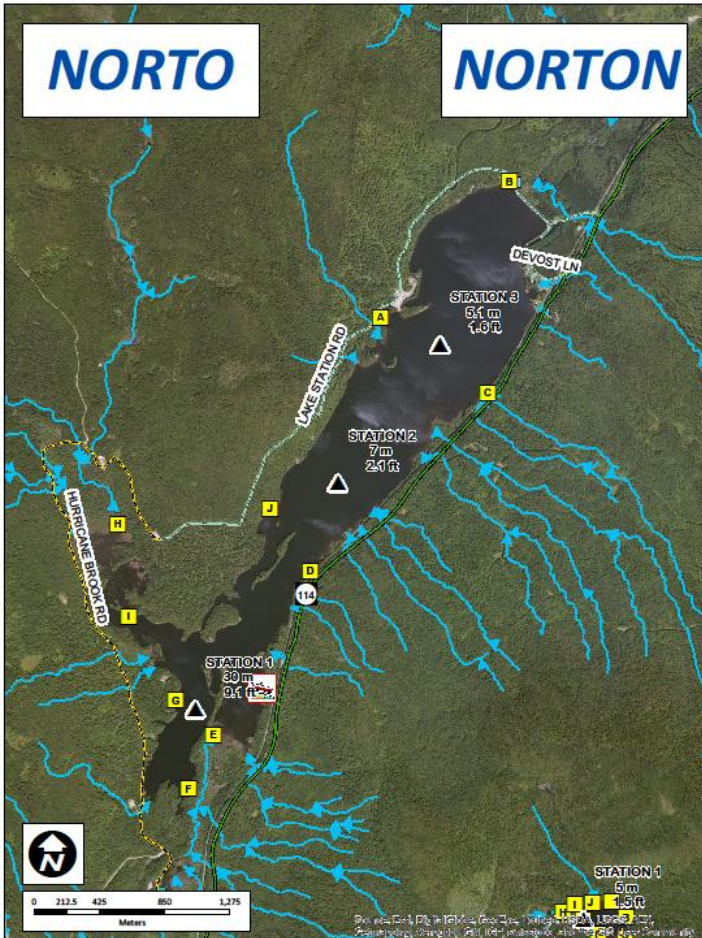


Determining where the phosphorus is coming from

1. Next Generation Lake Assessment Reports

2. High Resolution (0.5m) Mapping

VTDEC Summer Lake Assessment Inland Lake Monitoring



- Purpose is to monitor status
- 5 – 50 lakes per year
- Semi-Quantitative Assessments since 1989
- Next Generation Quantitative Assessments since 2010, Samples
 - Index Site (Deep Hole)
 - 10 Physical Habitat (PHAB) sites
 - Inlets & Outlets

VTDEC Summer Lake Assessment

Inland Lake Monitoring Index Site (Deep Hole)

Parameter	Year Started
Gran Alk, Dissolved Oxygen, Secchi, Temperature, TP, Conductivity, pH	1989
Reg Alk	1991
TFe	1994
Chlorophyll <i>a</i>	1997
TCa, TMg, TK, TNa	1999
Color	2000
TN, DCI, TAI, TSO4	2001
TotalHardness, TMn	2004
NTU, DSi	2007
TCL & Sediment Diatoms	2011
DOC, DOM and Phytoplankton	2019



VTDEC Summer Lake Assessment

Inland Lake Monitoring (Tribs and PHAB Sites)

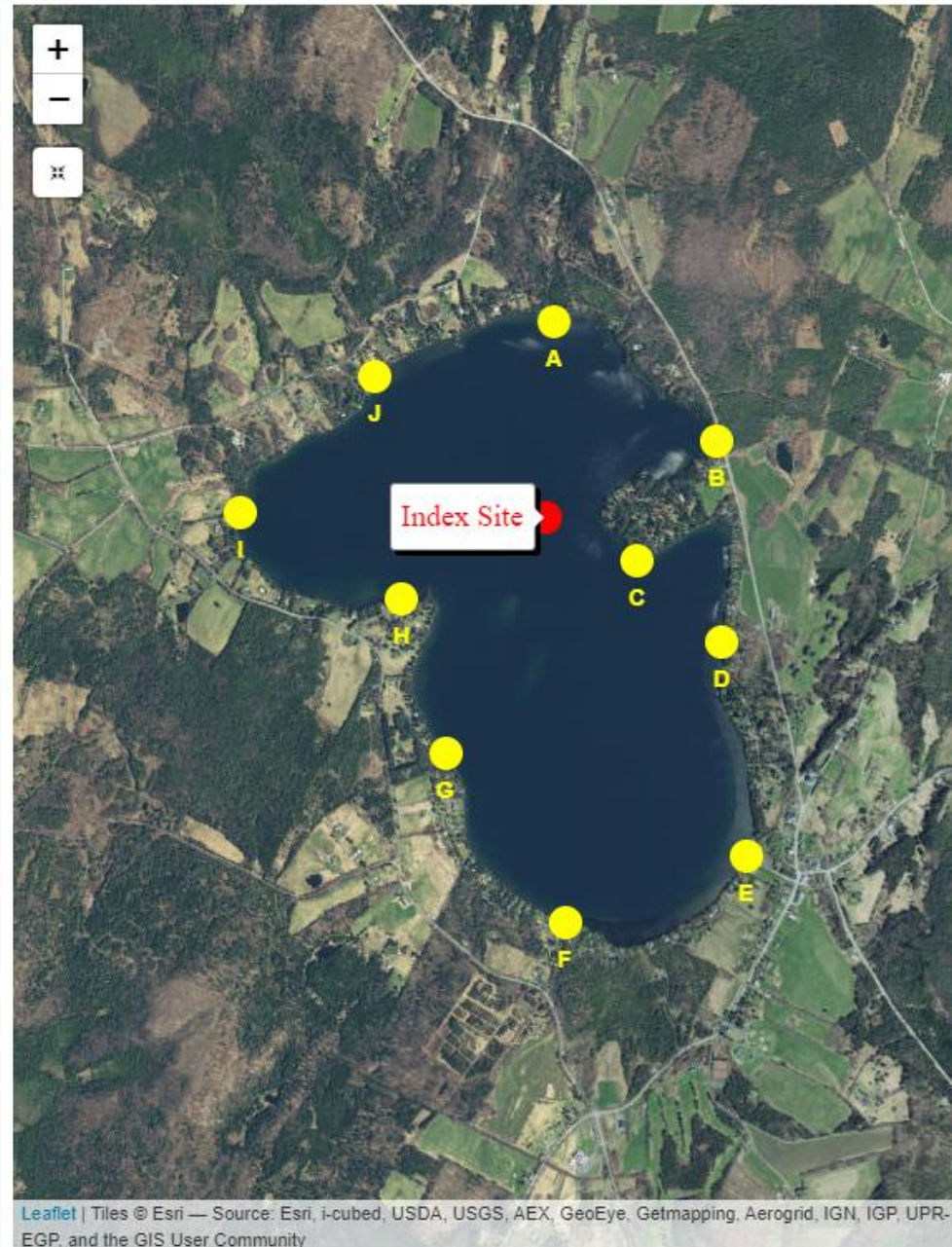
Parameter	Location(s) measured
Conductivity, Dissolved Oxygen, DO%, pH, Temperature C, TN, TP, TCI, Chlorophyll a, & DOM	Tributaries and Outlet
Physical habitat complexity, shallow water habitat, lakeshore habitat, lakeshore disturbance, Embeddedness, % Sand, % trees along shore, and shading	10 random sites around the lake
Crayfish	3 sites with good crayfish habitat
Aquatic plants, algae	10 random sites around the lake and tributaries
Area and depth of deltas	Tributaries and sites of significant erosion



Survey Date 07/29/2019

CASPIAN Report Card

Next Generation Lake Assessment Reports

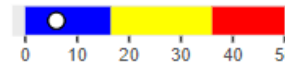
Total Phosphorus **GOOD**Total Nitrogen **GOOD**Chlorophyll-a **GOOD**Alkalinity **GOOD**Dissolved Oxygen **GOOD**Lakeshore Disturbance **FAIR**Lakeshore Habitat **POOR**Shallow Water Habitat **POOR**Physical Complexity of Habitat **POOR**

For more information about how lakes are scored, see:
[Gauging the health of Vermont Lakes: Results of the 2007 National Lake Assessment](#)

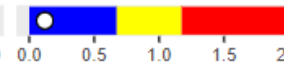
[Click here](#) to view all Spring profiles for CASPIAN | [Click here](#) to view all Summer profiles for CASPIAN

Assessments

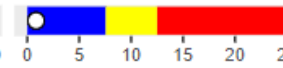
Total Phosphorus: GOOD



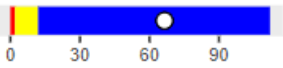
Total Nitrogen: GOOD



Chlorophyll-a: GOOD



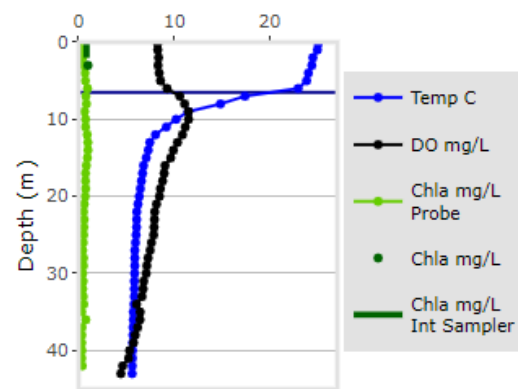
Alkalinity: GOOD



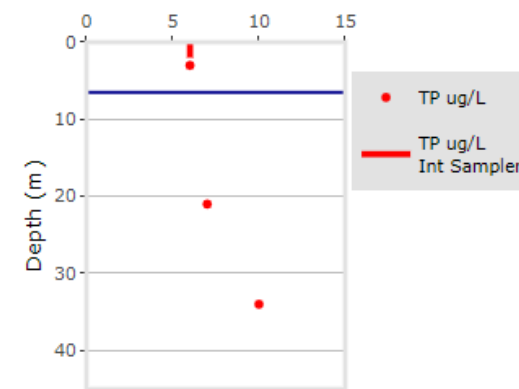
Dissolved Oxygen: GOOD



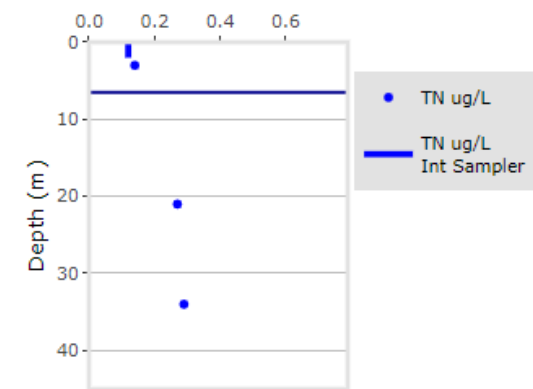
Temperature, Dissolved Oxygen, Chlorophyll-a



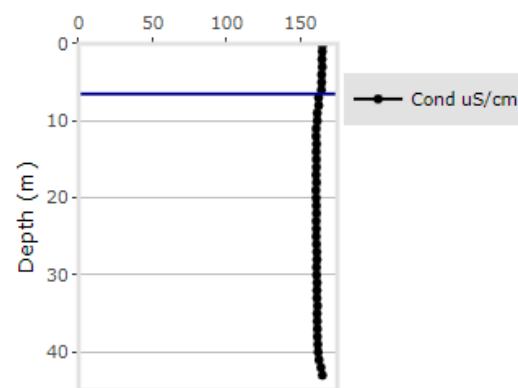
Total Phosphorus



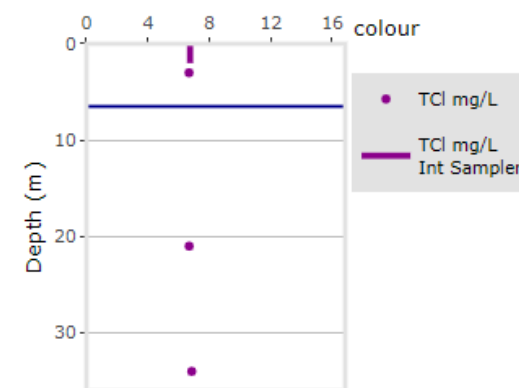
Total Nitrogen



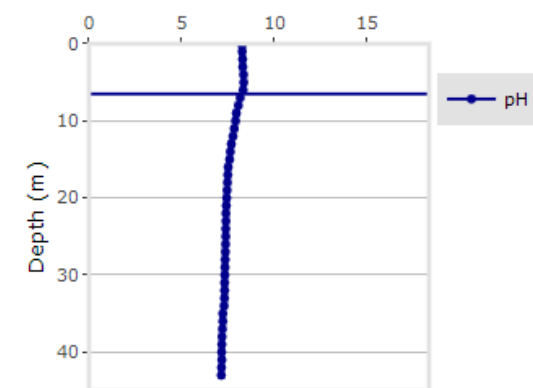
Conductivity



Chloride



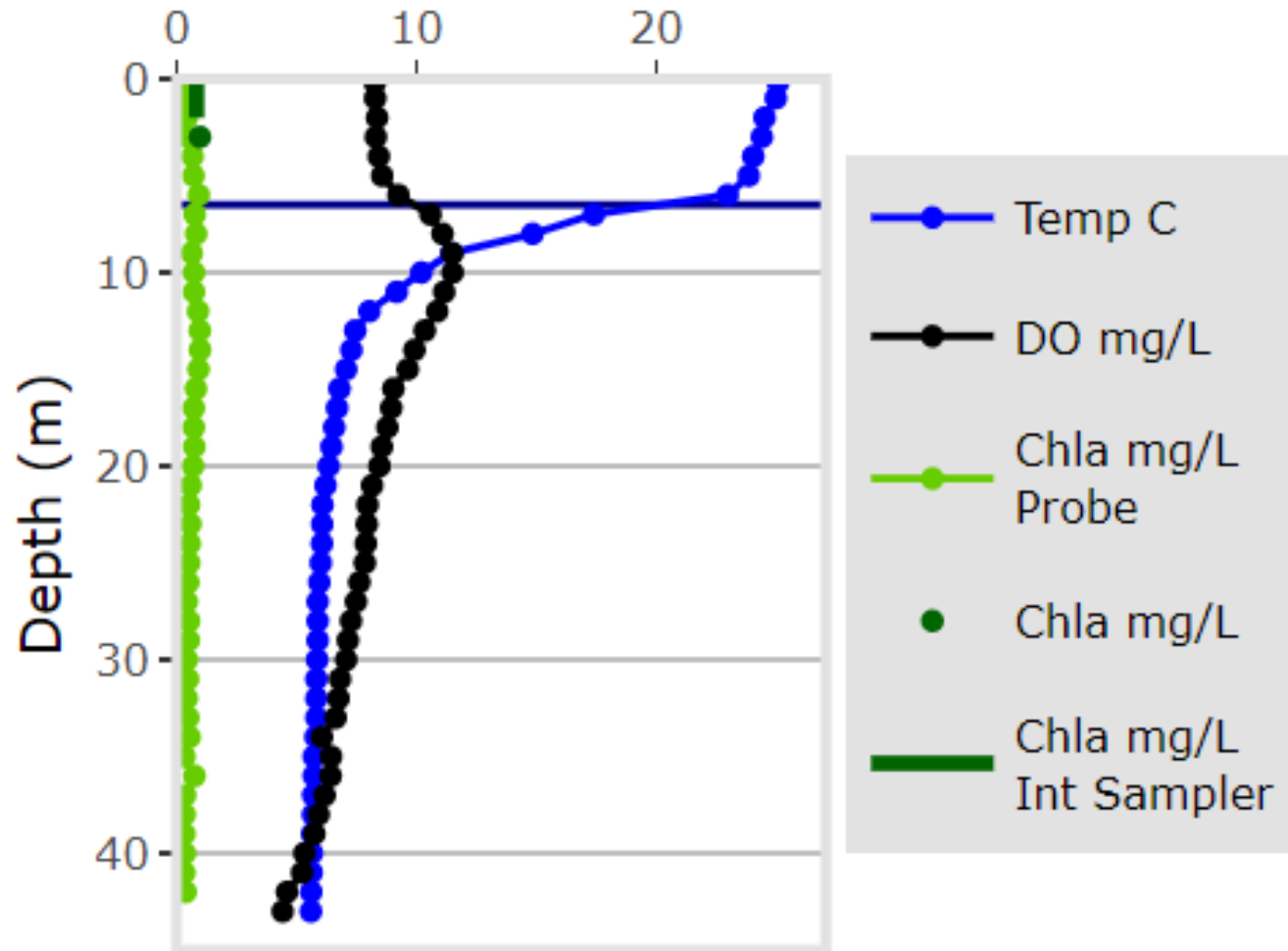
pH



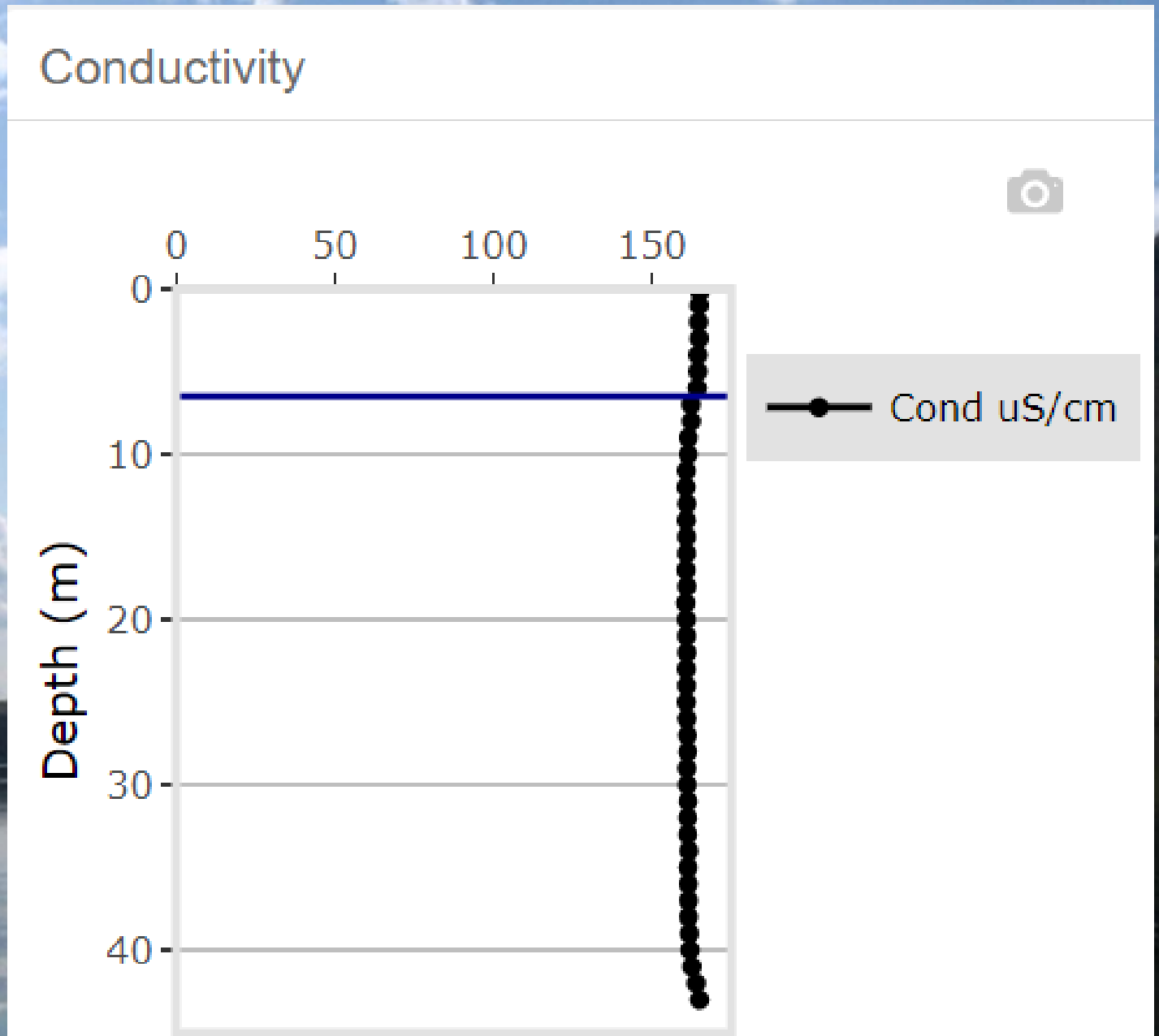
Next Generation Lake Assessment Reports

Next Generation Lake Assessment Reports

Temperature, Dissolved Oxygen, Chlorophyll-a

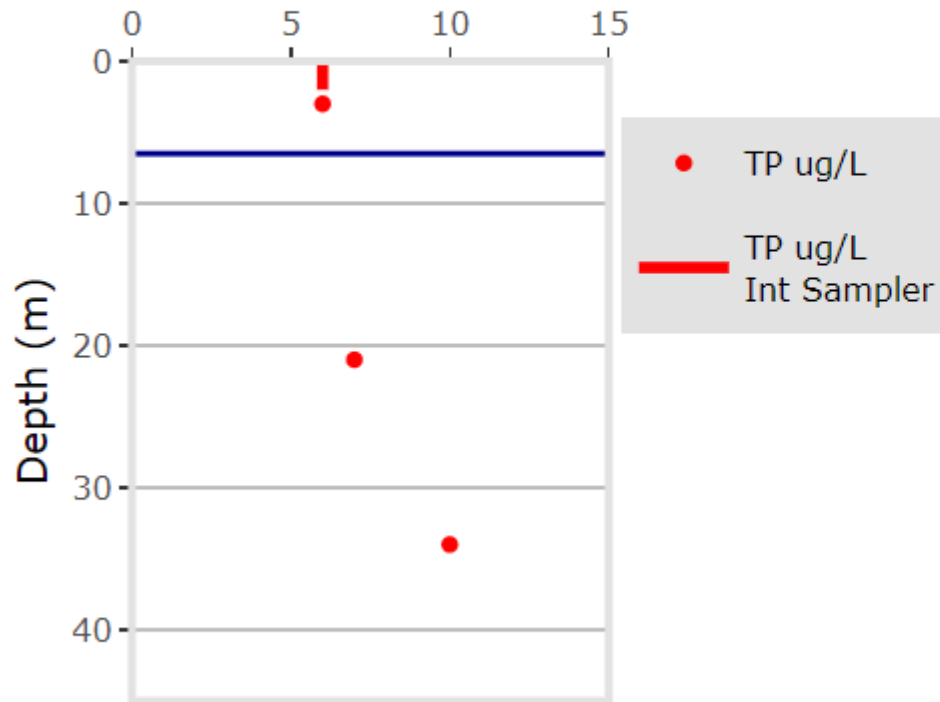


Next Generation Lake Assessment Reports

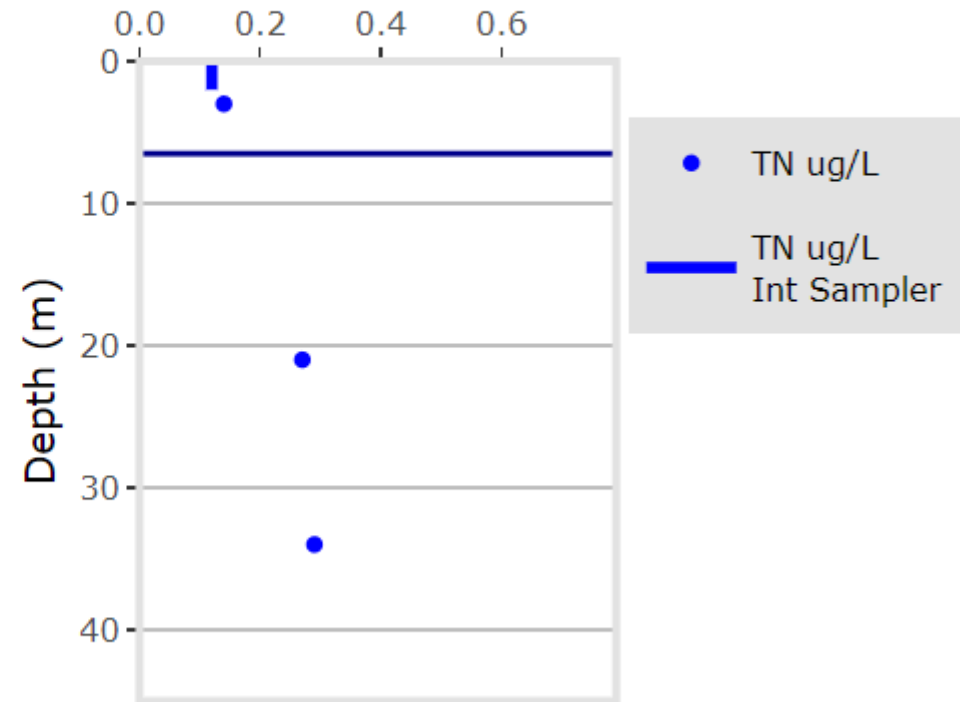


Next Generation Lake Assessment Reports

Total Phosphorus

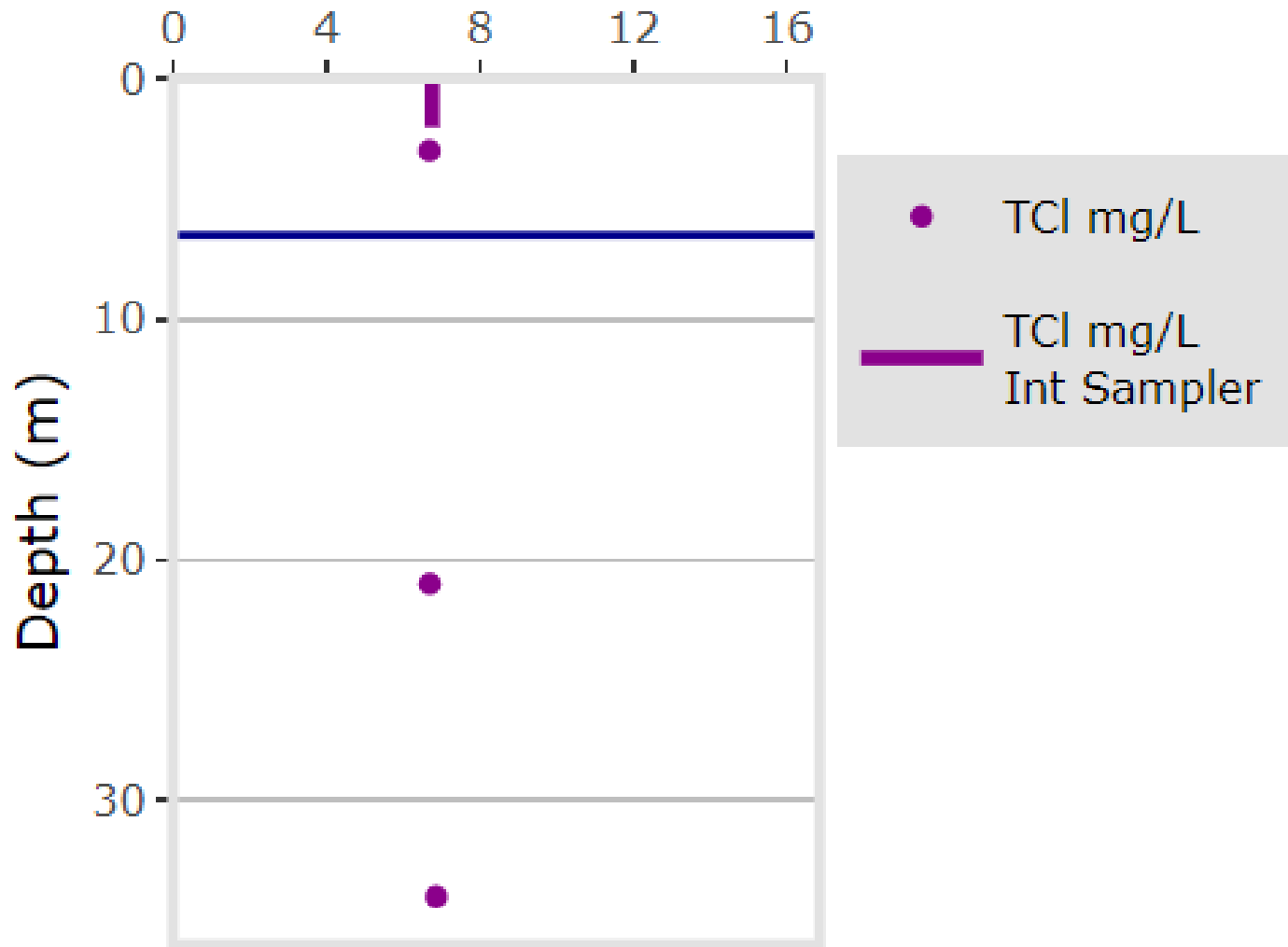


Total Nitrogen

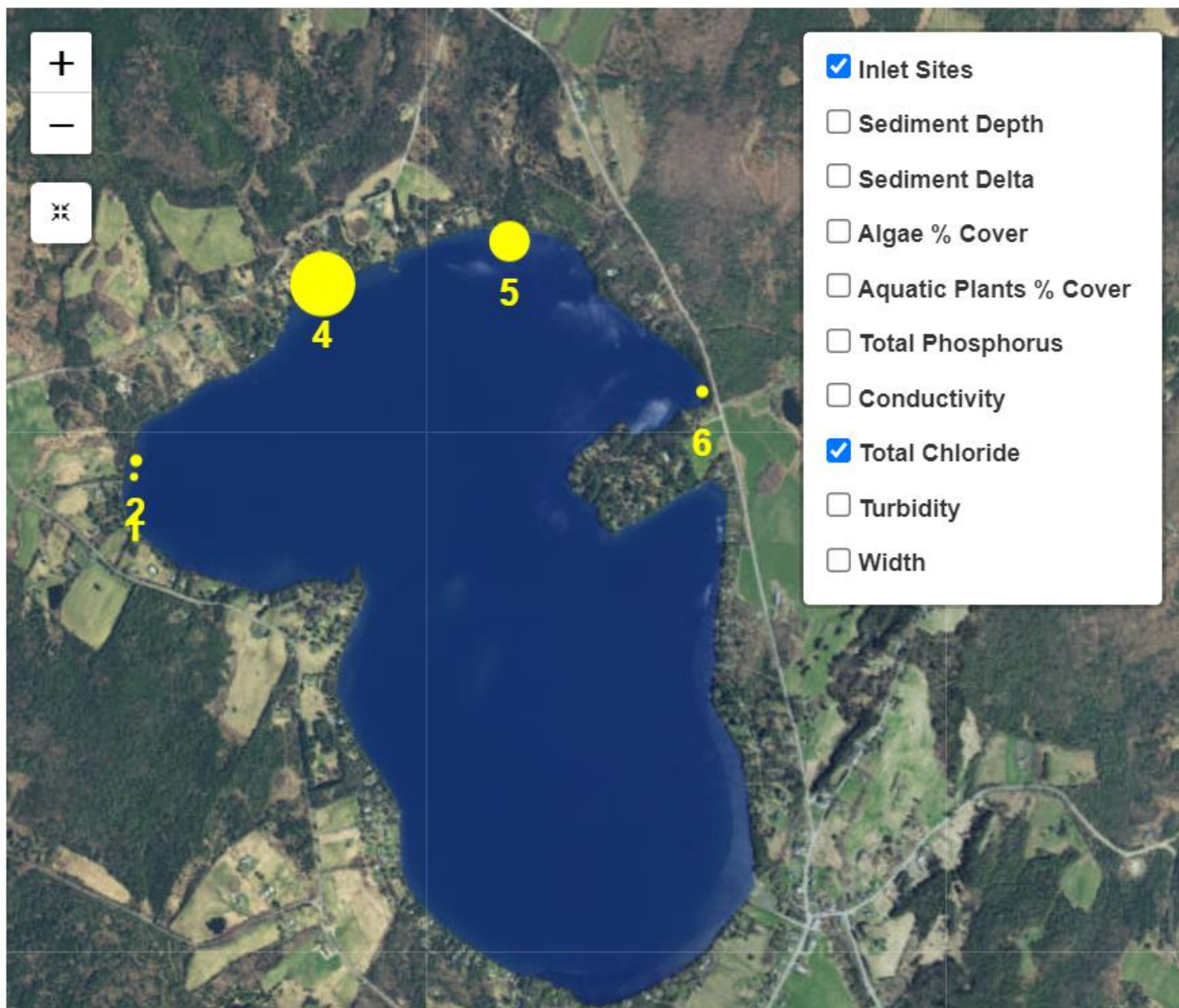


Next Generation Lake Assessment Reports

Chloride



Inlets Map



Water Quality Data

Physical Characteristics | Macrophyte

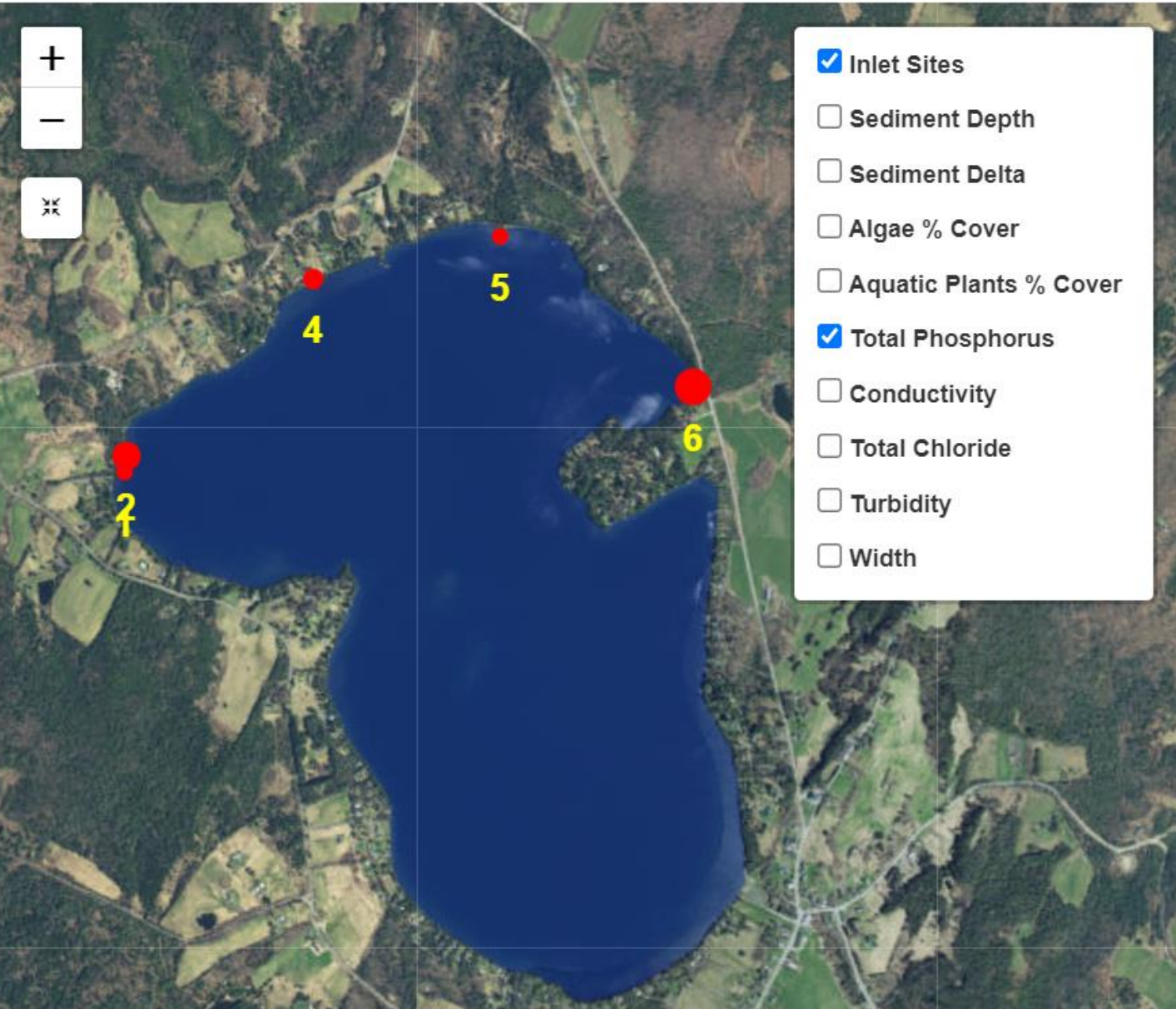
Analytical Data

InletNo	TP (ug/L)	TN (mg/L)	TCI (mg/L)
1	12	0.28	2.00
2	22	0.58	3.12
4	16	0.29	15.50
5	12	0.57	9.96
6	28	0.36	2.93

Hydrolab Data

InletNo	Conductivity uS/cm	Turbidity NTU	Temp C	DO mg/L	DO %	pH	Chla (ug/L)
1	164.0	0.37	20.51	7.33	85.6	7.60	0.78
2	219.1	1.48	19.97	6.01	69.4	7.22	1.07
4	253.5	1.39	22.32	7.45	90.2	7.55	2.90
5	263.1	0.36	19.46	8.79	100.5	7.81	0.89
6	210.1	2.34	24.54	7.83	98.8	7.94	3.30

Inlets Map



Water Quality Data

Physical Characteristics | Macrophytes

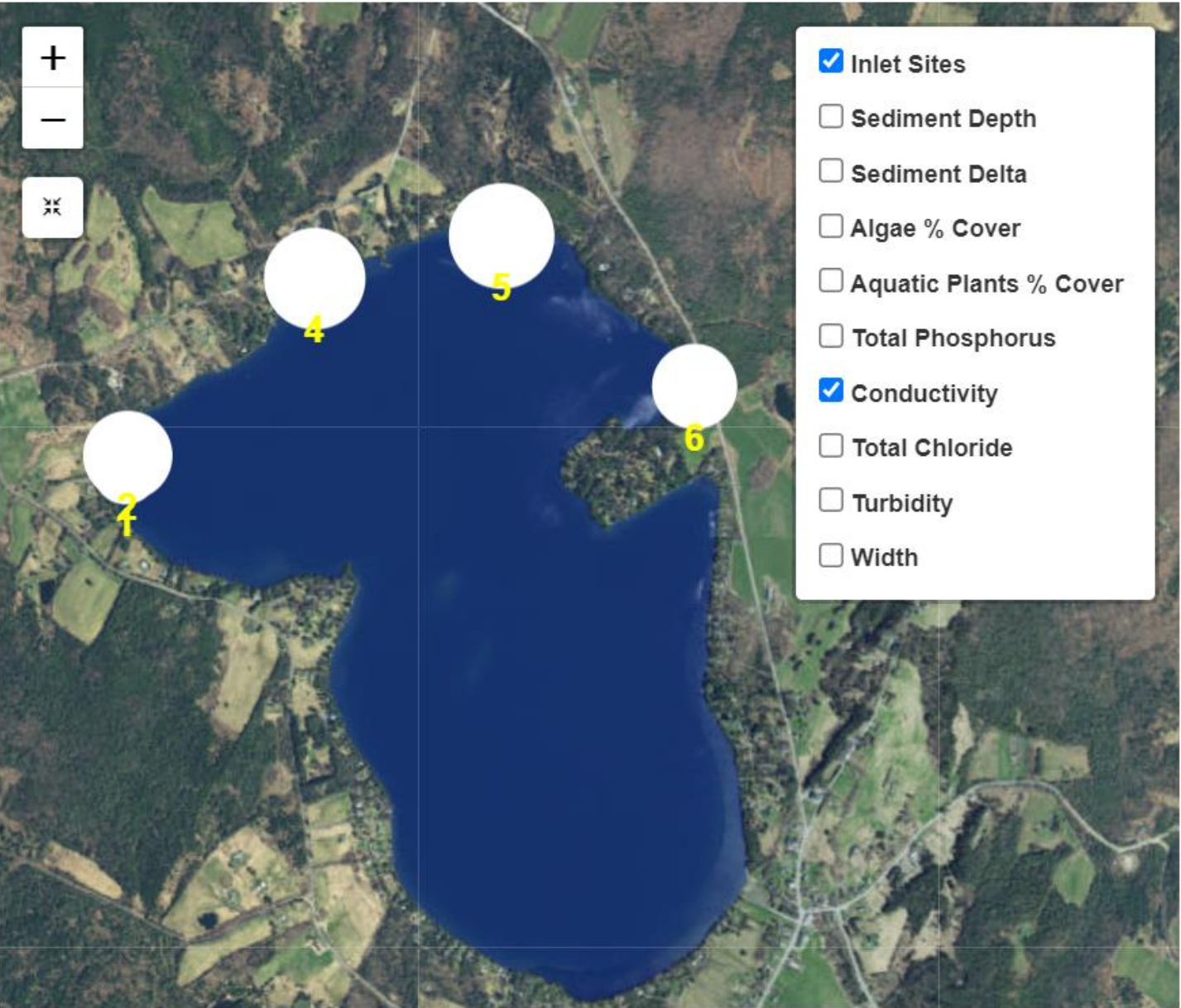
Analytical Data

InletNo	TP (ug/L)	TN (mg/L)	TCI (mg/L)
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Inlets Map



Water Quality Data

Physical Characteristics | Macrophyte

Analytical Data

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Hydrolab Data

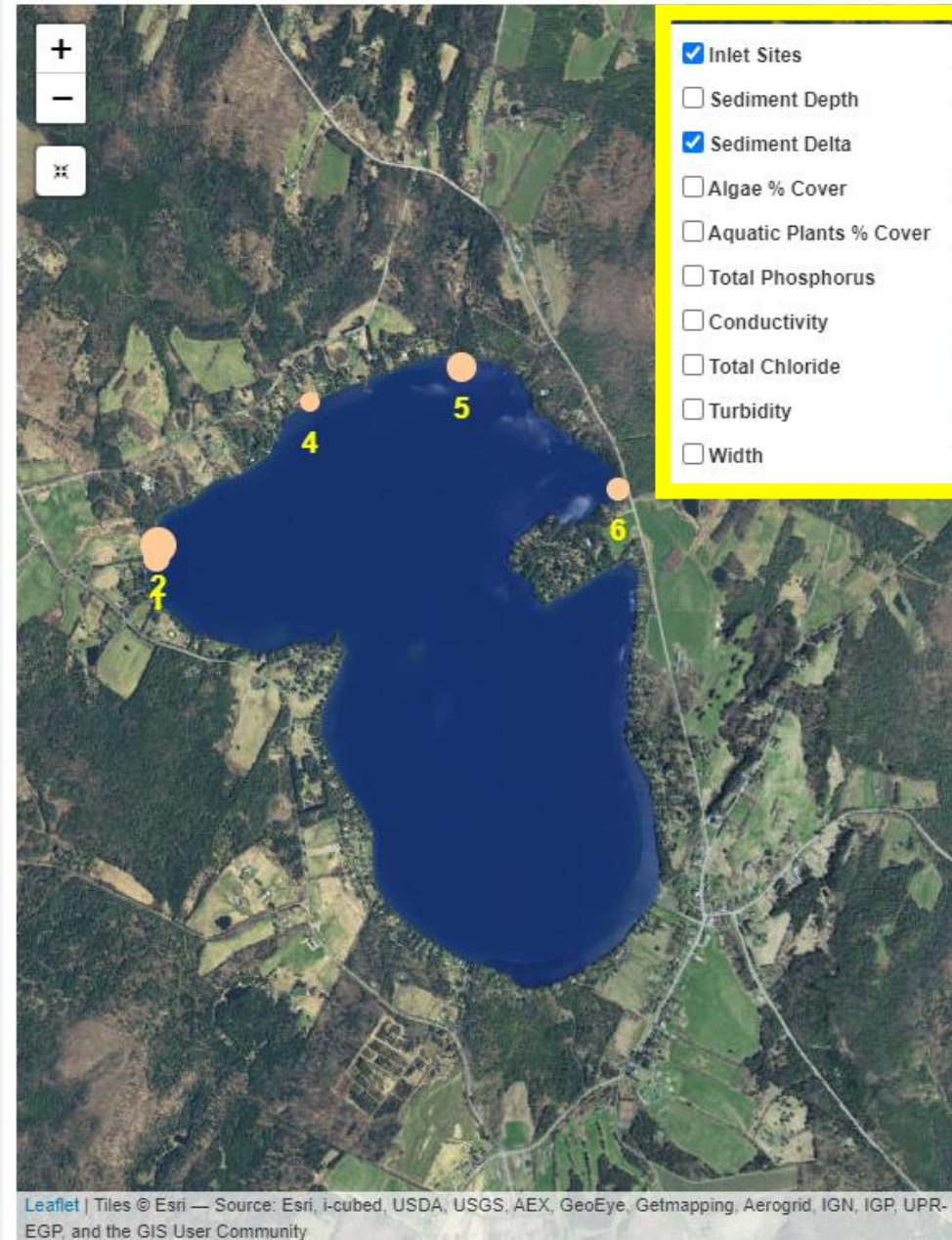
InletNo	Conductivity uS/cm	Turbidity NTU	Temp C	DO mg/L	DO %	pH	Chla (ug/L)
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Inlets Map

Water Quality Data

Physical Characteristics | Macrophytes

Next Generation Lake Assessment Reports



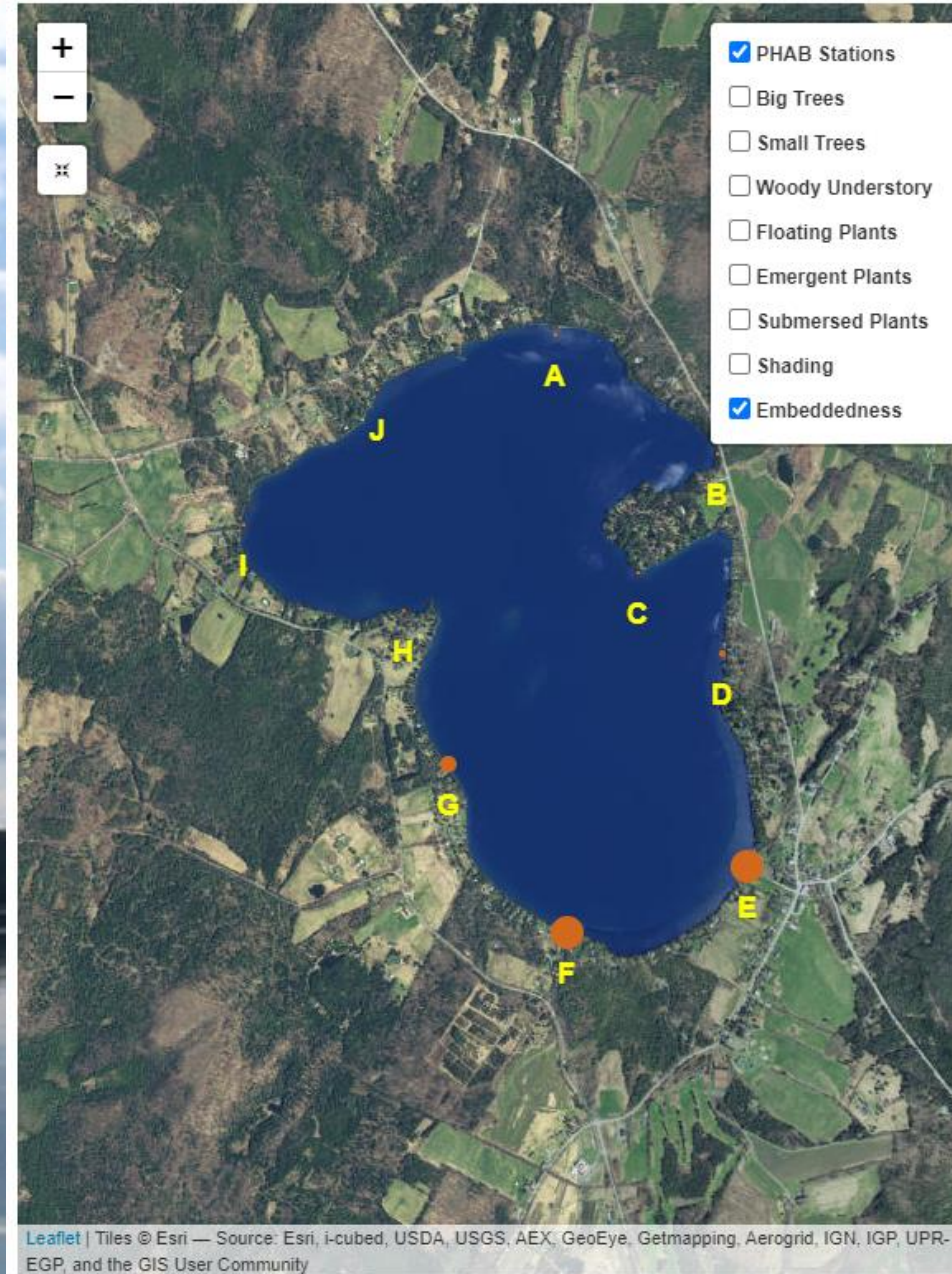
Sediment and Algae

InletNo	Sediment Depth (cm)	Sediment Delta (sq meters)	Algae %Cover
1	30	48	1
2	40	308	1
4	70	24	0
5	30	80	3
6	40	30	0

Aquatic Plants

InletNo	Plants %Cover	Dominant Plant 1	Dominant Plant 2	Dominant Plant 3
1	0.0	NA	NA	NA
2	3.6	Potamogeton zosteriformis	Najas sp.	Sparganium sp.
4	1.0	Chara sp.	NA	NA
5	3.0	Potamogeton zosteriformis	Potamogeton gramineus	Potamogeton epihydrus
6	0.0	NA	NA	NA

Next Generation Lake Assessment Reports



Assessments based on habitat indexes developed by EPA's National Lake Assessment program.

Lakeshore Disturbance: FAIR



Lakeshore Habitat: POOR



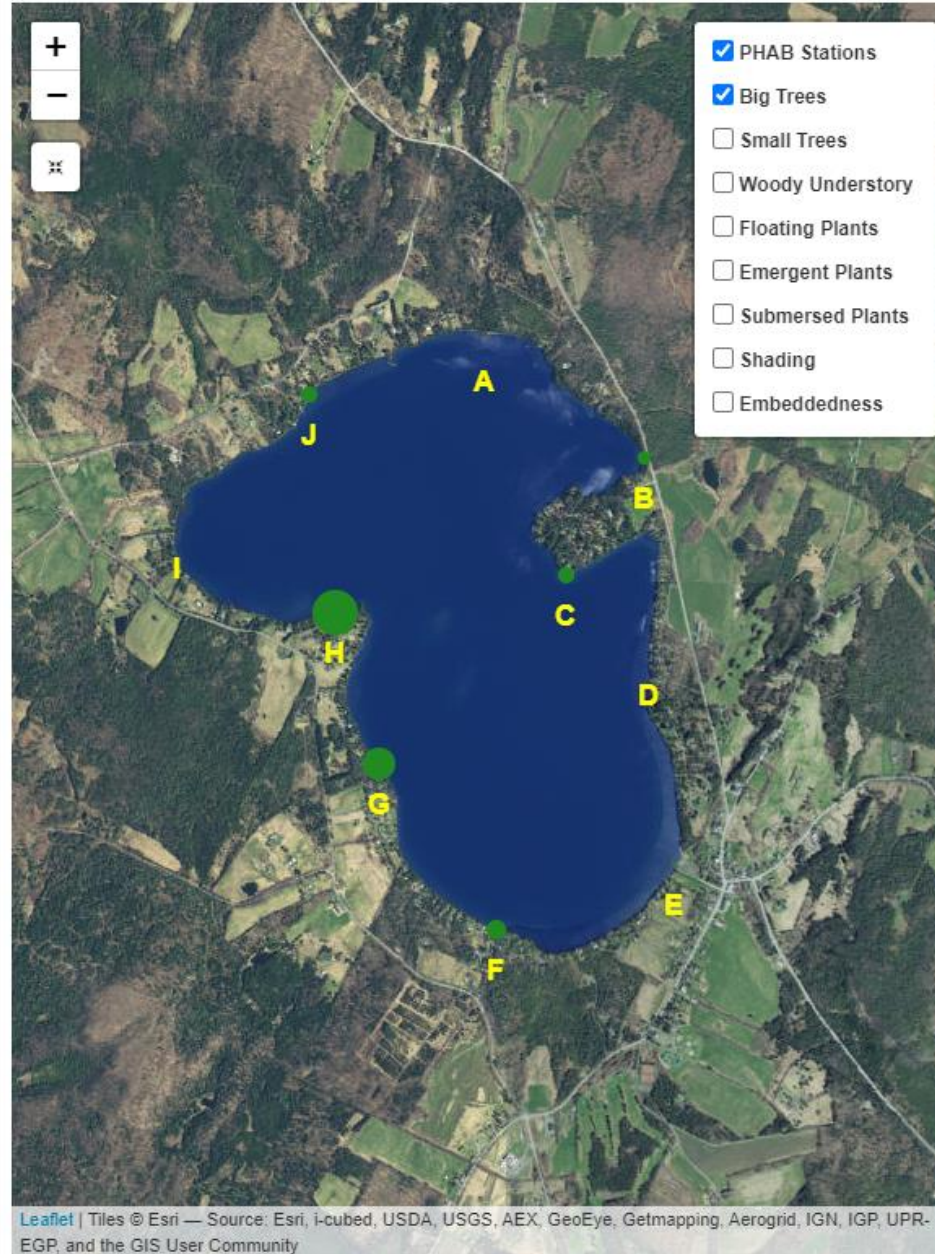
Shallow Water Habitat: POOR



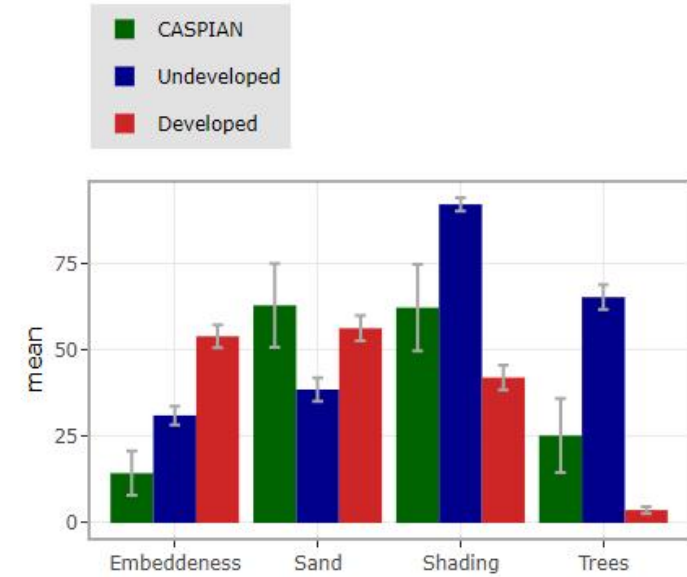
Physical Complexity of Habitat: POOR



Next Generation Lake Assessment Reports



Comparison of the average habitat characteristics of sites around CASPIAN with the average habitat characteristics at undeveloped and developed sites at other lakes in the state.



CASPIAN Lake Protection Classification

Category	Score	Feature	Present
Wilderness Score	0	Beach	1
Wilderness-Like Score	0	Ledge	0
		Bouldered Shore	0
		Vegetation	0
		Islands	0
		Steep Slopes	0
		Peaks	0
		Scenic Bottom	1
		Cliffs	0
		# Total Features	2

Next
Generation
Lake
Assessment
Reports

Next Generation Lake Assessment Reports

Lake Assessment ReportCASPIANWater QualityHabitatInletsProtection ClassificationData

ChemistryLakeshore and Littoral HabitatInlet Habitat

CopyCSVExcelPrint

Show10▼entries

Search:

	LakeID	ProjectID	LakeStationNo	CharacteristicID	Depth	CollectionMethodID	Result	UnitCode
	All	All	All	All	A	All		
1	CASPIAN	LakeAsmt	1	Chla	2	IntSampler	0.8	ug/l
2	CASPIAN	LakeAsmt	1	Chla	3	PlasticKemm	1	ug/l
3	CASPIAN	LakeAsmt	1	ChlaProbe	0.2	Hydrolab	0.3	ug/l
4	CASPIAN	LakeAsmt	1	ChlaProbe	1	Hydrolab	0.4	ug/l
5	CASPIAN	LakeAsmt	1	ChlaProbe	2	Hydrolab	0.4	ug/l
6	CASPIAN	LakeAsmt	1	ChlaProbe	3	Hydrolab	0.5	ug/l
7	CASPIAN	LakeAsmt	1	ChlaProbe	4	Hydrolab	0.7	ug/l
8	CASPIAN	LakeAsmt	1	ChlaProbe	5	Hydrolab	0.7	ug/l
9	CASPIAN	LakeAsmt	1	ChlaProbe	6	Hydrolab	0.9	ug/l
10	CASPIAN	LakeAsmt	1	ChlaProbe	7	Hydrolab	0.8	ug/l

Showing 1 to 10 of 630 entries

Previous

1

2

3

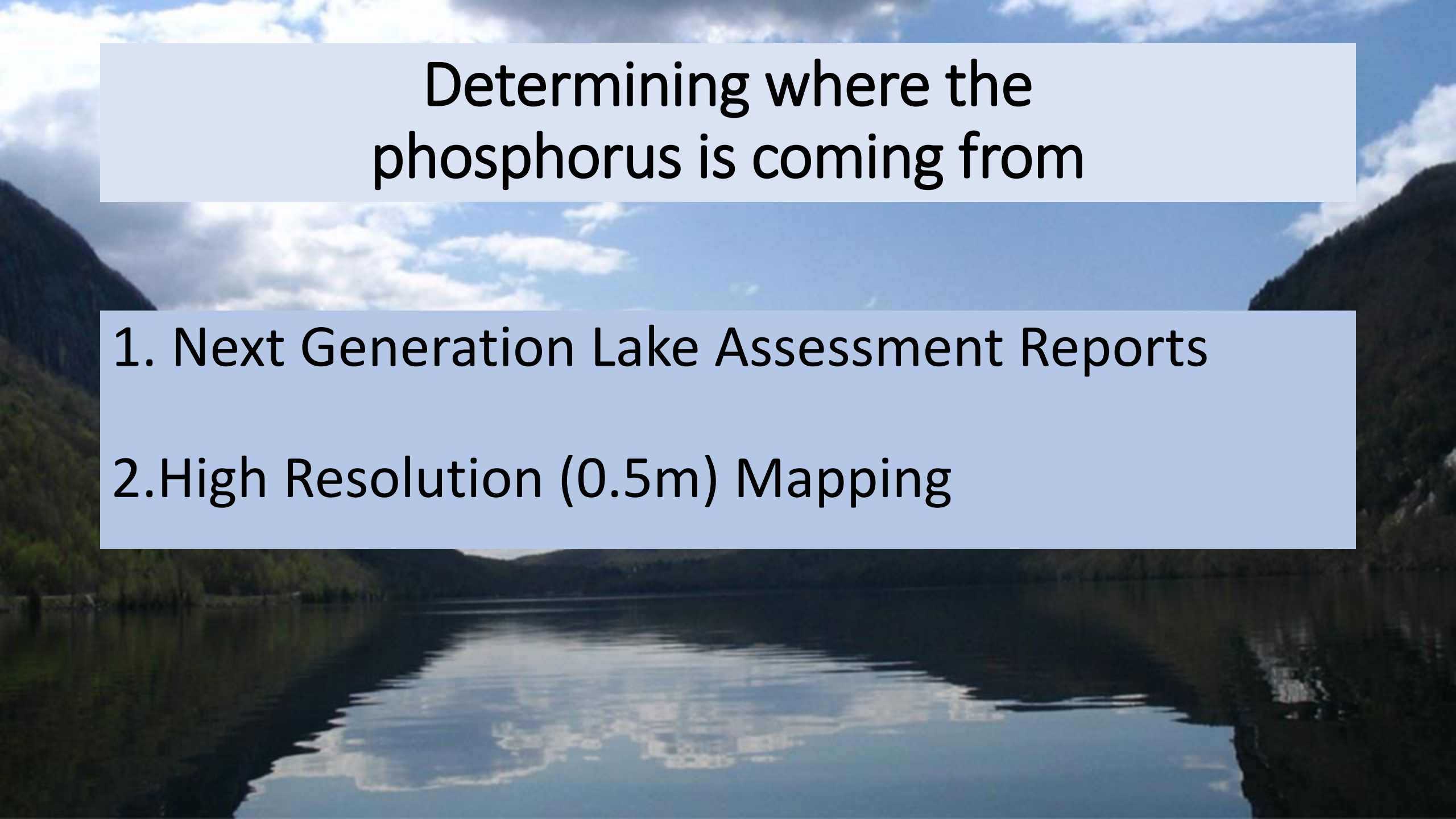
4

5

...

63

Next



Determining where the phosphorus is coming from

1. Next Generation Lake Assessment Reports

2. High Resolution (0.5m) Mapping

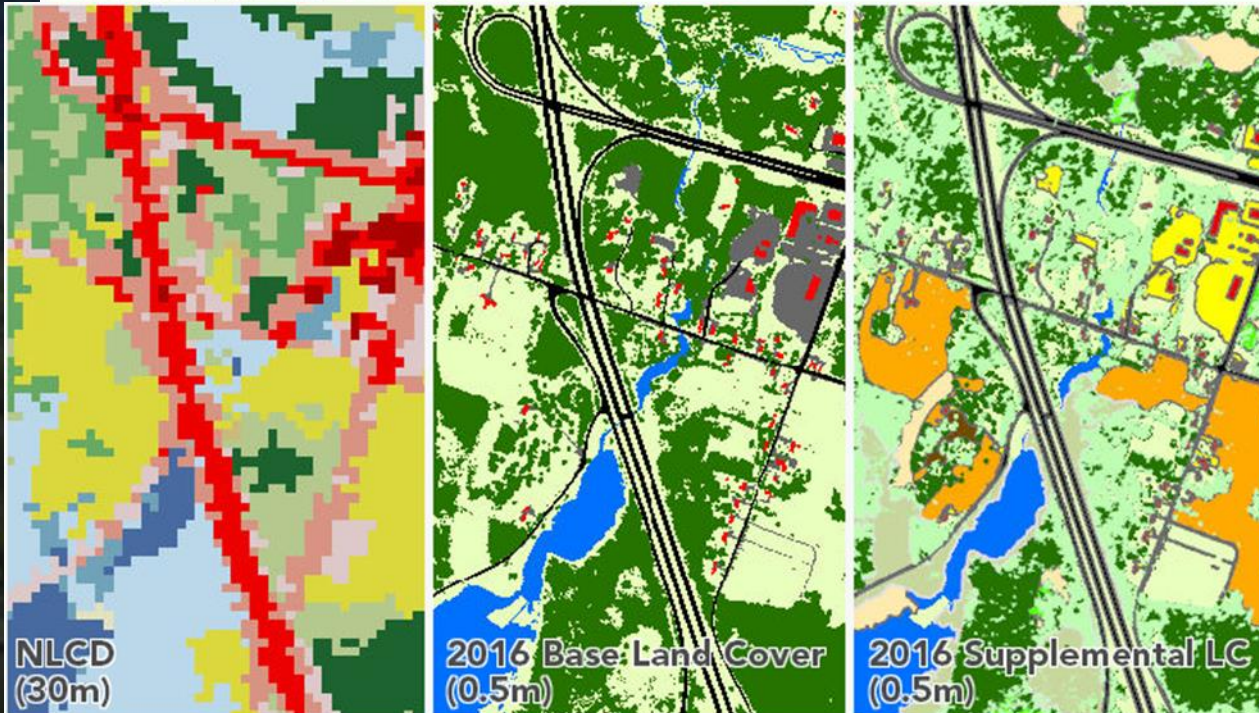
AGENCY OF DIGITAL SERVICES

Vermont Center for Geographic Information

DATA RELEASE

STATEWIDE HIGH-RESOLUTION VERMONT LAND COVER DATA NOW AVAILABLE

03 SEPTEMBER 2019

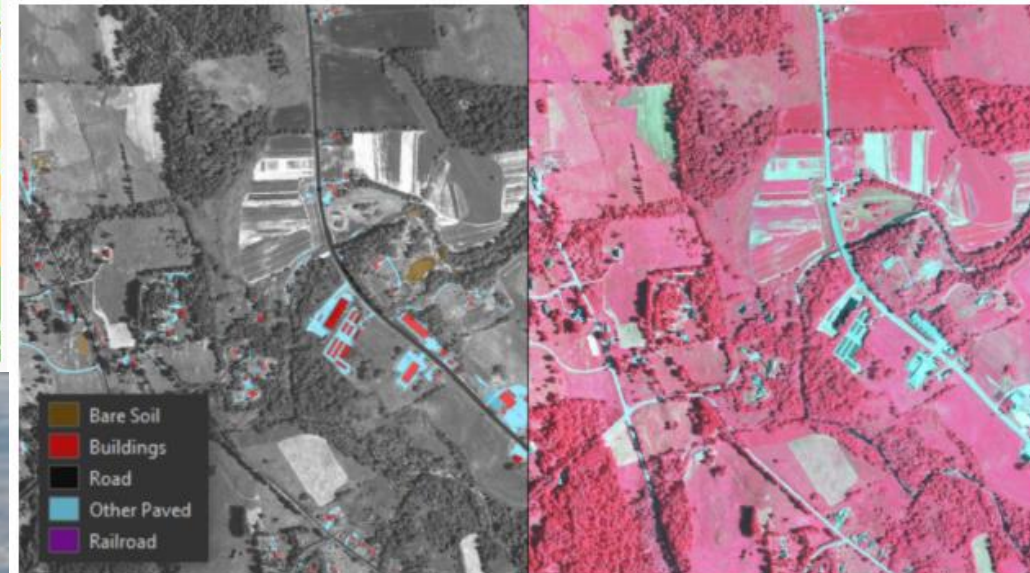


<https://vcgi.vermont.gov/data-release/statewide-high-resolution-vermont-land-cover-data-now-available>

- **Supplemental Land Cover:** Vector products that include shrub, agricultural, and wetland land cover types as individual layers. These are standalone delineations of base land cover features.



- **Impervious Surfaces:** Vector product created through a “bottom up” approach to map surfaces obscured by tree canopy. Includes buildings, roads, other paved, bare soil, and railroad classes.

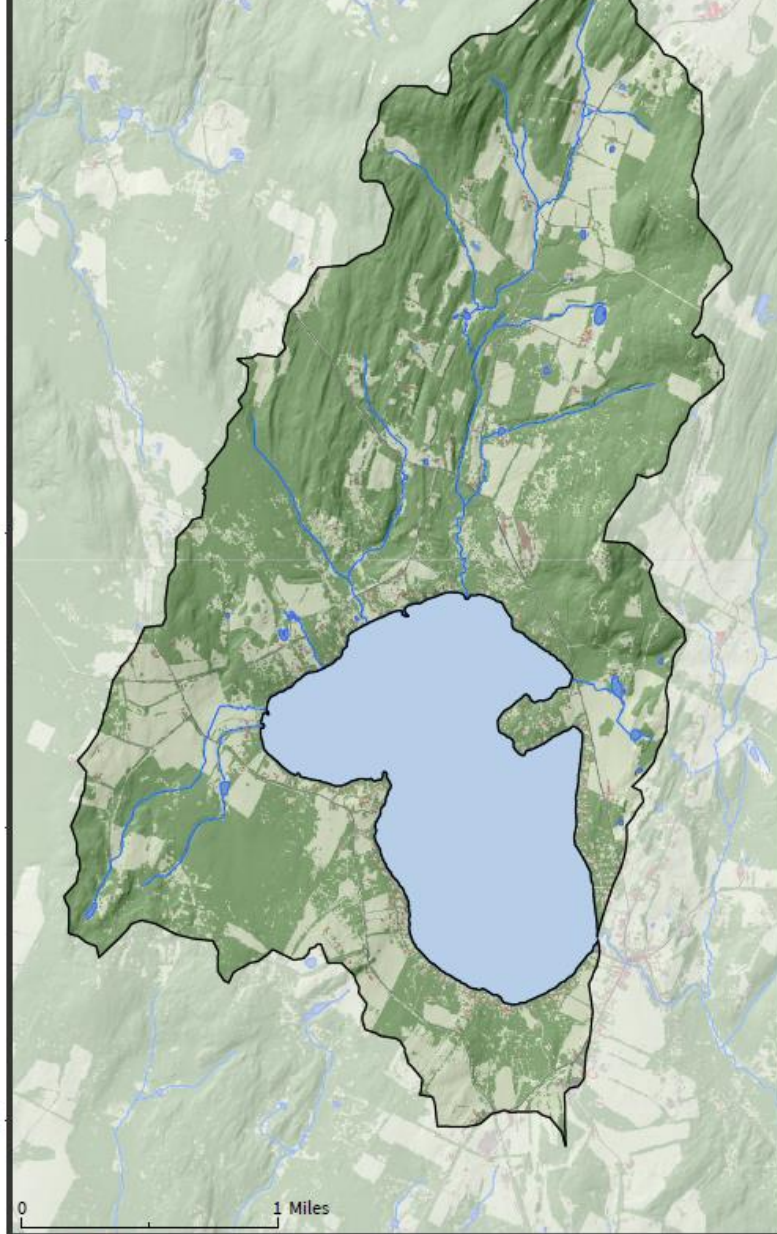


Example of the impervious surfaces land cover layer. Image: UVM Spatial Analysis Lab

Caspian

Watershed

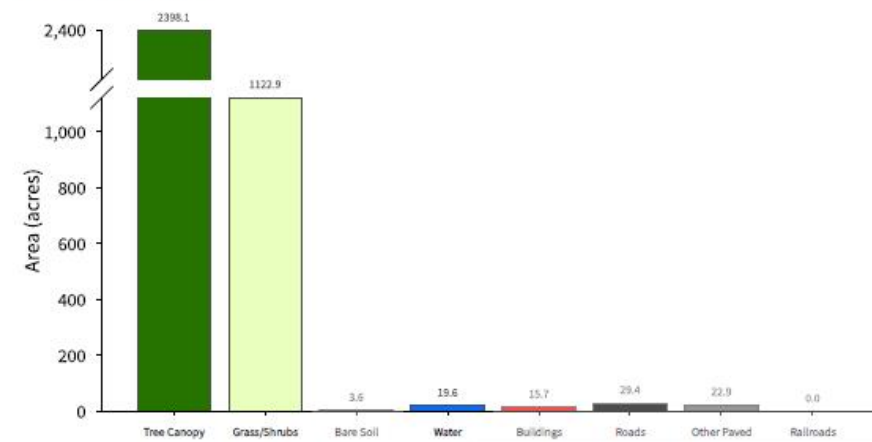
3,612 acres
(Base Land Cover Dataset)



Basal Data Sources: 1999 50k High-Resolution (30m) Land Cover Dataset, 2001 Wetland Data (50m), National Hydrography Dataset

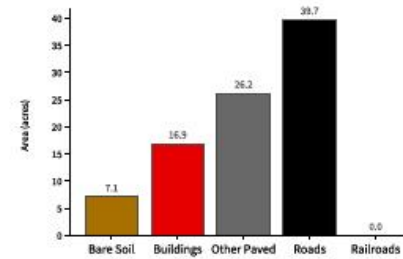
High-Resolution Land Cover Summary

Base Land Cover (Top-Down*)

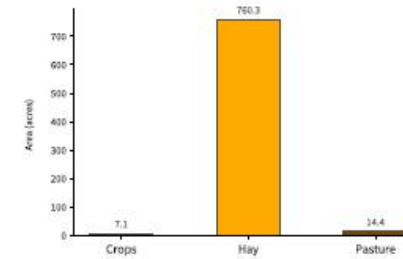


Supplemental Land Cover

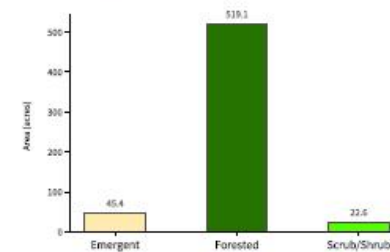
Impervious Surfaces (89.89 acres - 2.5 % of total) (Bottom-Up**)



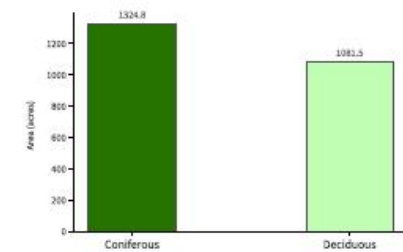
Agriculture (781.85 acres - 21.6 % of total)



Wetlands (587.03 acres - 16.3 % of total)



Tree Canopy (2,406.28 acres - 66.6 % of total)

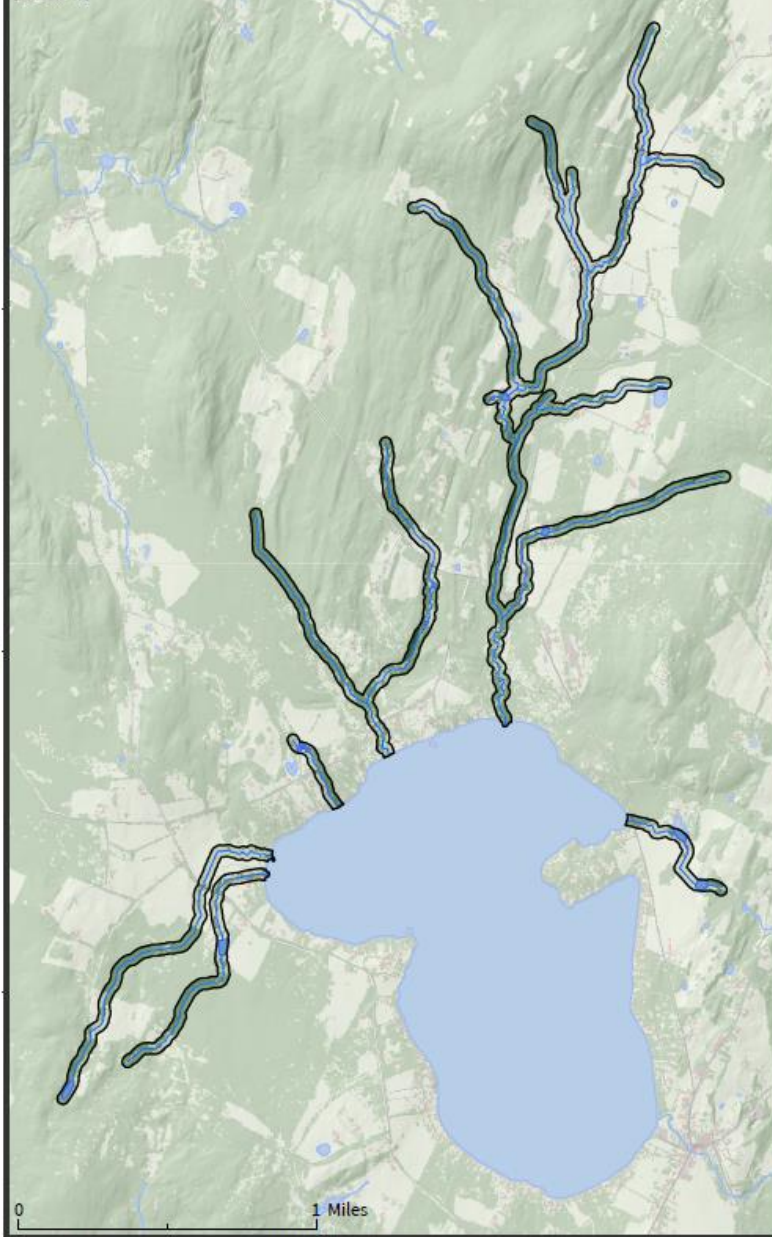


*Top-Down: A traditional land cover mapping approach. Land cover is mapped as the uppermost land cover class.
**Bottom-Up: A new land cover mapping approach. Land cover is mapped as the lowermost land cover class. This approach results in improved mapping of features overlapped/occluded by other features.
Base 1999 50k High-Resolution Land Cover 2004 Report for more detail.

Caspian

Tributary 100ft Buffer

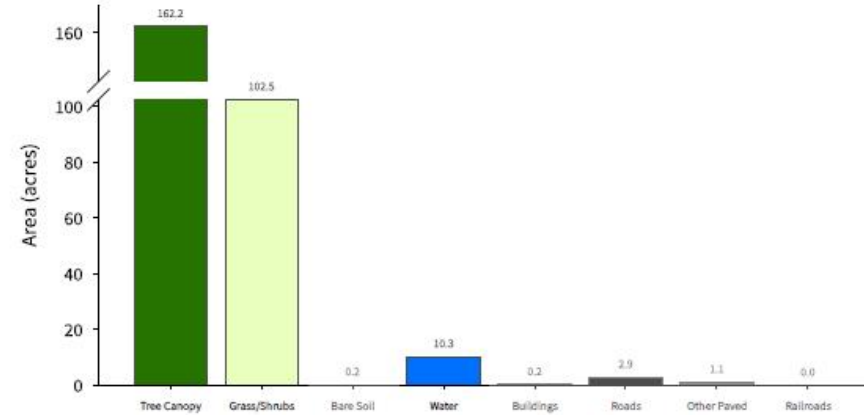
280 acres
(Base Land Cover Blend)



Source Data Sources: USFWS High Resolution (30m) Land Cover Dataset, VCE Vermont State L&D, National Hydrography Dataset

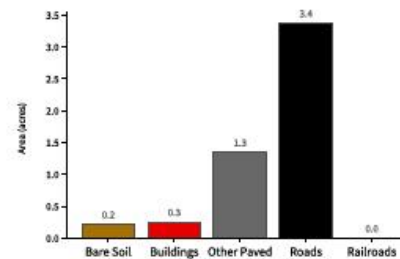
High-Resolution Land Cover Summary

Base Land Cover (Top-Down*)

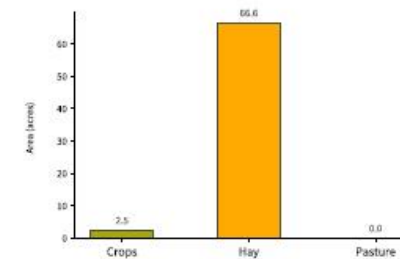


Supplemental Land Cover

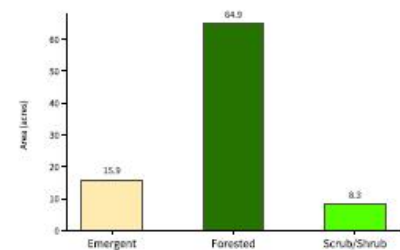
Impervious Surfaces (5.19 acres - 1.9 % of total) (Bottom-Up**)



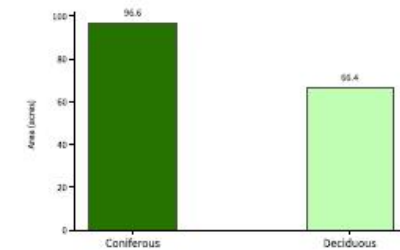
Agriculture (69.13 acres - 24.7 % of total)



Wetlands (89.08 acres - 31.8 % of total)



Tree Canopy (162.99 acres - 58.2 % of total)

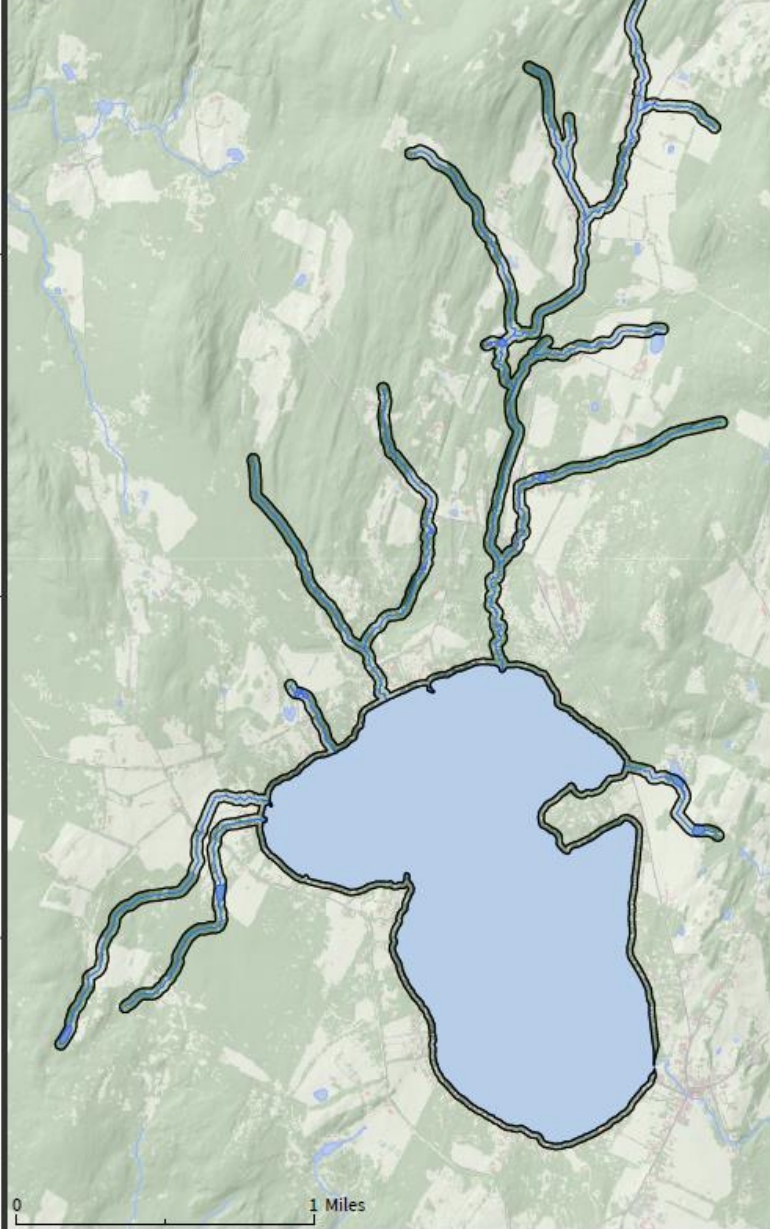


*Top-Down is a traditional land cover mapping approach - land cover is mapped as the uppermost land cover class.
**Bottom-Up is a more detailed land cover mapping approach - land cover is mapped as the lowermost land cover class. This approach results in improved mapping of features overlapped by other features.
See USFWS High Resolution Land Cover 2020 Report for more details.

Caspian

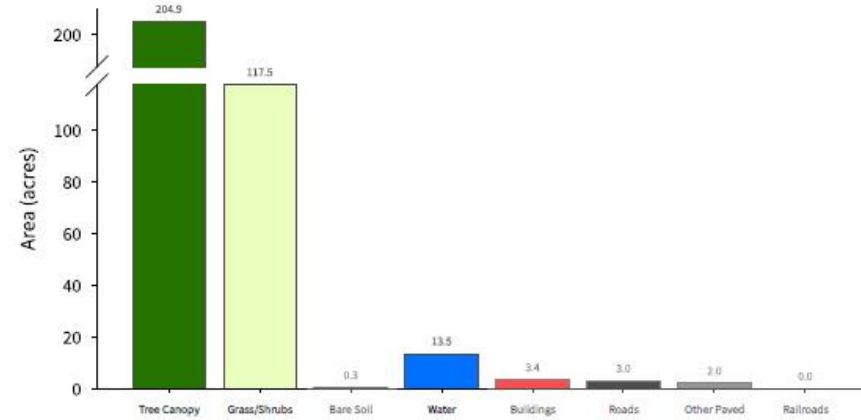
Waterbody + Tributary 100ft Buffer

345 acres
(Base Land Cover: Water)



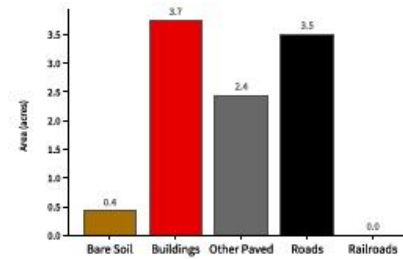
High-Resolution Land Cover Summary

Base Land Cover (Top-Down*)

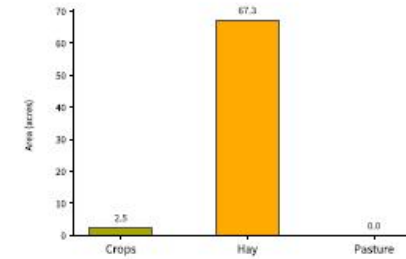


Supplemental Land Cover

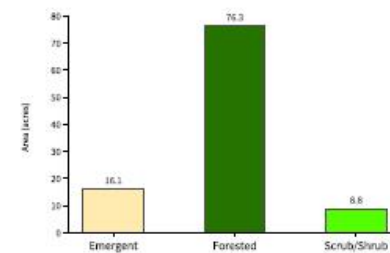
Impervious Surfaces (10.11 acres - 2.9 % of total) (Bottom-Up**)



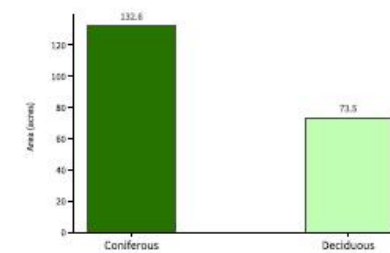
Agriculture (69.8 acres - 20.2 % of total)



Wetlands (101.19 acres - 29.3 % of total)



Tree Canopy (206.08 acres - 59.7 % of total)



External Data Sources: 2019 US High-Resolution (30m) Land Cover Dataset, VGI Network State (2019), National Hydrography Dataset

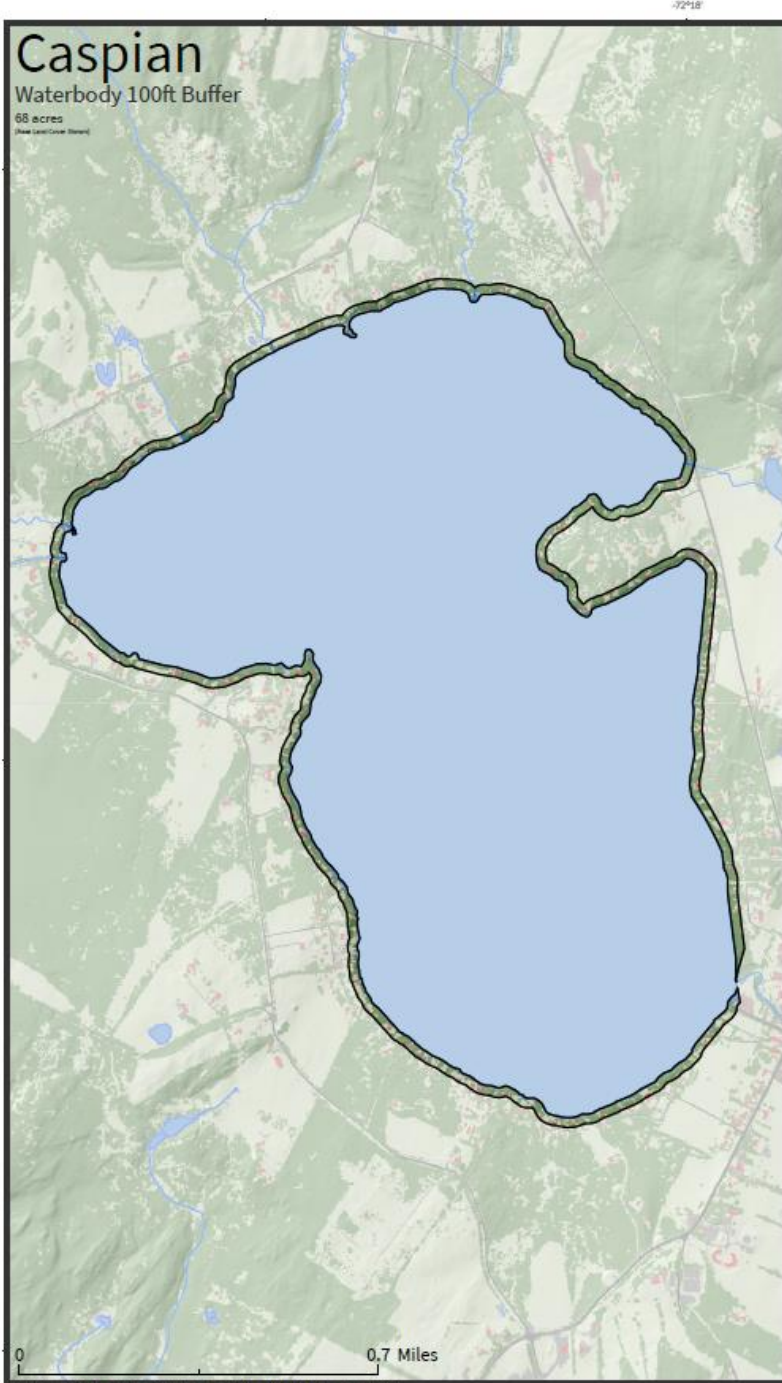
*Top-Down: A traditional land cover mapping approach. Land cover is mapped as the uppermost land cover class.
**Bottom-Up: A new land cover mapping approach. Land cover is mapped as the lowermost land cover class. This approach results in improved mapping of features overlapped by other features.
See 2019 US High-Resolution Land Cover 2019 Report for more details.

Caspian

Waterbody 100ft Buffer
68 acres
(Base Land Cover Buffer)

44°30'

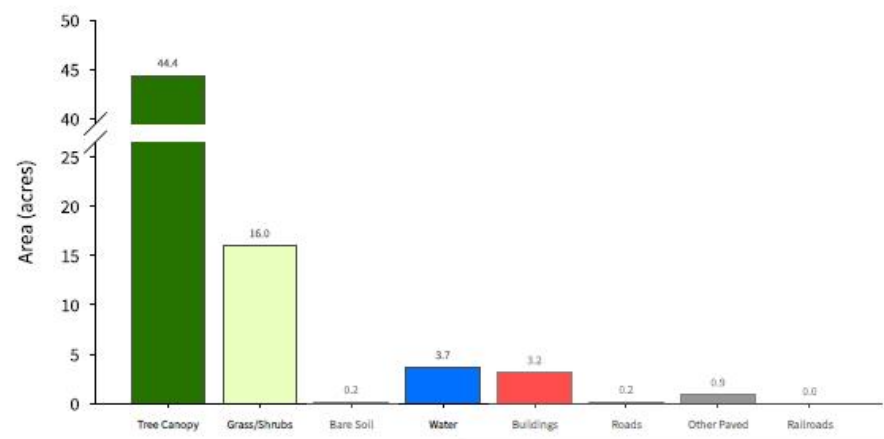
44°34'



External Data Sources: 2016 30m High Resolution (30m) Land Cover Dataset, VCS Vermont State L&S, National Hydrography Dataset

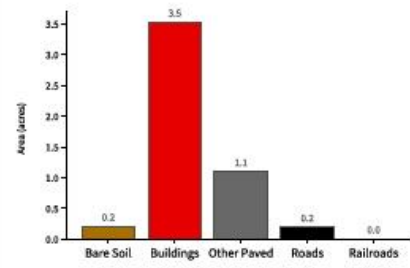
High-Resolution Land Cover Summary

Base Land Cover (Top-Down*)

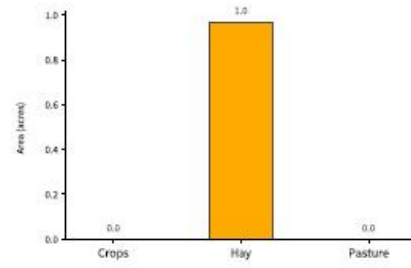


Supplemental Land Cover

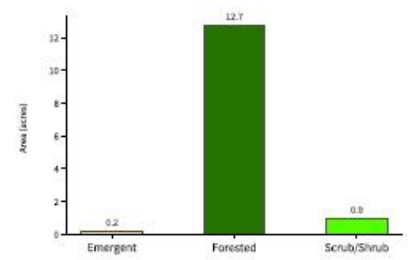
Impervious Surfaces (5.01 acres - 7.4 % of total) (Bottom-Up**)



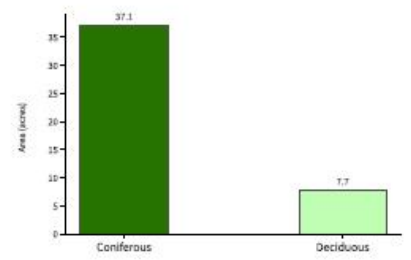
Agriculture (0.97 acres - 1.4 % of total)



Wetlands (13.8 acres - 20.3 % of total)



Tree Canopy (44.84 acres - 65.9 % of total)



*Top-Down: A traditional land cover mapping approach - land cover is mapped as the uppermost land cover class.
 **Bottom-Up: A new land cover mapping approach - land cover is mapped as the lowermost land cover class. This approach results in improved mapping of features over upper layers by other features.
 See 2016 30m High Resolution Land Cover 2016 Report for more detail.

Caspian

Waterbody 250ft Buffer
169 acres
(Base Land Cover Based)

44°26'

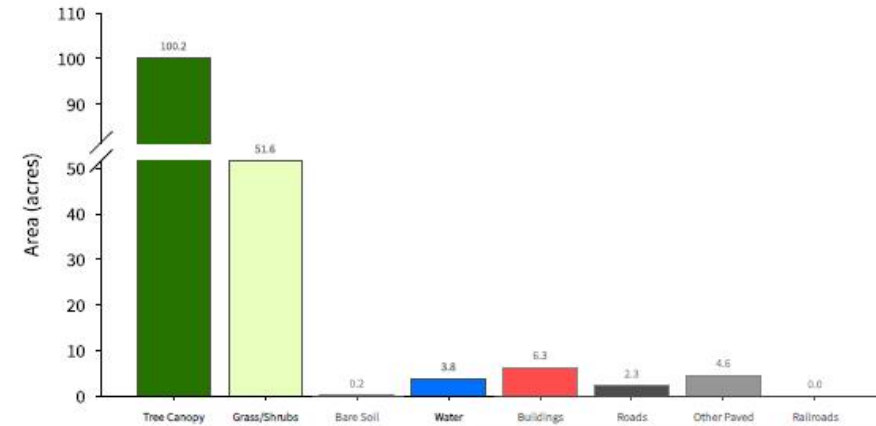
44°34'



Internal Data Sources: 100% 30m High Resolution (30m) Land Cover Dataset, VEC Vector Data (2000), National Hydrography Dataset

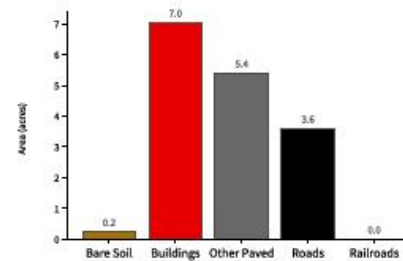
High-Resolution Land Cover Summary

Base Land Cover (Top-Down*)

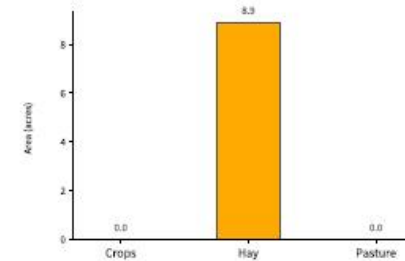


Supplemental Land Cover

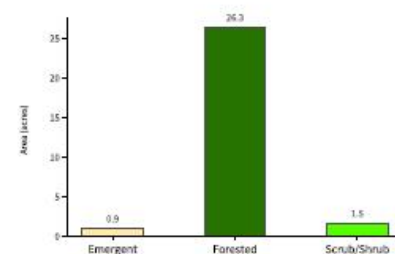
Impervious Surfaces (18.28 acres - 9.6 % of total) (Bottom-Up**)



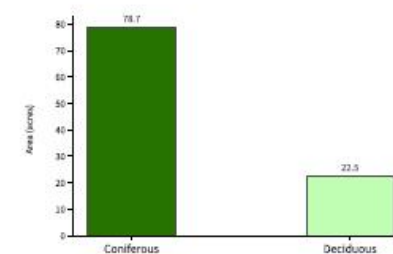
Agriculture (8.92 acres - 5.3 % of total)



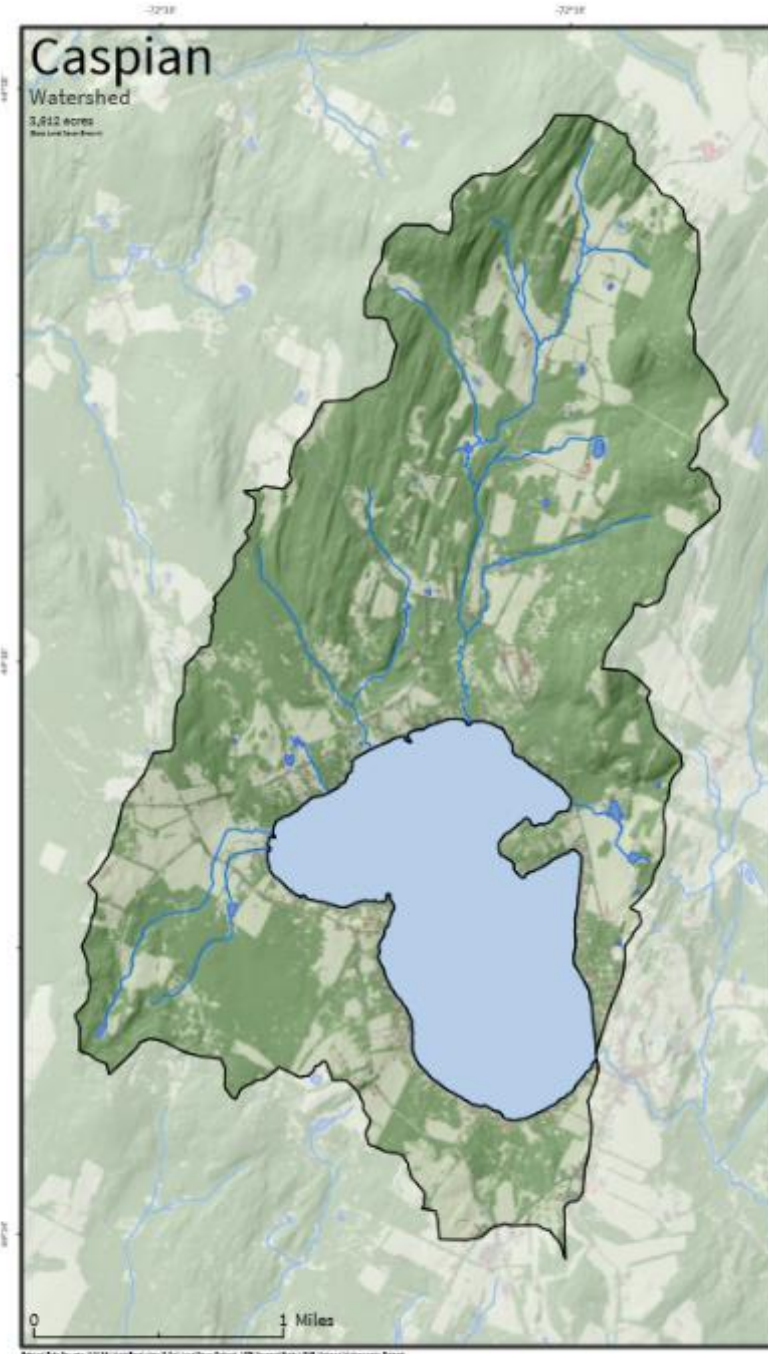
Wetlands (28.72 acres - 17 % of total)



Tree Canopy (101.18 acres - 59.9 % of total)



*Top-Down: A traditional land cover mapping approach - land cover is mapped as the uppermost land cover class.
**Bottom-Up: A new land cover mapping approach - land cover is mapped as the lowermost land cover class. This approach results in improved mapping of features over upper layers (e.g., forest canopy).
See USFWS 30m High Resolution Land Cover 2020 Report for more details.

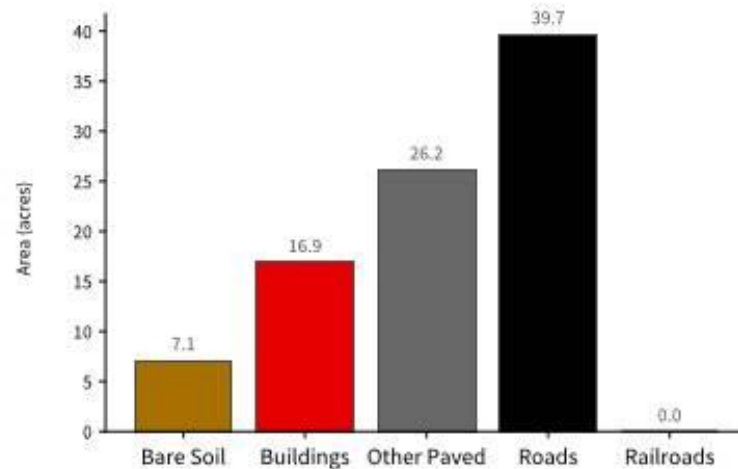


At the watershed level, impervious surfaces make up only 2.5% of the land cover or roughly 90 acres.

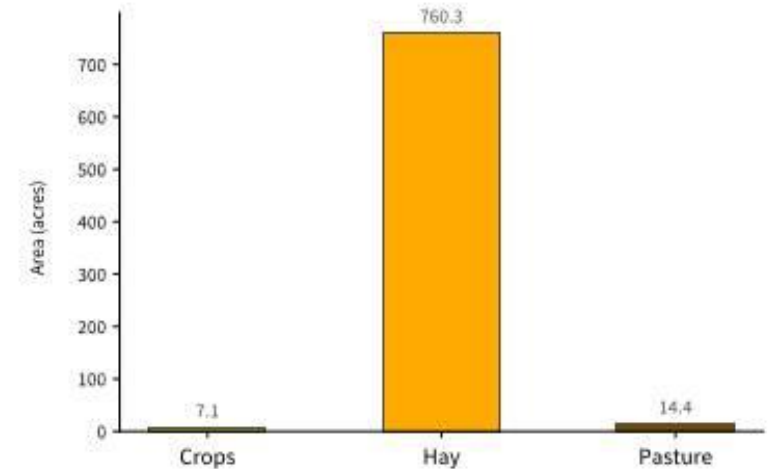
Whereas, 'agriculture' makes up 781 acres or 22% of the watershed.

Supplemental Land Cover

Impervious Surfaces (89.89 acres - 2.5 % of total)
(Bottom-Up**)



Agriculture (781.85 acres - 21.6 % of total)

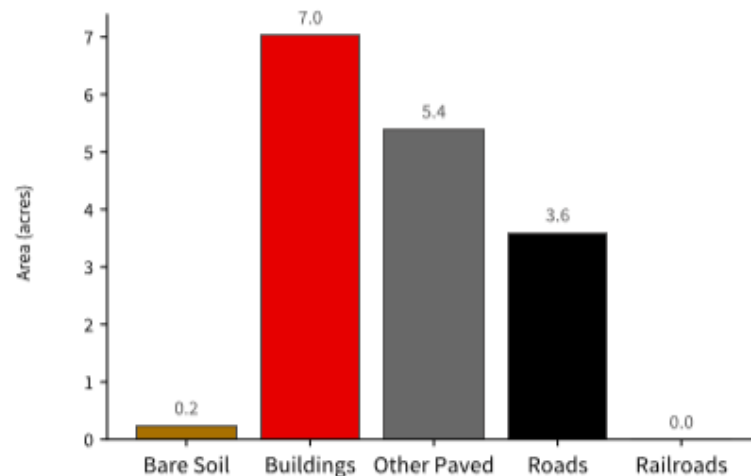




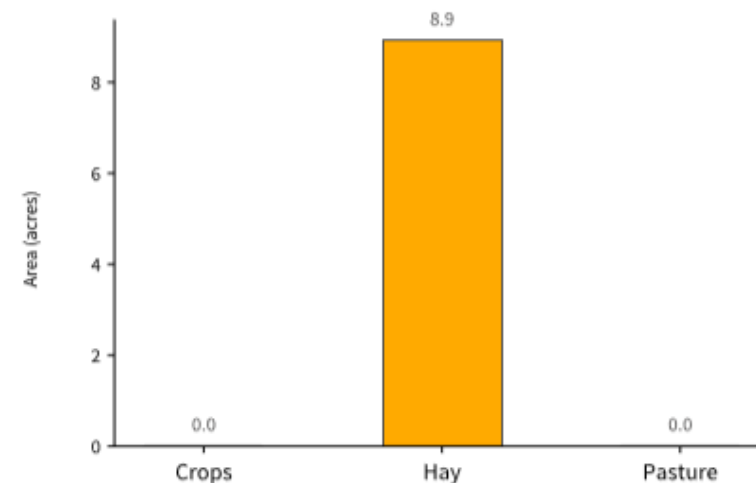
Within the 250' buffer around the lake, impervious surface makes up 10% of the area equating to roughly 16 acres, while 'Agriculture' makes up a lower percentage than in the watershed at 5% or 9 acres.

Supplemental Land Cover

Impervious Surfaces (16.28 acres - 9.6 % of total)
(Bottom-Up**)



Agriculture (8.92 acres - 5.3 % of total)

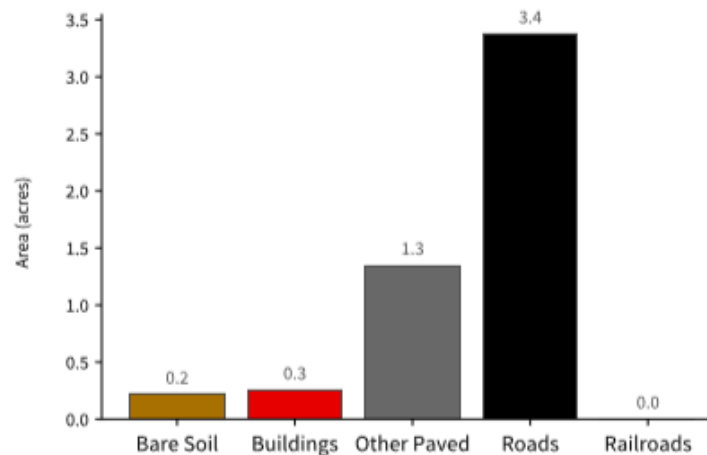




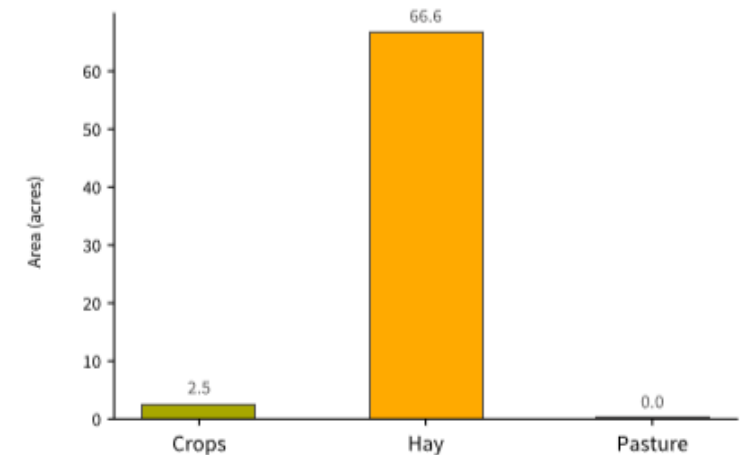
Within 100' of the tributaries draining into the lake, only about 2% is **impervious surface** (or 5 acres), but 25% of the tributary buffers are **'Agriculture'** totaling 70 acres of 'Ag' within 100' of the tributaries draining into the lake.

Supplemental Land Cover

Impervious Surfaces (5.19 acres - 1.9 % of total)
(Bottom-Up**)



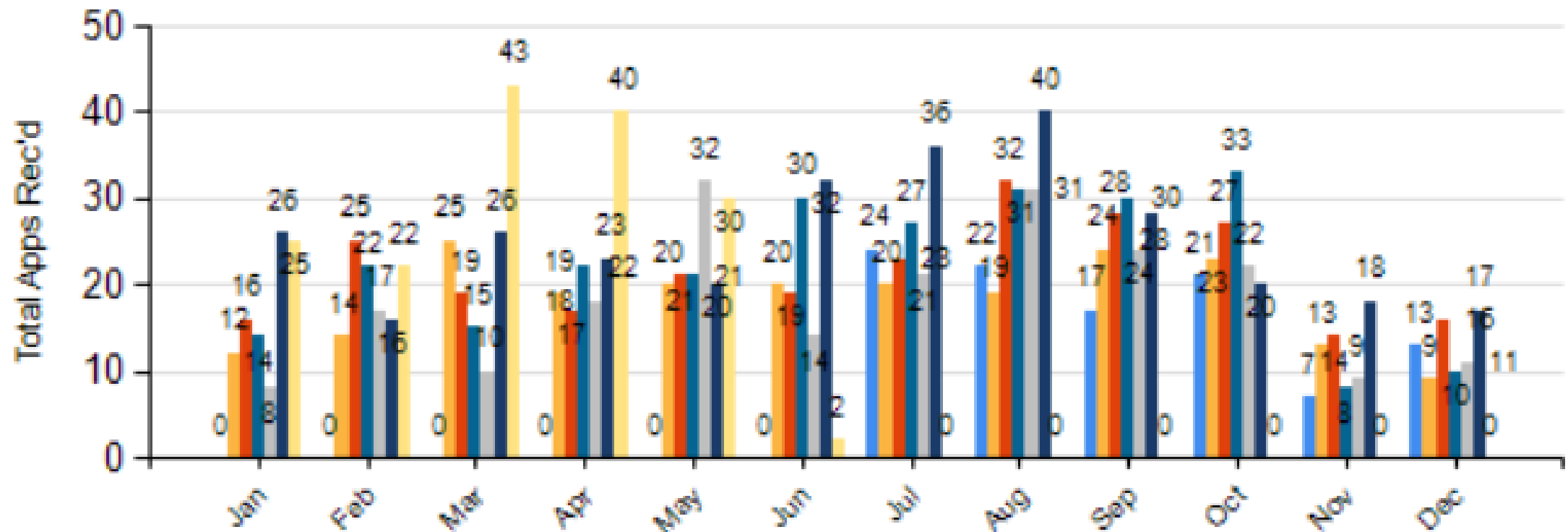
Agriculture (69.13 acres - 24.7 % of total)



Part 2: New approaches for Lake Protection

Applications Received per Year (Hover on bar for Details)

2015: 104 Total 2017: 257 Total 2019: 217 Total 2021: 162 Total and counting
2016: 218 Total 2018: 263 Total 2020: 302 Total



Part 2: New approaches for Lake Protection

- Lake Watershed Action Plans
- Reclassification to A(1) Status for Aesthetics Uses under Vermont's Water Quality Standards using the Combined Nutrient Criteria



Lake Watershed Action Plan

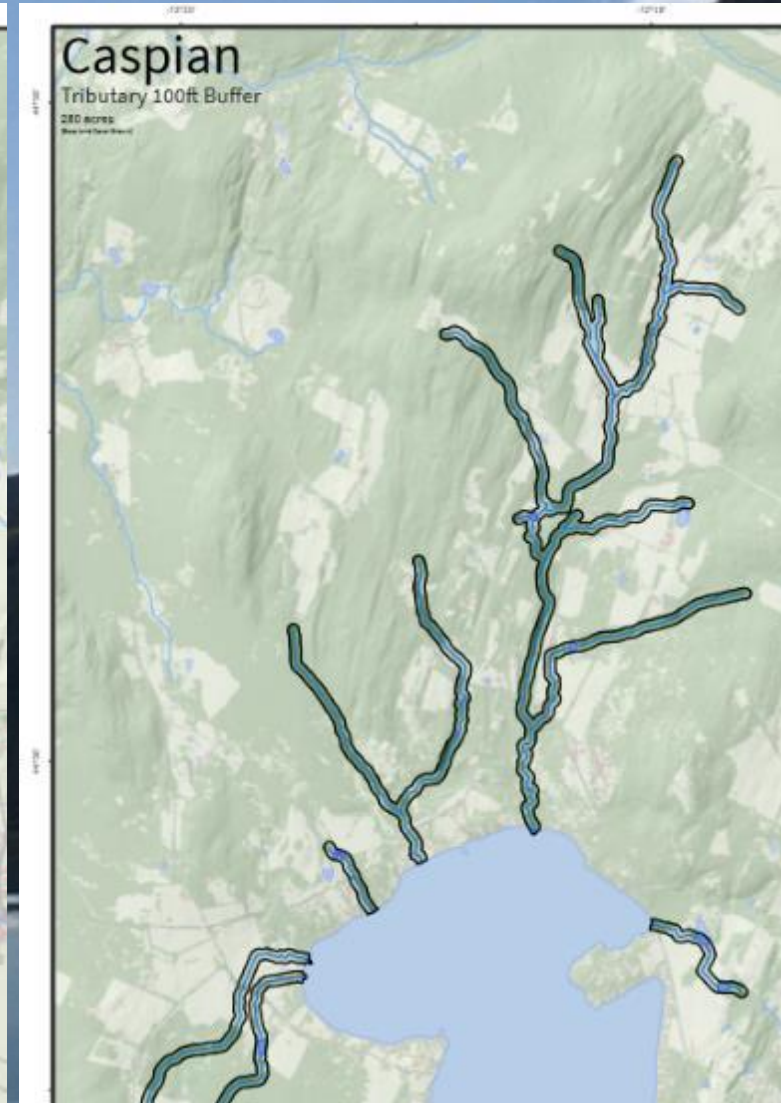
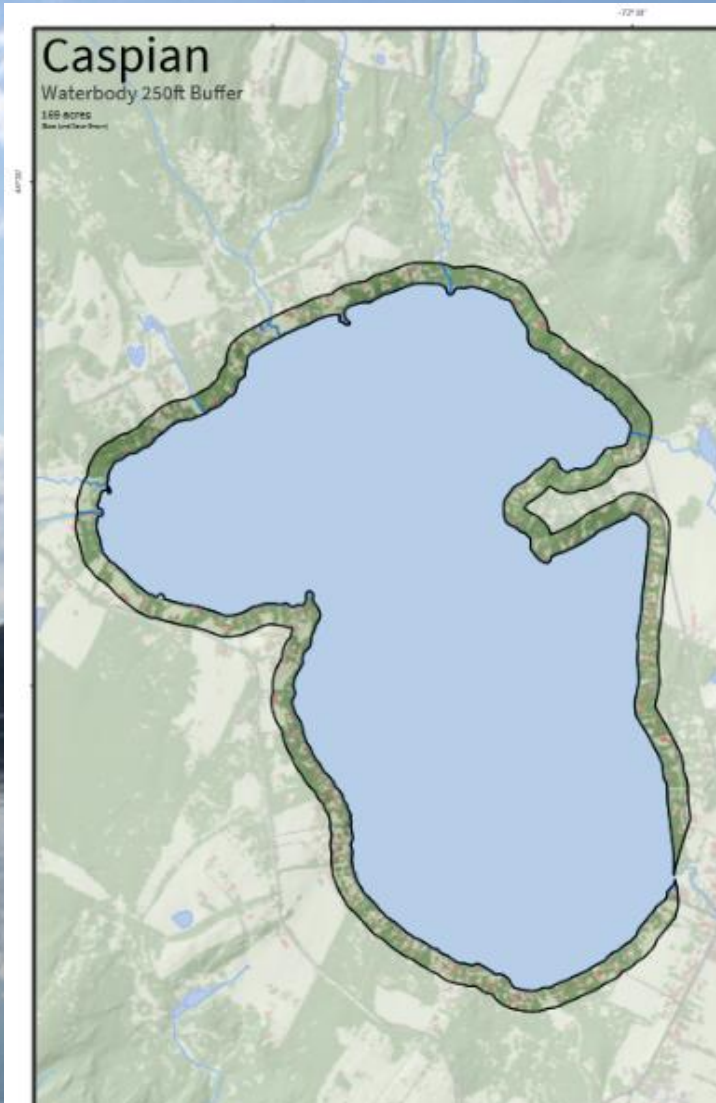
- A Lake Watershed Action Plan (LWAP) is an assessment to identify the highest nutrient/sediment pollution loading from a lake's watershed that are resulting in water quality and habitat degradation.
- The LWAP results in a prioritized list of projects and strategies to address the sources of pollution and habitat degradation identified in the assessment.
- The plan may also contain recommendations to preserve natural features and functions, encourage use of low impact green stormwater infrastructure, and maintain the aesthetic and recreational uses of lakes.
- Prioritized list of projects can feed into DEC Watershed Projects Database and be considered for Clean Water Initiative Program Funding

Lake Watershed Action Plan

- Lake Watershed Action Plans are a relatively new approach in Vermont, completed on 3 lakes: Eden, Elmore and Dunmore
- DEC just awarded a grant to the Essex County Conservation District to develop these plans at Maidstone and Fairlee
- Lake Champlain Basin Program just awarded grants for 4 more plans:
 - Lake Iroquois, Caspian Lake, Lake St Catherine, and Fairfield Pond
- LWAPs: a participatory and consultative process involving a multi sector assessment with 3 core elements: Shoreland, Roads, and Tributaries.
 - Answer what are the greatest threats to lake conditions, water quality and habitat
- Scale is more focused than tactical basin plan but can contribute to broader goals
 - Plans in Champlain Basin can contribute to meeting Phosphorus Reduction Targets in TMDL

Lake Watershed Action Plans: Caspian Example

- Lakeshore AND the watershed should be focus (tribs, roads)
- 10% of the 250' buffer around the lake is impervious surface
- 25% (70 acres) of the 100' buffer around the streams draining into lake Caspian are classified as Agriculture





Lake Watershed Action Plan

Remedial Intervention Options for Caspian

1. Enhance support for Lake Wise
2. Incentivize septic upgrades
3. Employ tools within the Shoreland Protection Act and MRGP that reduce existing runoff
4. Reduce runoff to tributaries from roads, agriculture, forestry and development

Lake Reclassification under VT Water Quality Standards

The [Vermont Water Quality Standards](#) establish designated uses, management objectives, and minimum criteria for all surface waters; waters are classified independently for each designated use:

- **Aquatic biota and wildlife** that are present in the waters;
- **Aquatic habitat** to support aquatic biota, wildlife, or plant life;
- The use of waters for **swimming, boating, fishing**
- The use of waters for the enjoyment of **aesthetic conditions**;
- The use of the water for **public water source** or for **irrigation** of crops and agricultural uses.

Lake Reclassification under VT Water Quality Standards

There are four possible classifications of Vermont surface waters:

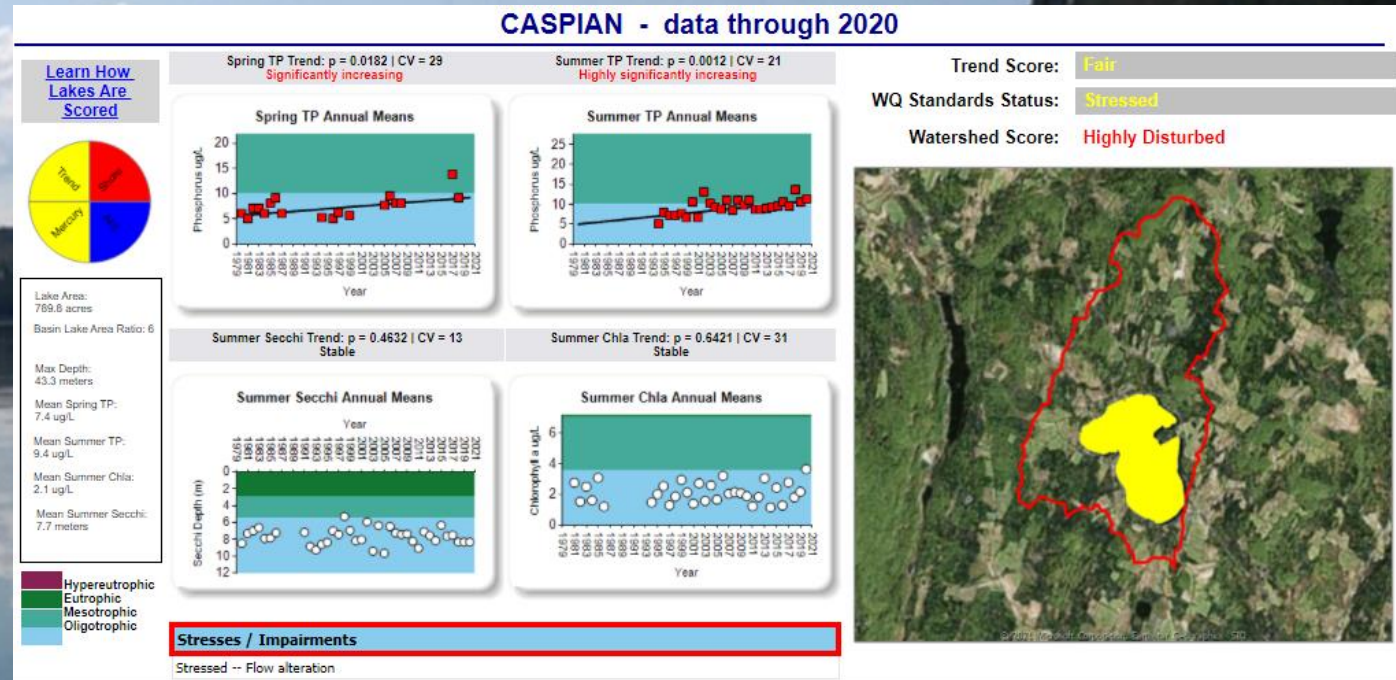
A(1) excellent.	A(2) public water source;
B(1) very good;	B(2) – good;

- All waters below 2,500 ft are designated Class B(2) for all uses, unless **designated** via reclassification as Class A(1), A(2), or B(1) for any use.
- All waters above 2,500 ft are designated Class A(1) for all uses
- All waters must continue to meet their classification criteria, otherwise they are **listed as impaired**, and a restoration plan must be implemented

Data for Reclassification: Vermont Lay Monitoring Program

Lay Monitoring Program has trained volunteers since 1979 to conduct lake water quality sampling on more than 100 lakes and 40 stations in Champlain

- Program leads to summer mean values for Total Phosphorus, Chlorophyll A, Secchi (water clarity) calculated from ≥ 8 samples
- This data is used to monitor trends on lakes, for designating lakes as impaired, as the basis to establish policy and statute, and now for reclassification!



VT WQS: Combined Nutrient Criteria

- Combined Nutrient Criteria provides guidelines for lake (re)classification
- Numeric Criteria established for Aesthetics Uses: Total Phosphorus & Response Variables
- Use LMP data to determine what lakes currently meeting or failing B2 criteria, but also which lakes are meeting / exceeding B1 or A1 criteria.
- State can reclassify eligible lakes “upwards” if data shows they exceed A(1) or B(1) requirements
- Consistent w/ VT’s Tier 2 Antideg Program

Table 3. Combined Nutrient Criteria for Aesthetics Uses in Lakes, Ponds, and Reservoirs Except for Lake Champlain and Lake Memphremagog^{1,2}

	Class A(1)	Classes A(2) and B(1)	Class B(2)
Nutrient Concentrations			
Total Phosphorus ³ (µg/L)	12	17	18
Nutrient Response Conditions			
Secchi Disk Depth (meters) ⁴	5.0	3.2	2.6
Chlorophyll-a (µg/L) ³	2.6	3.8	7.0
pH	Not to exceed 8.5 standard units.		
Turbidity	Consistent with the criteria in § 29A-302(4) of these rules.		
Dissolved Oxygen	Consistent with the criteria in § 29A-302(5) of these rules.		

Rationale for Reclassification of Lake Caspian

- Does A(1) classification better match expectations for Caspian's Aesthetic Use?
- Is 12 ug/L TP a more appropriate threshold for impairment?

Parameter	Mean Value (since '79)	A(1) Threshold	B(2) Threshold
Summer TP mean	9.4 ug/L Significantly increasing	<12 ug/L	<18 ug/L
Secchi	7.7 m	>5.0 m	>2.6 m
Chlorophyll A	2.1 ug/L	<2.6 ug/L	< 7.0 ug/L

So, how does reclassification increase lake protections?

- While reclassification does not guarantee that the total phosphorus levels (early detection indicator) will not be exceeded, it puts into place a mechanism for action sooner, when more likelihood of restoration success could be achieved at much lower cost
- Reclassification gets Caspian the tool of legal requirements that come with listing a water as impaired and in particular helps make funds available sooner for restoration work
- This 'increased protection' is afforded the lake even if no other legal protections are afforded the lake

Management Implications of Reclassification

Management Implications – Existing Prohibitions in Class A waters:

- A direct discharge of any wastes that contained organisms pathogenic to human beings.
- Indirect discharge systems (septic systems) with a design flow greater than 1,000 gallons per day
- Solid waste management facilities and application of biosolids or septage

Possible New Management Implications for A(1) Waters?:

- In lakes w/ increasing TP due to external nutrient loading, require riparian buffers on all lake tribs?
- Other ideas? Incentives for use of AMPs / BMPs?
- No exemptions to ban on winter manure spreading?

Reclassification Approach: Lake Specific

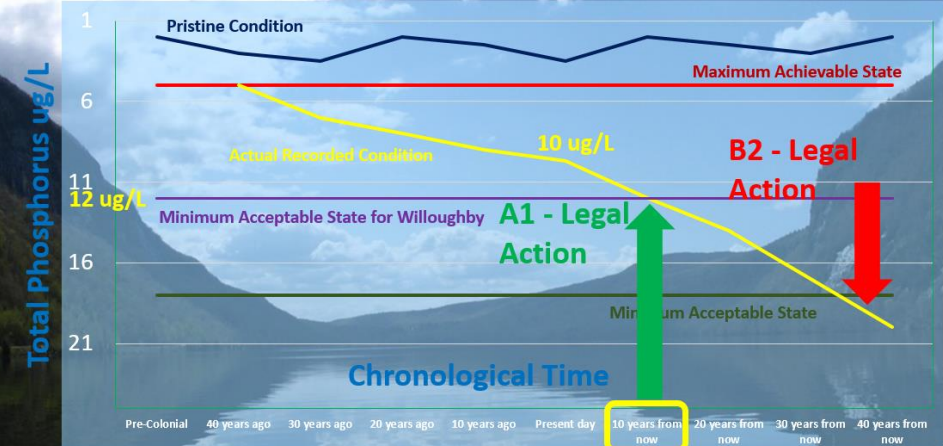
- When listing a lake as impaired, we list the lake based on the evidence that the lake is failing our water quality standards
- We don't articulate what will and won't be allowed activities in the watershed; not germane to the finding that the lake is not meeting the water quality standards.
- Listing then established process for TMDL development, which is tailored to lake 's unique characteristics and sources of phosphorus
- We propose a similar approach for reclassification: develop a lake specific approach to establish A(1) protections, enshrine through rule-making process

What will reclassification offer to a lake (that isn't already possible?)

Lake Specific Protections, possibly a Lake Watershed Action Plan

Action Sooner!

Monitoring the Health of an Ecosystem Over Time



Clean Water Service Delivery Act (Act 76 of 2019/S. 96)

Long term clean water funding source, updated priorities

Four new grant programs

Clean water service providers (CWSP)

Assurances to meet non-regulatory targets

Assurances of project operation and maintenance

Interim targets, enhanced accounting



Projects & Funding

- Act 76 (Water Quality Enhancement Grants)
- CWIP
- LCBP

Next Steps: Engagement w/ Towns & Lake Associations

- Reclassification can be initiated by Vermont DEC or via petitions from the public
- Increasing lake protections via reclassification, while not a new idea, has only been used once in VT
- VT DEC: outreach to interested / eligible lake communities and towns about lake reclassification,
- Identified seven eligible lakes w/ increasing TP and active lake associations
 - Maidstone, Caspian, Raconda, Willoughby, Shadow (Glover), Seymour, Echo (Charleston)
 - Substantial local interest, some concerns over management restrictions
- Exploring reclassifying same lakes for fishing uses to generate additional support
- Expect first petitions to reclassify high-quality lakes later this year
- Petitions kick off a rulemaking process, involving public hearings, legislative review, & decision



Thanks for your attention!

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